

CITY OF SALISBURY SPECIAL MEETING AGENDA

JANUARY 12, 2024 (FRIDAY)

3:00 p.m.

Salisbury Headquarters at 115 S. Division Street and Zoom Video Conferencing

Times shown for agenda items are estimates only.

3:00 p.m. CALL TO ORDER

3:00 p.m. ADOPTION OF SPECIAL MEETING AGENDA

3:01 p.m. ORDINANCE- presented by City Attorney Ashley Bosché

Ordinance No. 2840- 2nd reading- amending Section 17.04.120 of the Salisbury City Code to include definitions for Adult Use Cannabis Businesses and amending Sections 17.36.040, 17.36.045, 17.36.060, 17.76.020, 17.76.025, 17.76.050, 17.80.040 and 17.80.060 of the Salisbury City Code to regulate cannabis businesses to include growing, processing and dispensing, and to prohibit on-site consumption establishments

3:03 p.m. PUBLIC COMMENTS

3:09 p.m. ADMINISTRATION AND COUNCIL COMMENTS

3:15 p.m. ADJOURNMENT

Copies of the agenda items are available for review in the City Clerk's Office, 115 S. Division Street, Salisbury Headquarters Building, 410-548-3140 or on the City's website at www.salisbury.md. City Council meetings are conducted in Open session unless otherwise indicated. All or part of the Council's meetings can be held in Closed Session under the authority of the Maryland Open Meetings Law, Annotated Code of Maryland General Provisions Article § 3-305(b), by vote of the City Council.

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Meeting ID: 881 6325 3286

Times shown are approximate. Council reserves the right to adjust the agenda as circumstances warrant.

The Council reserves the right to convene in Closed Session as permitted under the Annotated Code of Maryland 3-305(b).

AN ORDINANCE OF THE CITY OF SALISBURY AMENDING SECTION 17.04.120 OF THE SALISBURY CITY CODE TO INCLUDE DEFINITIONS FOR ADULT USE CANNABIS BUSINESSES AND AMENDING SECTIONS 17.36.040, 17.36.045, 17.36.060, 17.76.020, 17.76.025, 17.76.050, 17.80.040 AND 17.80.060 OF THE SALISBURY CITY CODE TO REGULATE CANNABIS BUSINESSES TO INCLUDE GROWING, PROCESSING AND DISPENSING, AND TO PROHIBIT ON-SITE CONSUMPTION ESTABLISHMENTS.

WHEREAS, the ongoing application, administration and enforcement of Title 17 (Zoning) of the City of Salisbury Municipal Code (the "Salisbury City Code") demonstrates a need for its periodic review, evaluation and amendment, in order to keep the provisions of Title 17 current, comply with present community standards and values, and promote the public safety, health and welfare of the citizens of the City of Salisbury (the "City");

WHEREAS, the Mayor and Council of the City of Salisbury (the "Mayor and Council") are authorized by MD Code, Local Government, § 5-202 to adopt such ordinances, not contrary to the Constitution of Maryland, public general law or public local law, as the Mayor and Council deem necessary to assure the good government of the municipality, to preserve peace and order, to secure persons and property from damage and destruction, and to protect the health, comfort and convenience of the citizens of the City;

WHEREAS, the Mayor and Council may amend Title 17 (Zoning) of the Salisbury City Code pursuant to the authority granted by MD Code, Land Use, § 4-102, subject to the provisions set forth in Section 17.228.020;

WHEREAS, Maryland voters approved a ballot referendum in the 2022 General Election to allow use of cannabis by adults 21+ (hence, "adult-use") starting July 1, 2023. During the 2023 legislative session, the General Assembly passed legislation that provided a framework for implementing legal adult-use sales, including a licensing and taxation framework (see House Bill 556/Senate 516). The Cannabis Reform Act, which took effect immediately upon Governor's signature on May 3, 2023, authorized existing licensed dispensaries to convert their licenses for dual medical and adult-use sales by July 1, thereby creating a legal adult-use marketplace as of July 1, 2023. The Act also authorized the Maryland Cannabis Administration to issue additional grower, processor and dispensary licenses, and new incubator licenses over two licensing rounds;

WHEREAS, in accordance with the Cannabis Reform Act and to assure the good government of the municipality, the Mayor and Council find it necessary and reasonable to amend Title 17 of the Salisbury City Code to regulate cannabis businesses in the General Commercial, Light Industrial and Industrial Park Zoning Districts;

WHEREAS, pursuant to Section 17.228.020 of the Salisbury City Code, any amendment to the Salisbury Zoning Code requires the recommendation of the Salisbury Planning and Zoning Commission (the "Planning Commission") prior to the passage of an ordinance amending Sections 17.04.120, 17.36.040, 17.36.045, 17.36.060, 17.76.020, 17.26.025, 17.76.050, 17.80.040 and 17.80.060;

WHEREAS, a public hearing on the proposed amendment was held by the Planning Commission in accordance with the provisions of Section 17.228.020 of the Salisbury City Code on October 19, 2023;

WHEREAS, at the conclusion of its October 19, 2023 meeting, the Planning Commission recommended, by a vote of 6-0, that the amendments to Sections 17.04.120, 17.36.040, 17.36.045, 17.36.060, 17.76.020, 17.76.025, 17.76.050, 17.80.040 and 17.80.060 of the Salisbury City Code set forth herein be approved by the Mayor and Council; and

WHEREAS, the Mayor and Council have determined that the amendments to Sections 17.04.120, 17.36.040, 17.36.045, 17.36.060, 17.76.020, 17.76.025, 17.76.050, 17.80.040 and 17.80.060 of the Salisbury City Code shall be adopted as set forth herein.

- NOW, THEREFORE, BE IT ENACTED AND ORDAINED BY COUNCIL OF THE CITY OF
- SALISBURY, MARYLAND, that Title 17 of the Salisbury City Code is hereby amended by adding the bolded and underlined language and deleting the strikethrough language as follows:
- 47 <u>Section 1</u>. Section 17.04.120 of the Salisbury City Code, entitled "Definitions" shall be amended as follows, with the added definitions to be inserted in alphabetical order with the terms already defined:
- 49 "Cannabis" means the plant Cannabis Sativa L. and any part of the plant, including all derivatives, extracts,
- 50 cannabinoids, isomers, acids, salts, and salts of isomers, whether growing or not, with a delta-9-
- 51 tetrahydrocannabinol concentration greater than 0.3% on a dry weight basis. Cannabis includes cannabis
- 52 products. Cannabis does not include hemp or hemp products, as defined in § 14-101 of the Agriculture Article
- of the Annotated Code of Maryland.
- 54 "Cannabis Administration" means the Maryland Cannabis Administration established under Title 36 of the
- 55 Alcoholic Beverages and Cannabis Article of the Annotated Code of Maryland.
- 56 "Cannabis Business" means a business licensed or registered by the Cannabis Administration to operate in
- 57 the cannabis industry. This includes, but is not limited to, a grower, processor, or dispensary, to include an
- 58 <u>on-site consumption establishment, licensed under Title 36 of the Alcoholic Beverages and Cannabis Article</u>
- of the Annotated Code of Maryland. A cannabis business not enumerated as a use, permitted or otherwise, in
- 60 this Title is prohibited within the City of Salisbury.
- 61 "Cannabis Delivery Service" means a cannabis licensee authorized to deliver cannabis in accordance with a
- 62 <u>cannabis micro license to operate a cannabis dispensary.</u>
- 63 "Cannabis Dispensary" means an entity licensed under Title 36 of the Alcoholic Beverages and Cannabis
- Article of the Annotated Code of the Maryland that acquires, possesses, repackages, transfers, repackages,
- transports, sells, distributes, or dispenses cannabis or cannabis products including tinctures, aerosols, oils, and
- ointments, related supplies, and educational materials for use by qualifying patients, caregivers, or consumers
- 67 <u>through a storefront or through a delivery service, based on license type.</u>
- 68 "Cannabis Grower" means an entity licensed under Title 36 of the Alcoholic Beverages and Cannabis Article
- of the Annotated Code of Maryland that cultivates, or packages, cannabis and is authorized by the Cannabis
- 70 Administration to provide cannabis to other cannabis licensees and registered independent testing
- 71 <u>laboratories.</u>
- 72 "Cannabis Micro License" means a micro license issued in accordance with § 36-401(c)(2) of the Alcoholic
- 73 Beverages and Cannabis Article of the Annotated Code of Maryland.
- 74 "Cannabis On-site Consumption Establishment" means an entity licensed under § 36-401(c)(4) of the Alcoholic
- 75 Beverages and Cannabis Article of the Annotated Code of Maryland to distribute cannabis or cannabis
- 76 products for on-site consumption other than consumption by smoking indoors. A Cannabis On-Site
- 77 Consumption Establishment is prohibited within the City of Salisbury.
- 78 "Cannabis Processor" means a licensed entity that:
- 79 (1) transforms cannabis into another product or an extract and packages and labels the cannabis product;
- 80 and
- 81 (2) is authorized by the Administration to provide cannabis to licensed dispensaries and registered
- 82 independent testing laboratories.
- 83 "Recreation Center" includes both recreational establishment, indoor and recreational establishment, outdoor
- 84 as defined in this Chapter.

85 86	Section 2. Section 17.36.040 of the Salisbury City Code, entitled "Uses permitted by ordinance permit" shall be amended as follows:		
87	Chapter 17.36 GENERAL COMMERCIAL DISTRICT		
88	17.36.040 Uses permitted by ordinance permit.		
89	Use	s permitted by ordinance permit shall be as follows:	
90	A.	Commercial auction;	
91 92 93	В.	Communication tower, over seventy-five (75) feet in height or any other electronic communications facilities with more than one tower or more than one sending or receiving disk in accordance with chapter 17.220;	
94	C.	Liquor stores and dispensaries (off-sale);	
95	D.	Public or private utility building and uses;	
96	E.	Recreational establishment, outdoor;	
97	F.	Utility substation, in accordance with chapter 17.220;	
98 99	G.	Compact concrete dispenser as an accessory use to a use listed in section 17.36.020, permitted uses, and/or section 17.36.030, uses permitted by special exception.	
100 101	<u>н.</u>	Cannabis Dispensary, in accordance with the following and section 17.36.060, Development Standards:	
102		1. A Cannabis On-Site Consumption Establishment is prohibited.	
103 104			
105	Chapter 17.36 GENERAL COMMERCIAL DISTRICT		
106	17.36.045 Prohibited uses.		
107	<u>A.</u>	Adult entertainment businesses, as defined in this title, shall be prohibited.	
108	<u>B.</u>	A Cannabis On-Site Consumption Establishment, as defined in this title, shall be prohibited.	
109 110	<u>Section 4</u> . Section 17.36.060 of the Salisbury City Code, entitled "Development standards" shall be amended as follows:		
111	Chapter	17.36 GENERAL COMMERCIAL DISTRICT	
112	17.36.060 Development standards.		

17.36.060 Development standards.

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- Development standards for the general commercial district shall be as follows:
- Minimum Lot Requirements. All lots hereafter established shall meet the following minimum 114 requirements: 115
 - 1. Lot area: ten thousand (10,000) square feet;
 - Interior lot width: eighty (80) feet; 2.
 - Corner lot width: one hundred (100) feet. 3.
 - Minimum yard and setback requirements shall be as follows: B.

- 120 1. Front: twenty-five (25) feet; 121 2. Rear: fifteen (15) feet; 122 3. Side: two, not less than twenty (20) feet total in any combination. 123 C. The height limitation shall be fifty (50) feet. 124 D. Parking, loading and unloading areas shall be provided for all uses in accordance with chapter 17.196. 125 E. Access. Direct access onto a street or major highway shall be reduced or eliminated wherever the city 126 department of infrastructure and development determines that alternate or unified points of access are 127 available to a site resulting in better traffic flow and less traffic congestion. Service drives and loading 128 and unloading areas shall be located so that in the process of loading or unloading no truck will block the 129 passage of other vehicles on the service drive or extend into any public street or private drive used for 130 traffic circulation. 131 F. Lighting. Lighting shall be designed so as not to throw glare onto surrounding properties. Flashing lights 132 are prohibited. 133 G. Signs. Signs shall be in accordance with chapter 17.216. 134 H. Storage. All necessary outside storage of parts, materials, heavy equipment and inoperable vehicles 135 accessory to uses permitted herein shall be in accordance with chapter 17.220. Open, unenclosed storage 136 of parts, materials, heavy equipment and inoperable vehicles is prohibited. 137 Landscaping and Screening. I. 138 1. Either landscaping or screening shall be provided for all uses in accordance with the provisions of 139 chapter 17.220; 140 2. In addition to the requirements of chapter 17.220, all areas devoted to building or required parking 141 areas shall be landscaped as defined in section 17.220.080, provided that a landscaped area of at 142 least three feet shall be required abutting all property lines where a zero setback is not provided. 143 **Cannabis Dispensary:** 144 May not be located within 500 feet of: 145 a. A pre-existing primary or secondary school in the State or a licensed child care center or registered family child care home; or 146 147 b. A playground, recreation center, library, church or public park; or 148 c. 1,000 feet of another cannabis business. 149 The City Council may reduce the 500-foot setback by no more than 50% as part of the 150 ordinance permit following a recommendation from the Planning Commission; 151 Parking standards shall be established by the City Council in the ordinance permit following a recommendation from the Planning Commission; 152 153 May not be located adjacent to a residential use;
- Section 5. Section 17.76.020 of the Salisbury City Code, entitled "Permitted uses" shall be amended as follows:

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<u>5.</u>

a continuous period of more than one year shall be considered null and void.

An ordinance permit approving a cannabis dispensary which shall remain idle and unused for

Chapter 17.76 LIGHT INDUSTRIAL DISTRICT

159 17.76.020 Permitted uses.

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- 160 A. Permitted uses shall be as follows:
- 161 1. Garage for the repair, storage and maintenance of motor vehicles;
- Beverage blending or bottling, manufacture of bakery products, candy, dairy products and ice cream; but not distilling of beverages or processing of or bulk storage of grain or feed for animals or poultry;
- 3. Carbon paper and inked ribbon manufacture;
 - 4. Compounding of cosmetics, toiletries, drugs and pharmaceutical products;
- 5. Construction contractor's establishment;
- 167 6. Data processing and computer center;
- 7. Greenhouse, wholesale;
- 8. Ice manufacture, sales and distribution;
- 170 9. Industrial vocational training school;
- 171 10. Laboratory for research, experimenting and testing, but not for testing explosives or other hazardous materials;
- 173 11. Laundry and linen service;
 - 12. Leather goods manufacture, but not including tanning operations;
- 175 13. Manufacture, assembly and repair of boxes, furniture, cabinets, baskets and other wood products of similar nature;
- 177 14. Manufacture and assembly of bolts, nuts, screws, rivets, ornamental iron products, firearms, electrical appliances, tools, pumps, dies, machinery, hardware, wire and sheet-metal products;
- 179 15. Manufacture and assembly of heating, ventilating, cooking and refrigeration supplies and appliances;
- 180 16. Manufacture and assembly of medical and dental equipment, drafting, optical and musical instruments, watches, clocks, toys, games and electrical or electronic apparatus;
- 182 17. Manufacture of rugs, mattresses, pillows, quilts, millinery, hosiery, clothing, yarn, thread, cordage and fabrics, and printing and finishing of textiles and fibers into fabric goods;
- 184 18. Manufacture and assembly of products from plastic;
- 185 19. Manufacture and assembly of shipping containers (corrugated board, fiber- and wire-bound);
- 186 20. Offices and office building;
- 187 21. Photographic processing and blueprinting establishment;
- 188 22. Plating, electrolytic process;
- 189 23. Plumbing supplies, manufacture;
 - 24. Printing, bookbinding and publishing establishment;
- 191 25. Radio and television broadcasting station and studio;
- 192 26. Wholesale merchandising and warehousing;

- 193 27. Fabrication and assembly of burial vaults, home steps, parking bumpers, walkway and patio blocks and 194 other similar items from concrete, excluding the fabrication and assembly of blocks, bricks, culverts, 195 cylinder pipe, columns, pilings, silos, storage tanks, prestressed panels, pods, modules or similar 196 building materials from concrete, with no manufacture of concrete on the premises (must be delivered to 197 the site); 198 28. Animal hospital; 199 Planned business center, in accordance with chapter 17.172: 200 30. Indoor recreational facilities: 201 31. Schools of special instruction; 202 32. Multi-use facility; 203 33. Church or other place of worship; 204 34. Hairdresser shop. 205 35. Service, rental or repair establishments, limited to laundry or laundromat, automobile rental, car wash, 206 appliance repair, equipment or instrument repair or rental, dry-cleaning pickup station, pet-grooming 207 shop, upholstery shop, tailor and tattoo parlor. 208 36. Cannabis Grower and/or Processor, in accordance with the following and 17.76.050: 209 a. A Cannabis On-Site Consumption Establishment is prohibited. 210 Uses permitted by special exception shall be as follows: 211 1. Restaurant: 212 2. Gasoline service facilities with convenience goods clearly incidental to the gas facility; 213 3. Day-care center or nursery school in accordance with chapter 17.220; 214 4. Day care facilities for the elderly and handicapped; 215 5. Outdoor storage vard, in accordance with section 17.220.040. 216 **Section 6.** Section 17.76.025 of the Salisbury City Code, entitled "Uses permitted by special exception" 217 shall be amended as follows: 218 **Chapter 17.76 LIGHT INDUSTRIAL DISTRICT** 219 17.76.025 Uses permitted by special exception. 220 Uses permitted by special exception shall be as follows: 221 A. Group home. 222 B. Restaurant; 223 C. Gasoline service facilities with convenience goods clearly incidental to the gas facility; 224 D. Day-care center or nursery school in accordance with chapter 17.220; 225 E. Day care facilities for the elderly and handicapped:
 - F. Outdoor storage yard, in accordance with section 17.220.040.

227 <u>Section 7.</u> Section 17.76.050 of the Salisbury City Code, entitled "Development standards" shall be amended as follows:

229 Chapter 17.76 LIGHT INDUSTRIAL DISTRICT

17.76.050 Development standards.

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- Development standards for the light industrial district shall be as follows:
- A. All uses shall be conducted within a completely enclosed building. Raw materials, in-process materials, supplies or waste material from manufacturing may be stored outside in open sheds if completely screened from view by landscaping or fencing in accordance with chapter 17.220. Finished or semifinished products manufactured or assembled on the premises may be stored outside in the side or rear yard if completely screened from view by landscaping or fencing in accordance with chapter 17.220.
 - B. Minimum Lot Requirements. All lots hereafter established shall meet the following minimum requirements:
 - 1. Lot area: twenty thousand (20,000) square feet;
 - 2. Interior lot width: one hundred (100) feet;
 - 3. Corner lot width: one hundred twenty (120) feet.
 - C. Minimum yard requirements shall be as follows:
 - 1. Front: fifty (50) feet;
 - 2. Rear: thirty (30) feet; fifty (50) feet where adjoining a residential district;
 - 3. Side: twenty-five (25) feet; fifty (50) feet where adjoining a residential district;
 - 4. Corner, side: same as front yard.
 - D. Parking. Parking, loading and unloading areas shall be provided in accordance with chapter 17.196.
 - E. The height limitation shall be fifty (50) feet.
 - F. Access. Direct access onto a public street may be reduced or eliminated wherever the city department of infrastructure and development determines that alternate or unified points of access are available to a site resulting in better traffic flow and less traffic congestion. Service drives and loading and unloading areas shall be located so that in the process of loading or unloading no truck will block the passage of other vehicles on the service drive or extend into any public street or private drive used for traffic circulation.
 - G. Signs shall be in accordance with chapter 17.216.
 - H. Landscaping and Screening. In addition to the requirements of chapter 17.220, all areas not devoted to buildings and required parking shall be landscaped and maintained in accordance with section 17.220.080.

I Cannabis grower and/or processor;

- 1. May not be located within 500 feet of:
 - a. A pre-existing primary or secondary school in the State or a licensed child care center or registered family child care home; or
 - b. A playground, recreation center, library, church or public park; or
 - c. 1,000 feet of another cannabis business.
- 2. May not be located adjacent to a residential use.
- 265 <u>Section 8.</u> Section 17.80.040 of the Salisbury City Code, entitled "General standards and requirements" shall be amended as follows:

Chapter 17.80 INDUSTRIAL PARK DISTRICT

17.80.040 General standards and requirements.

In preparing the overall plan for development of the industrial park, the developer shall take into consideration the following, which shall be taken into consideration by the approving agencies:

- A. The layout of the site should be that overall systems for sewer, water and drainage may be provided to adequately serve the proposed industrial uses.
- B. Natural Growth and Screening.
 - 1. Natural growth should be maintained in such a manner as to screen residential areas adjacent to or development near the boundaries of the park.
 - 2. Existing foliage should be used for the screening of open storage yards and unsightly areas within the industrial park.
 - 3. Other methods of screening should also be used as recommended for screening in chapter 17.220 where there is no natural growth or to supplement existing natural growth to provide adequate screening.
 - 4. Perimeter screening areas shall be shown on the overall development plan.
- C. Provisions should be made for docking facilities if adjacent to navigable waters and for the extension of rails to those facilities and sites within the park where possible.
- D. The layout of the site should provide a maximum flexibility for sites of various sizes, shapes and locations for industries that may desire to locate there.
- E. The layout should lend itself to an orderly series of stages of development to ensure that access and utilities can be provided to each site at a minimum of expense and effort.
- F. All setbacks and side and rear yard and height requirements shall be established in a manner which will provide maximum flexibility within the park and, at the same time, adequately protect surrounding development and development within the park.
- G. Outdoor storage of finished or semifinished products manufactured or assembled on the premises shall not be located within the front yard and shall be screened in a manner which will be compatible with the architecture of the main building and adequately contain the material stored.
- H. The approved development plan shall contain whatever additional use restrictions are deemed necessary to promote the health, safety and general welfare of surrounding residents and properties.

I Cannabis grower and/or processor;

- 1. May not be located within 500 feet of:
 - a. A pre-existing primary or secondary school in the State or a licensed child care center or registered family child care home; or
 - b. A playground, recreation center, library, church or public park; or
 - c. 1,000 feet of another cannabis business.
- 2. May not be located adjacent to a residential use;
- 3. A Cannabis On-Site Consumption Establishment is prohibited.

304 305	Section 9. Section 17.80.060 of the Salisbury City Code, entitled "Permitted uses" shall be amended as follows:			
306	Chapter 17.80 INDUSTRIAL PARK DISTRICT			
307	17.80.060 Permitted uses.			
308 309 310 311 312 313	All buildings, structures or land shall be used for manufacturing or for the fabrication, assembly, processing, warehousing, wholesaling or distribution of manufactured goods or for research or for office and related facilities attendant to these uses. Cannabis grower and/or processor shall also be permitted. Government buildings and public structures are permitted, as well as eating facilities, day-care facilities, motel facilities, schools of special instruction, including dance, cheerleading, karate, and aerobics schools/studios, indoor recreational establishments and commercial establishments which serve the industrial park and its occupants.			
314 315	BE IT FURTHER ENACTED AND ORDAINED BY THE COUNCIL OF THE CITY OF SALISBURY, MARYLAND, as follows:			
316 317	<u>Section 10</u> . It is the intention of the Mayor and Council of the City of Salisbury that each provision of this Ordinance shall be deemed independent of all other provisions herein.			
318 319 320 321 322	<u>Section 11</u> . It is further the intention of the Mayor and Council of the City of Salisbury that if any section, paragraph, subsection, clause or provision of this Ordinance shall be adjudged invalid, unconstitutional or otherwise unenforceable under applicable Maryland or federal law, such adjudication shall apply only to the section, paragraph, subsection, clause or provision so adjudged and all other provisions of this Ordinance shall remain and shall be deemed valid and enforceable.			
323 324	<u>Section 12</u> . The recitals set forth hereinabove are incorporated into this section of the Ordinance as if such recitals were specifically set forth at length in this Section 4.			
325 326	Section 13. This Ordinance shall take effect from and after the date of its final passage.			
327 328 329 330 331	THIS ORDINANCE was introduced and read at a Meeting of the Mayor and Council of the City of Salisbury held on the 13 th day of November, 2023 and thereafter, a statement of the substance of the Ordinance having been published as required by law, in the meantime, was finally passed by the Council of the City of Salisbury on the 12 th day of January, 2024.			
332 333	ATTEST:			
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335 336 337	Kimberly R. Nichols, City Clerk D'Shawn M. Doughty, City Council President			
338 339 340 341	Approved by me, thisday of, 2024.			
342 343 344	Randolph J. Taylor, Mayor			

ATTEST.	
Kimberly R. Nichols, City Clerk	D'Shawn M. Doughty, City Council Presiden
Approved by me, thisday of	, 2024.
Randolph J. Taylor, Mayor	