

CITY OF SALISBURY
WORK SESSION
MARCH 7, 2022

Public Officials Present

Council President John “Jack” R. Heath
Council Vice-President Muir Boda
Councilwoman April Jackson

Mayor Jacob R. Day
Councilwoman Michele Gregory

Public Officials Absent

Councilwoman Angela Blake

In Attendance

City Administrator Julia Glanz, Deputy City Administrator Andy Kitzrow, Assistant Director John O’Brien of Department of Information Services: GIS, Assistant City Clerk Julie English, Attorney Ashley Bosche, City Clerk Kim Nichols, and members of the public.

On March 7, 2022 the Salisbury City Council convened at 4:30 p.m. in a hybrid Work Session in Council Chambers of the Government Office Building and on Zoom Conferencing Video.

PUBLIC HEARING- Election Redistricting Discussion

Council President Heath invited Assistant Director John O’Brien of the Department of Information Services: GIS forward to provide the redistricting briefing. Mr. O’Brien explained that Internal Services was tasked with analyzing the current districts after the 2020 Census was completed, and based on the results of the census, to determine if redistricting was necessary. A straightforward population analysis was conducted following state and the National Conference of State Legislatures guidelines. Previously, the City was under a consent decree for specifically minority districts. He understood that was past, but based on the fact that Salisbury was a minority-majority city, the districts did actually break out to instead of two, three minority-majority districts. Even if the City was under the consent decree, it was met under the redistricting guidelines.

Mr. O’Brien reviewed all of the charts and maps from the agenda packet, which are attached and included as part of these minutes. The ***Current Districts Map*** did not meet the guidelines for compactness or contiguity. In the ***Proposed Districts Map***, all of the Council members remained within their districts which took on a much more compact and contiguous formation and allowed for growth. District 4 allowed for growth on the south east side of the City, but the other districts easily allowed for growth.

In the ***Comparison of Total Population***, the proposed was leveled off and met the +/- 5% deviation of total population.

Mayor Day asked if the populations were closer in 2010 across the five districts. He thought it looked like there was a wide difference in Districts 2 and 3 and in the proposed it was leveled and was curious if growth was the cause. Mr. O'Brien said that County Planning prepared the redistricting map for 2010 as he was not yet employed with the City and he did not see where growth created that big of a disparity. Council discussed the annexations that were approved within the past ten years.

Mr. O'Brien explained that with the analysis using the 2020 population, the *Comparison of Residential Addresses* leveled off nicely. Mayor Day said it showed the average number of persons per household or residential unit in District 4 was higher than the other districts. Mr. O'Brien said that the north end was lost in the proposed District 4. The old district did not consider the growth of the new condos, apartments, etc. In the proposed District 4, the north end gets eliminated, as it now became part of District 1.

In the *Comparison of Racial Demographics by Current and Proposed*, Mr. O'Brien explained they had two decidedly minority-majority districts - Districts 1 and 2. They did not set out to create minority-majority districts, but were created based on the population analysis. District 4 would join 1 and 2 to become a minority-majority district.

Mr. O'Brien said in the *Comparison of State Tax Assessment*, the tax assessed value of the proposed districts leveled off considerably.

The *Registered Voters and Over 18 Population* indicated District 5 had an advantage in registered voters and on the 18 and over population group. The proposed districts leveled the category off, especially in the over 18 group. Mr. O'Brien said that District 2 had a lot of commercial properties, so there were not as many registered voters, but the growth potential for residential was present.

Mayor Day thanked Mr. O'Brien and his team for the great work they did. Mr. O'Brien was thankful they were allowed to do it the way it was supposed to be, without any political will considered. It was as straightforward of an analysis as could be created.

At 4:47 p.m. President Heath opened the Public Hearing, and as there were no requests to speak, immediately closed the hearing.

Council reached unanimous consensus to advance the legislation to legislative agenda. Mr. Heath announced the Charter Amendment would be voted on and another Public Hearing held on April 25, 2022.

Ordinance to establish a local abatement fund

Finance Director Keith Cordrey, joining via Zoom, explained the proposed ordinance would create a special revenue fund to be known as the OSP. It came to the attention of the City's legal team that the City may be eligible for proceeds from a national settlement agreement arising from lawsuits filed with three major opioid distributors. The proceeds would come with requirements and the City would have to follow the

guidance in the agreements. It was important the City establish a fund in which to deposit the proceeds and account for those disbursements separately from the rest of the City's activity.

Council reached unanimous consensus to advance the ordinance to legislative agenda.

Comments from Administration

Mayor Day said he was on Council in 2014 when the City last redistricted. It was a painful, politically charged process and probably dragged on years prior to passing the legislation. It was nice to hear a de-politicized process and as a minority-majority City, Salisbury now had a majority of its districts that were non-white. It was a testament to ensuring the City had a system which reflected its diversity of the community. He announced a proclamation would be delivered on Monday for International Women's Day and recognized the many things women do, and thanked the women in the room.

Mr. Boda said it was good to be back in person and was happy to see everyone.

Ms. Jackson asked everyone to stay safe. It was good to be back around the Council members and Administration. She said her father was the one who sued the City to redistrict so that there would be a minority person on the Council.


Ms. Gregory thanked the Salisbury Fire Department for showing up at her home and took such great care of her son, who had to go to the hospital.

President Heath said that in 2014, because of the redistricting two Council members ran against each other because of the combined districts. He said that it was unanimous when Council voted on it, and each knew one of them would not be elected. Mr. Spies was a good Councilman. It was great to be back face-to-face, and please donate blood if healthy enough.

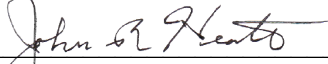
Ms. Glanz said that at 6:00 p.m. on Friday the ceremony would be held to welcome 12 firefighters to the City and promote 12 other firefighters to new positions. Administration was excited to welcome them to the City.

Adjournment of Work Session

With no further business to discuss in the Work Session, at 4:56 p.m. President Heath adjourned the Work Session and called the Special Meeting to order.
Open Session.



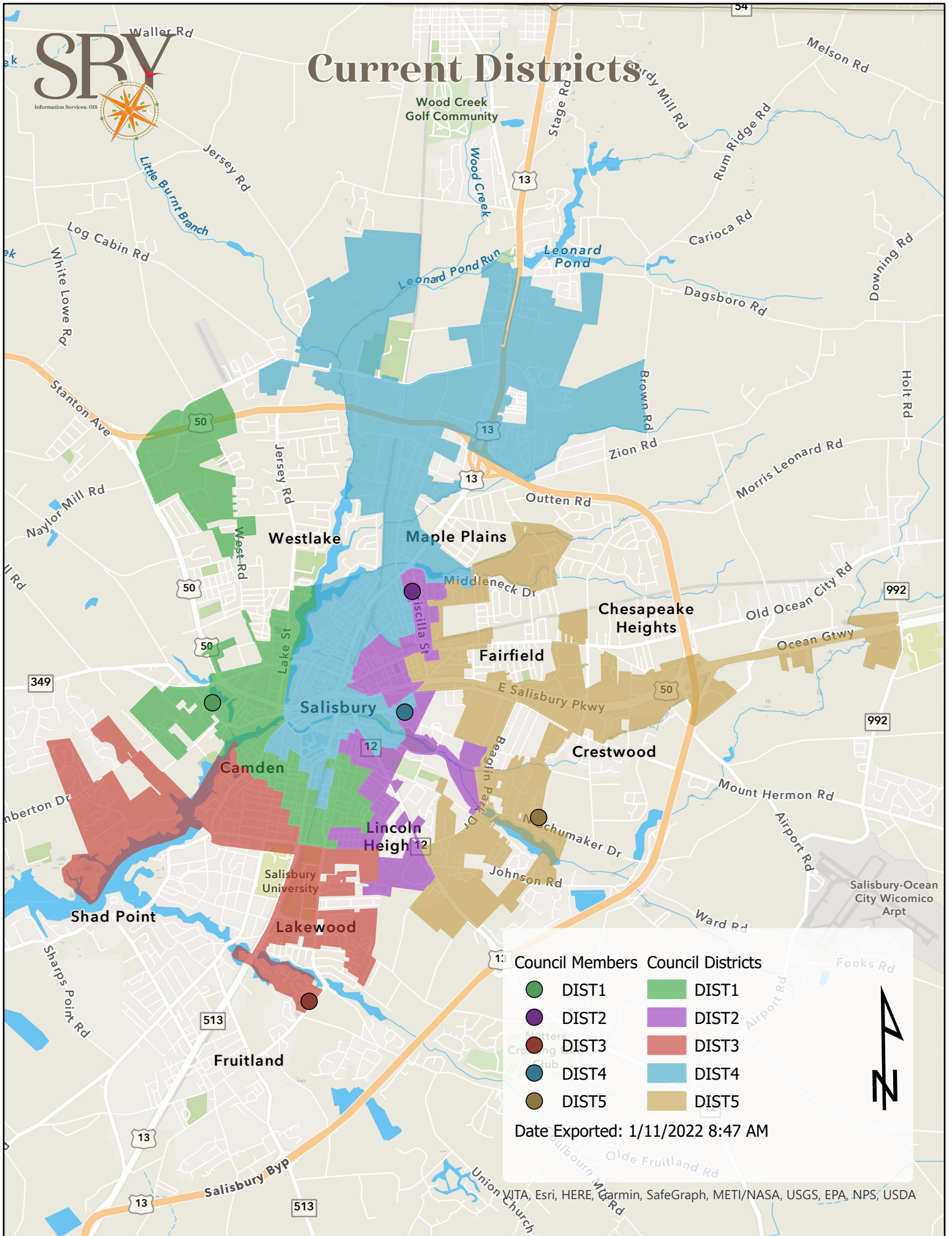
City Clerk



Council President



Current Districts

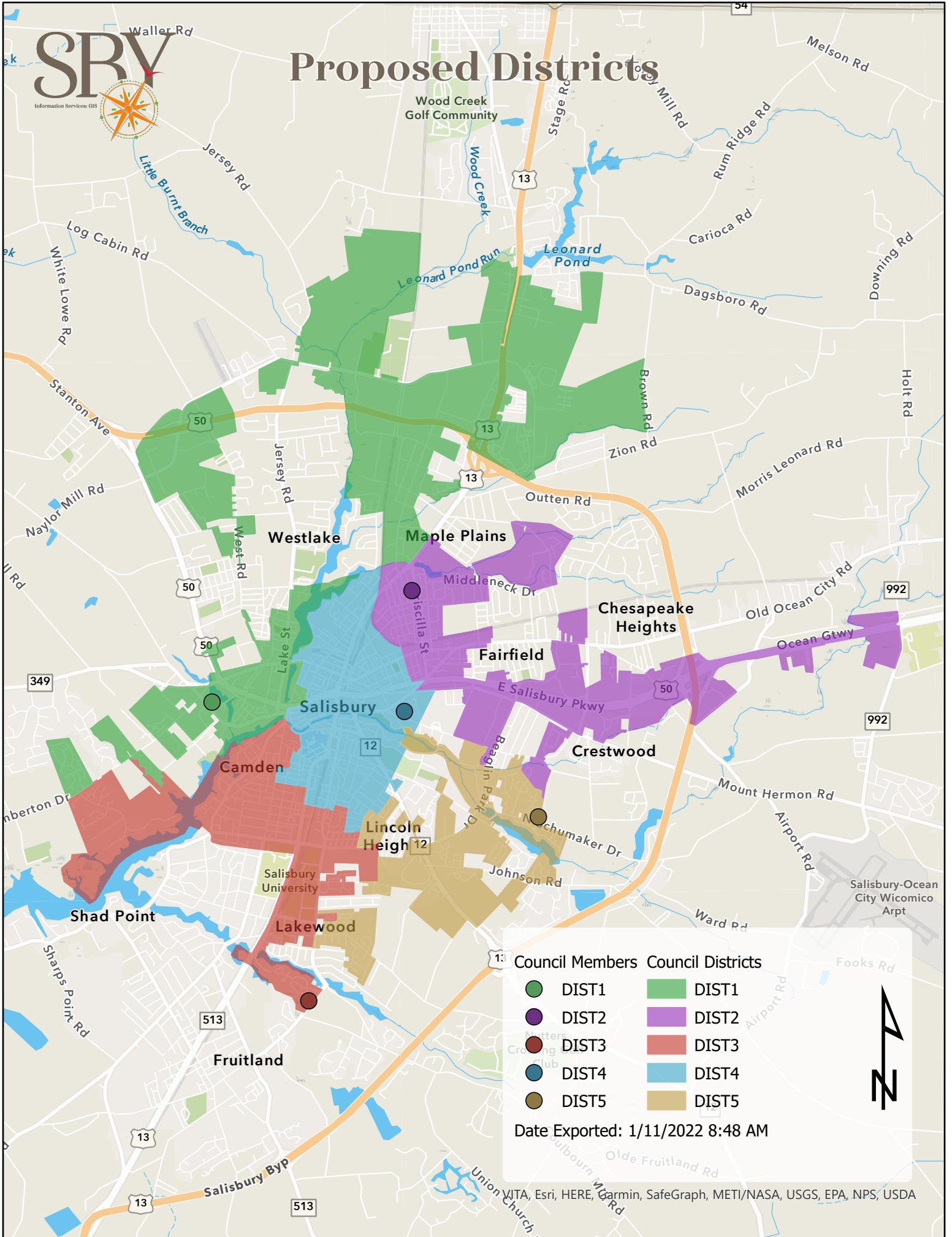


Council Members	Council Districts
DIST1	DIST1
DIST2	DIST2
DIST3	DIST3
DIST4	DIST4
DIST5	DIST5

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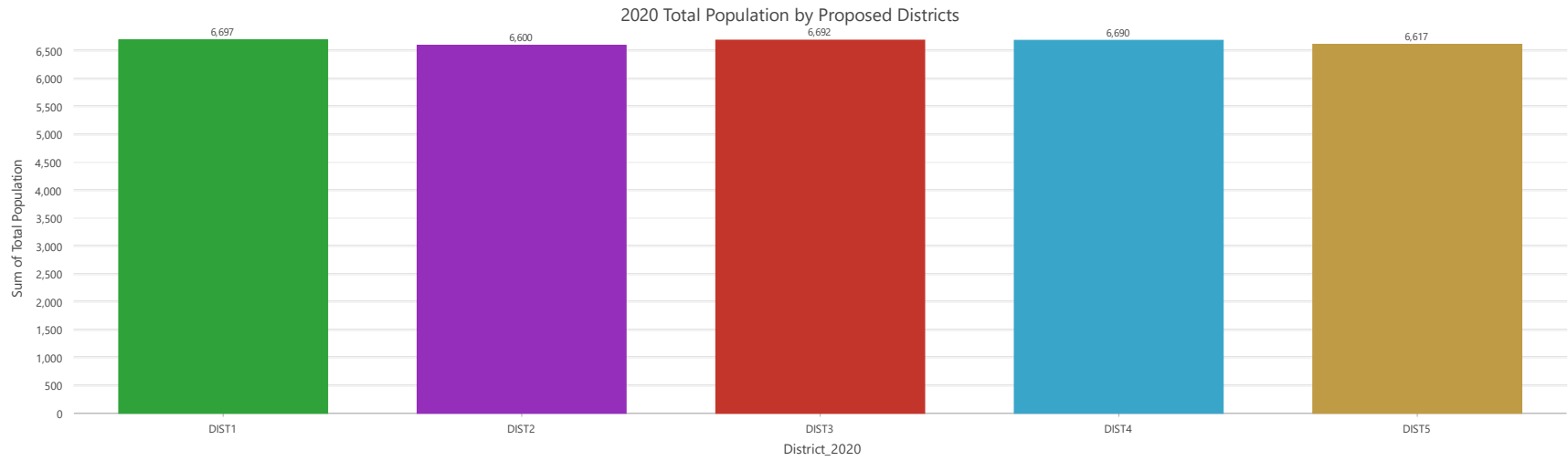
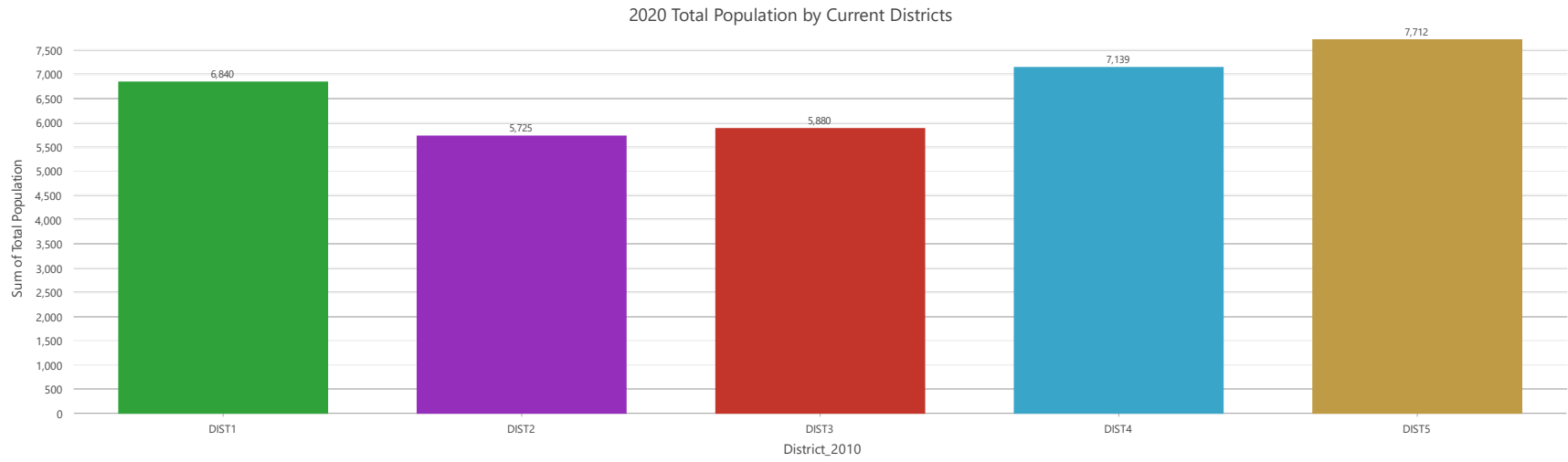
Proposed Districts



Council Members	Council Districts
DIST1	DIST1
DIST2	DIST2
DIST3	DIST3
DIST4	DIST4
DIST5	DIST5

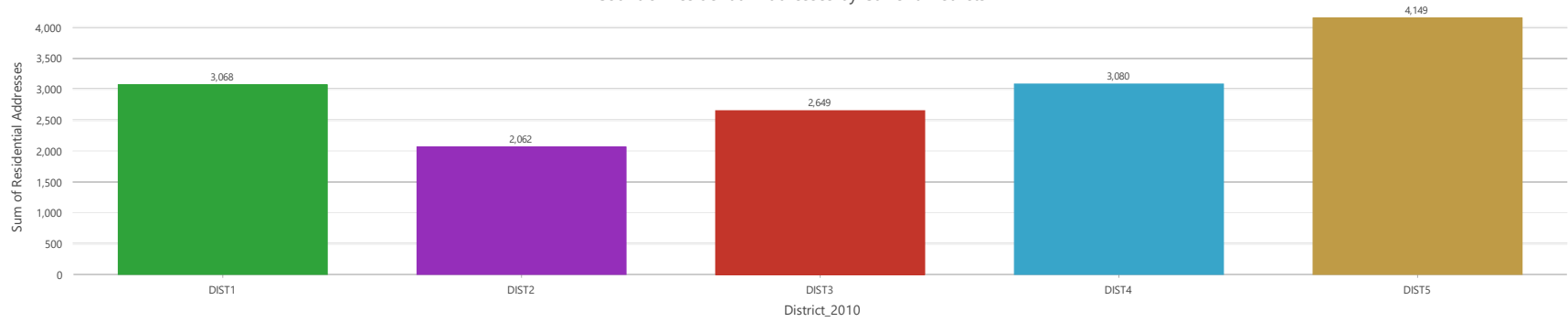
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Comparison of Total Population metrics by Current and Proposed Council Districts

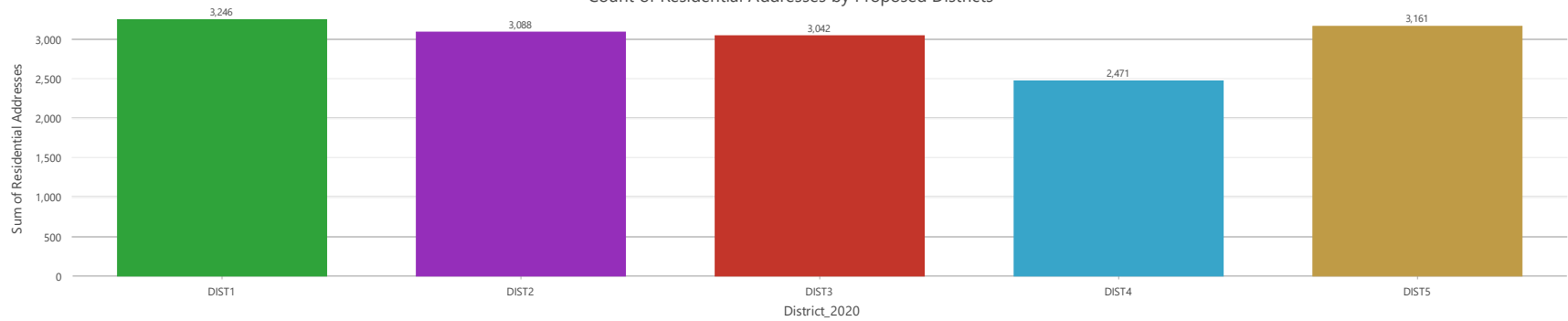


Comparison of Residential Addresses by Current and Proposed Council Districts

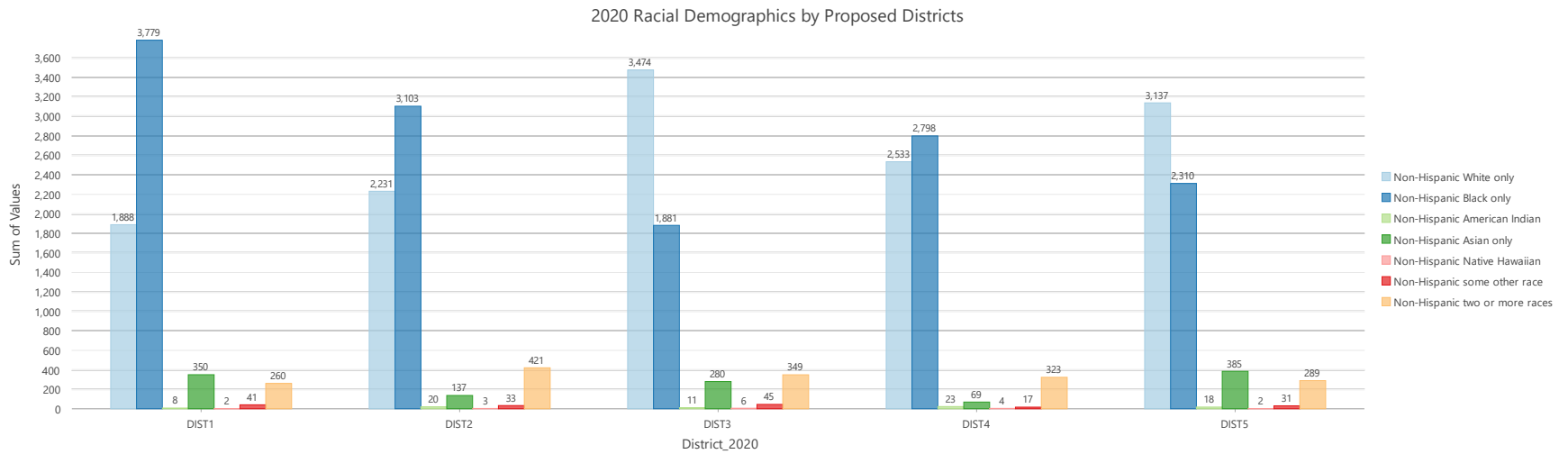
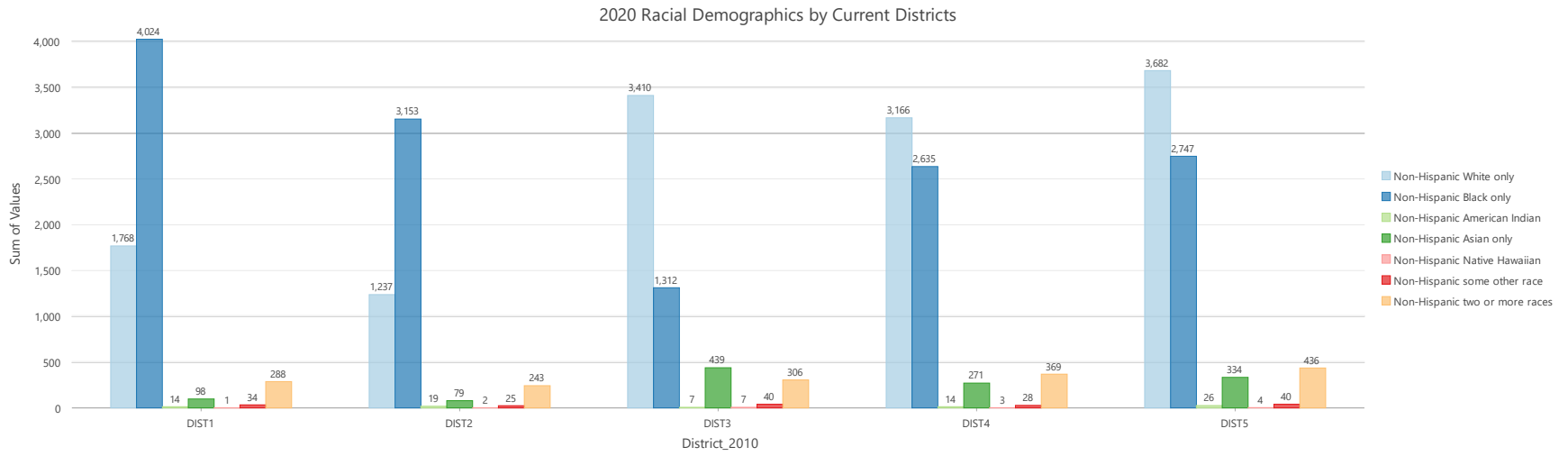
Count of Residential Addresses by Current Districts



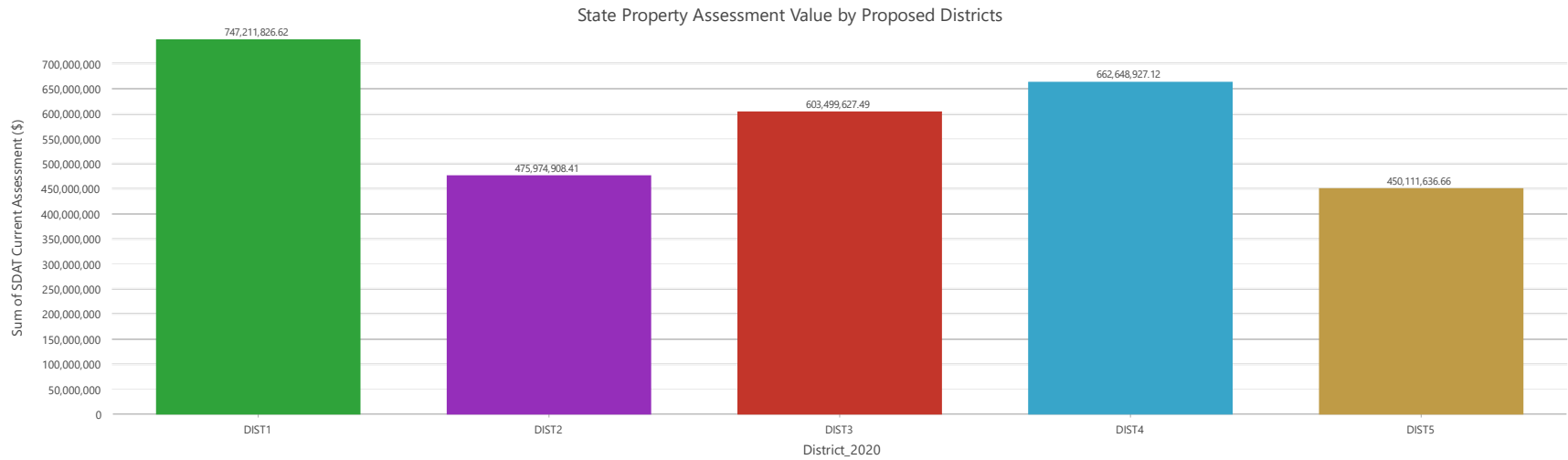
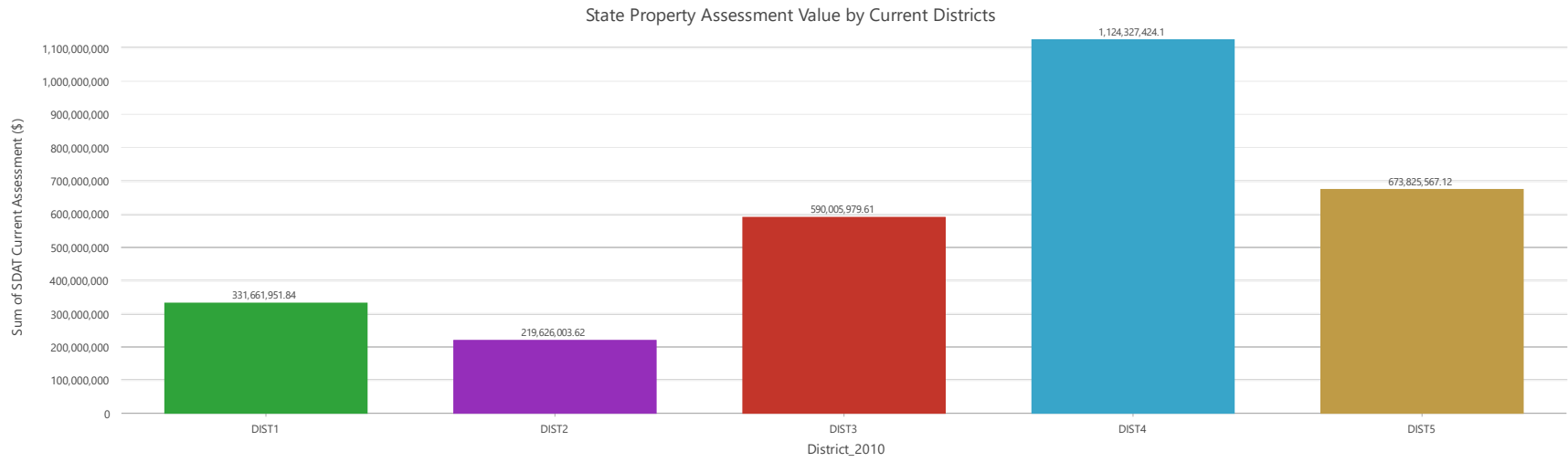
Count of Residential Addresses by Proposed Districts



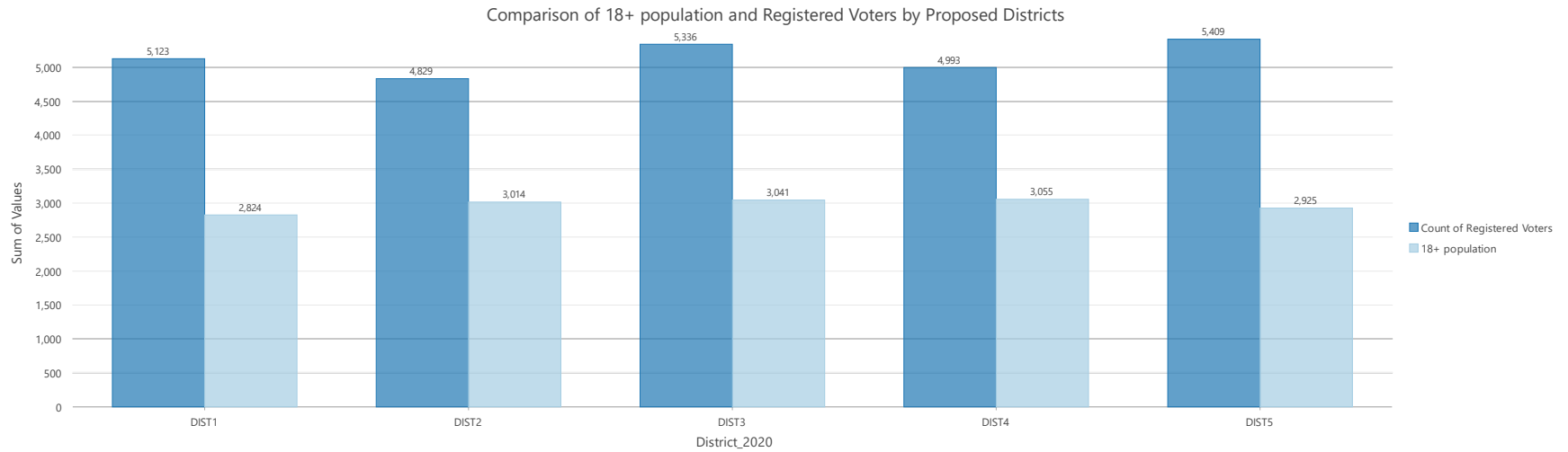
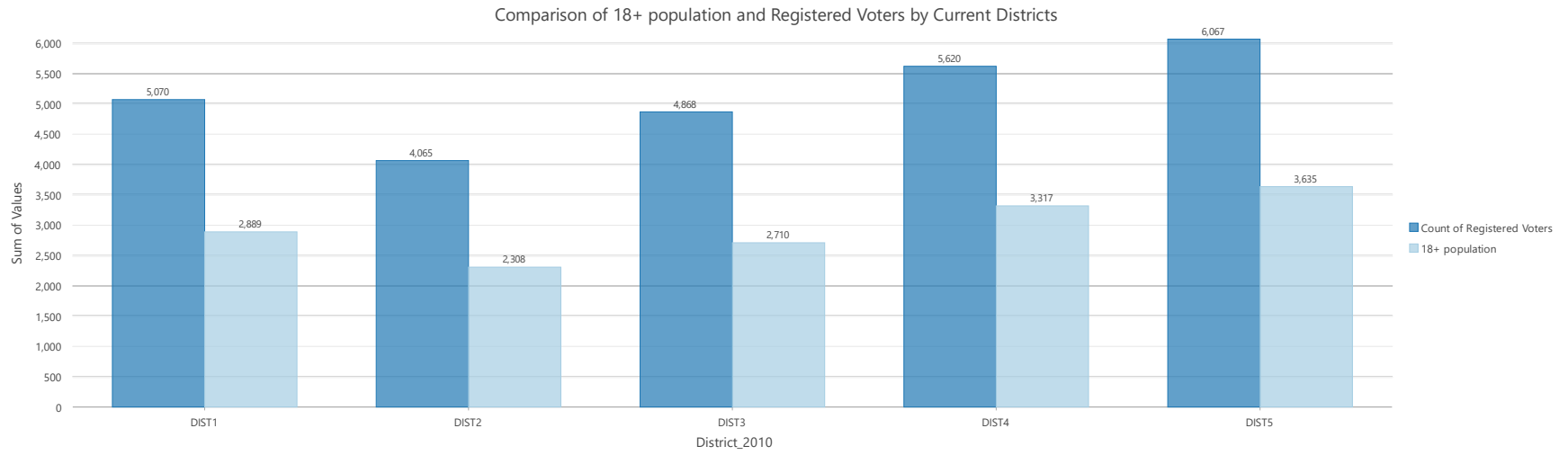
Comparison of Racial Demographics by Current and Proposes Council Districts



Comparison of State Tax Assessment Property Values by Current and Proposed Council Districts



Registered voters and Over 18 Population Comparison by Current and Proposed Council Districts



WCBOE Students and Under 18 Pop Comparison by Current and Proposed Council Districts

