AN ORDINANCE OF THE COUNCIL (THE "COUNCIL") OF THE CITY OF SALISBURY AMENDING AND SUPPLEMENTING ORDINANCE NO. 2554, PASSED BY THE COUNCIL ON AUGUST 26, 2019, APPROVED BY THE MAYOR OF CITY OF SALISBURY (THE "CITY") ON AUGUST 27, 2019 AND EFFECTIVE ON AUGUST 27, 2019 ("ORDINANCE NO. 2554"), IN ORDER TO (1) AUTHORIZE AND EMPOWER THE CITY TO USE AND APPLY A PORTION OF THE PRINCIPAL AMOUNT OF THE \$11,225,000 CITY OF SALISBURY PUBLIC IMPROVEMENT BONDS OF 2019 ISSUED ON OCTOBER 8, 2019 (THE "2019 BONDS"), TO THE PROJECTS IDENTIFIED HEREIN AS "RAIL TRAIL MASTER PLAN IMPLEMENTATION" AND "CITY PARK MASTER PLAN IMPROVEMENTS", AND (2) IDENTIFY SUCH ADDITIONAL PROJECTS AS "PROJECTS" FOR ALL PURPOSES OF ORDINANCE NO. 2554; PROVIDING THAT THIS TITLE IS A FAIR STATEMENT OF THE SUBSTANCE OF THIS ORDINANCE; AUTHORIZING CERTAIN CITY OFFICIALS TO TAKE CERTAIN ACTIONS IN CONNECTION WITH THE TRANSACTIONS CONTEMPLATED BY THIS ORDINANCE; PROVIDING THAT THE PROVISIONS OF THIS ORDINANCE SHALL BE LIBERALLY CONSTRUED; AND OTHERWISE GENERALLY RELATING TO THE USE OF PROCEEDS OF THE 2019 BONDS.

## **RECITALS**

WHEREAS, City of Salisbury, a municipal corporation of the State of Maryland (the "City"), is authorized and empowered by Sections 19-301 to 19-309, inclusive, of the Local Government Article of the Annotated Code of Maryland, as replaced, supplemented or amended (the "Enabling Act"), and Sections SC7-45 and SC7-46 of the Charter of the City of Salisbury, as replaced, supplemented or amended (the "Charter"), to borrow money for any proper public purpose and to evidence such borrowing by the issuance and sale of its general obligation bonds; and

WHEREAS, pursuant to the authority of the Enabling Act, Sections SC7-45 and SC7-46 of the Charter, and Ordinance No. 2554, passed by the Council of the City (the "Council") on August 26, 2019, approved by the Mayor of the City (the "Mayor") on August 27, 2019 and effective on August 27, 2019 ("Ordinance No. 2554"), the City authorized general obligation bonds to be issued from time to time in one or more series in an aggregate principal amount not to exceed Twelve Million Four Hundred Eighty-Two Thousand Nine Hundred Seventy-Seven Dollars (\$12,482,977) (the "Authorized Bonds") in order to finance, reimburse or refinance "costs" and "Costs of the Projects" (each as defined in Section 3(b) of Ordinance No. 2554) of the projects identified in the table below (herein collectively referred to as the "Authorized Projects" and referred to as the "Projects" in Ordinance No. 2554) in the maximum principal amounts set forth opposite each such Authorized Project in such Section 3(b):

	<u>Project Name</u>	Maximum Principal Amount
1.	Roof Replacement Fire Station 1 <sup>1</sup>	\$ 50,000
2.	Water Chiller & Heating and Air Conditioning <sup>1</sup>	300,000
3.	Main Street Master Plan <sup>1</sup>	6,740,000
4.	Bicycle Master Plan Implementation <sup>1</sup>	550,000
5.	Urban Greenway Implementation <sup>1</sup>	775,000
6.	Wayfinding and Signage <sup>1</sup>	50,000
7.	Bridge Maintenance and Replacement <sup>1</sup>	162,000
8.	Street Scaping <sup>1</sup>	206,000
9.	Zoo Admin Office Space <sup>2</sup>	100,000
10.	Field Operations Facility Plan – Phase 2 <sup>2</sup>	200,000
11.	Field Operations Facility Plan – Phase 3 <sup>2</sup>	125,000
12.	Mill Street Bridge Rehabilitation <sup>2</sup>	45,000
13.	Naylor Mill Road Bridge Replacement <sup>2</sup>	70,000
14.	Bicycle Master Plan Improvements <sup>2</sup>	300,000
15.	Urban Greenway Improvements <sup>2</sup>	200,000
16.	Street Scaping <sup>2</sup>	200,000
17.	Building Lighting and Controls (ECM 1) <sup>3</sup>	711,426
18.	Mechanical (ECM 2) <sup>3</sup>	387,403
19.	Building Management Systems (ECM 3) <sup>3</sup>	183,237
20.	Building Envelope Improvement (ECM 4) <sup>3</sup>	105,911
21.	Garage (Bearing Pad Replacement) <sup>1</sup>	400,000
22.	Parking Garage Structural Repairs <sup>2</sup>	592,000
23.	Phone System Fire Department	30,000
	TOTAL	\$12,482,977

<sup>&</sup>lt;sup>1</sup> Project was approved for bond funding in the fiscal year 2019 budget ordinance (Ordinance No. 2482).

WHEREAS, pursuant to the authority of the Enabling Act, Sections SC7-45 and SC7-46 of the Charter, Ordinance No. 2554 and Resolution No. 2972, adopted by the Council on September 9, 2019, approved by the Mayor on September 9, 2019 and effective on September 9, 2019 ("Resolution No. 2972"), the City determined to borrow money for the public purpose of financing or reimbursing "costs" and "Costs of the Projects" (each as defined in Section 2(b) of Resolution No. 2972, which definitions mirror the definitions of "costs" and "Costs of the Projects" set forth in

<sup>&</sup>lt;sup>2</sup> Project was approved for bond funding in the fiscal year 2020 budget ordinance (Ordinance No. 2539).

<sup>&</sup>lt;sup>3</sup> Projects were approved for bond funding by Ordinance No. 2521. Projects are further broken down by project components on Schedule B to Ordinance No. 2521; and

Section 3(b) of Ordinance No. 2554) of the projects specified in Section 2(a) of Resolution No. 2972 (which included all of the Authorized Projects), and evidenced this borrowing by the issuance and sale by public sale at competitive bid of a single series of the Authorized Bonds in the original aggregate principal amount of Eleven Million Two Hundred Twenty-Five Thousand Dollars (\$11,225,000) and designated as the "City of Salisbury Public Improvement Bonds of 2019" (the "2019 Bonds"); and

WHEREAS, due to net original issue premium received by the City in connection with the sale of the 2019 Bonds, the City was able to reduce the original aggregate par amount of the 2019 Bonds actually issued from the maximum original aggregate par amount of the Authorized Bonds provided for in Ordinance No. 2554, and thereby to allocate a portion of such net original issue premium, together with the par amount of the 2019 Bonds, to fund the Authorized Projects in the maximum aggregate principal amount of \$12,482,977 contemplated by Ordinance No. 2554; and

WHEREAS, the principal amount of the 2019 Bonds, together with net original issue premium, was originally appropriated and allocated to (i) the Authorized Projects identified in the table in the second preceding WHEREAS clause above, in the amounts specified in such table (for a total of \$12,482,977), (ii) \$85,912.89 to underwriter's discount, which was retained by Robert W. Baird & Co. Incorporated, the successful bidder for the 2019 Bonds at the public sale by competitive bid held therefor, (iii) \$45,375 to costs of issuance of other than underwriter's discount, and (iv) \$4,334.21, representing the rounding amount due to the fact that the 2019 Bonds were issued in denominations of \$5,000 and integral multiples thereof, which rounding amount was to be applied to additional costs of the Authorized Projects; and

WHEREAS, pursuant to Ordinance No. 2571, passed by the Council on January 13, 2020 and approved by the Mayor on January 21, 2020 ("Ordinance No. 2571"), the City reallocated \$1,431 of the principal amount of the 2019 Bonds originally allocated to the Authorized Project identified as "Phone System First Department" to the Authorized Project identified as "Roof Replacement Fire Station 1"; and

WHEREAS, pursuant to Ordinance No. 2593, passed by the Council on June 8, 2020 and approved on June 10, 2020 ("Ordinance No. 2593"), the City contemplated the reallocation of \$750,000 of the principal amount of the 2019 Bonds originally allocated to the Authorized Project identified as "Main Street Master Plan" to the Authorized Project identified as "Street Scaping," and provided for such reallocation by subsequent appropriate action; and

WHEREAS, pursuant to Ordinance No. 2593, the City also contemplated the reallocation of \$250,000 of the principal amount of the 2019 Bonds originally allocated to the Authorized Project identified as "Main Street Master Plan" to a project not included in Ordinance No. 2554 that is identified in Ordinance No. 2593 as "Rail Trail Master Plan Implementation;" to date, no proceeds of the 2019 Bonds have been spent on such additional project; and

WHEREAS, pursuant to Ordinance No. 2660, passed by the Council on June 14, 2021 and approved by the Mayor on June 22, 2021 ("Ordinance No. 2660"), the City contemplated the reallocation of an aggregate of \$1,143,674 of the principal amount of the 2019 Bonds originally allocated to the Authorized Project identified as "Main Street Master Plan" to the following Authorized Projects in the following amounts: (i) \$475,000 to the Authorized Project identified as "Bicycle Master Plan Improvements", (ii) \$450,000 to the Authorized Project identified as "Urban Greenway Improvements," and (iii) \$218,674 to the Authorized Project identified as "Street Scaping," and provided for such reallocation by subsequent appropriate action; and

WHEREAS, pursuant to Ordinance No. 2660, the City also contemplated the reallocation of an aggregate of \$700,000 of the principal amount of the 2019 Bonds originally allocated to the Authorized Project identified as "Main Street Master Plan" to two projects not included in Ordinance No. 2554 that are identified in Ordinance No. 2660 as (i) "Rail Trail Master Plan Implementation," in the amount of \$300,000, and (ii) "City Park Master Plan Improvements," in the amount of \$400,000; to date, no proceeds of the 2019 Bonds have been spent on either such additional project; and

WHEREAS, pursuant to (i) Ordinance No. 2596, passed by the Council on June 8, 2020 and approved on June 10, 2020, the Council allocated \$40,000 of interest earnings on proceeds of the 2019 Bonds to the Authorized Project identified as "Zoo Admin Office Space", and (ii) Ordinance No. 2682, passed by the Council on September 27, 2021 and approved by the Mayor on October 6, 2021, the Council allocated \$64,000 of interest earnings on proceeds of the 2019 Bonds to the Authorized Project identified as "Zoo Admin Office Space;" and

WHEREAS, accordingly, the City desires to expand the list of the Authorized Projects as set forth in Ordinance No. 2554 in order to allow a portion of the principal amount of the Authorized Bonds (meaning the 2019 Bonds) to be applied to the two additional projects referred to as the "Rail Trail Master Plan Implementation" and the "City Park Master Plan Improvements" (collectively, the "Additional Projects"), and to identify such Additional Projects as "Projects" for all purposes of Ordinance No. 2554.

<u>SECTION 1</u>. NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF SALISBURY, MARYLAND that:

- (a) The Recitals to this Ordinance are incorporated by reference herein and deemed a substantive part of this Ordinance. Capitalized terms used in the Sections of this Ordinance that are not defined therein shall have the meanings given to such terms in the Recitals.
- (b) References in this Ordinance to any official by title shall be deemed to refer (i) to any official authorized under the Charter, the code of ordinances of the City (the "City Code") or other applicable law or authority to act in such titled official's stead during the absence or disability of such titled official, (ii) to any person who has been elected, appointed or designated to fill such position in an acting or interim capacity under the Charter, the City Code or other applicable law or authority,

- (iii) to any person who serves in a "deputy", "associate" or "assistant" capacity as such an official, provided that the applicable responsibilities, rights or duties referred to herein have been delegated to such deputy, associate or assistant in accordance with the Charter, the City Code or other applicable law or authority, and/or (iv) to the extent an identified official commonly uses another title not provided for in the Charter or the City Code, the official, however known, who is charged under the Charter, the City Code or other applicable law or authority with the applicable responsibilities, rights or duties referred to herein.
- References in this Ordinance to the "principal amount" of any obligations shall be construed to mean the par amount of such obligations.
- References in the Sections of this Ordinance to Ordinance No. 2554 shall be construed to mean Ordinance No. 2554 as the allocation of the principal amount of the Authorized Bonds (meaning the 2019 Bonds) provided for therein has been reallocated prior to the introduction of this Ordinance pursuant to the previous actions of the City described in the Recitals to this Ordinance.

## SECTION 2. BE IT FURTHER ORDAINED that:

- Pursuant to the authority of the Enabling Act, Sections SC7-45 and SC7-46 of the (a) Charter and Ordinance No. 2554, from and after the effective date of this Ordinance, and subject to Sections 2(d) and 7 hereof, Section 3(b) of Ordinance No. 2554 is hereby deleted in its entirety and inserted in place thereof shall be the following:
  - With respect to the projects listed below, the word "costs" as used in Section 2 hereof shall include, as applicable, costs of the following activities and expenses: land and right-of-way acquisition and development; acquisition of other property rights; site and utility improvements, including, without limitation, grading, landscaping, paving, sidewalk, curb, gutter, storm water, water and sewer improvements, and related or similar activities and expenses; demolition, razing and removal; acquisition, construction, expansion, reconstruction, replacement, renovation, rehabilitation, improvement, installation, furnishing and equipping activities and expenses, and related or similar activities and expenses; planning, design, engineering, architectural, feasibility, surveying, document development, bidding, permitting, inspection, construction management, financial, administrative and legal expenses, and related or similar activities and expenses; contingencies; costs of issuance (which may include costs of bond insurance or other credit or liquidity enhancement); interest during construction and for a reasonable period thereafter (whether or not expressly so stated); and any such costs that may represent the City's share or contribution to the financing, reimbursement or refinancing of any such project (collectively, "Costs of the Projects"). The maximum original aggregate principal amount of the Bonds (or the BANs, as identified in Section 6 hereof) to be appropriated or applied to the Costs of the Projects (exclusive of any premium realized upon sale or investment earnings that may be applied for such purposes) shall be allocated among the following public purpose projects in the maximum principal

Underlining Indicates material added by amendment after introduction amount set forth opposite each, except as otherwise herein provided:

		Maximum Principal
	Project Name	Amount
	, and the second	
1.	Roof Replacement Fire Station 1 <sup>1</sup>	\$ 51,431
2.	Water Chiller & Heating and Air Conditioning <sup>1</sup>	300,000
3.	Main Street Master Plan <sup>1</sup>	3,896,326
4.	Bicycle Master Plan Implementation <sup>1</sup>	550,000
5.	Urban Greenway Implementation <sup>1</sup>	775,000
6.	Wayfinding and Signage <sup>1</sup>	50,000
7.	Bridge Maintenance and Replacement <sup>1</sup>	162,000
8.	Street Scaping <sup>1</sup>	206,000
9.	Zoo Admin Office Space <sup>2</sup>	100,000
10.	Field Operations Facility Plan – Phase 2 <sup>2</sup>	200,000
11.	Field Operations Facility Plan – Phase 3 <sup>2</sup>	125,000
12.	Mill Street Bridge Rehabilitation <sup>2</sup>	45,000
13.	Naylor Mill Road Bridge Replacement <sup>2</sup>	70,000
14.	Bicycle Master Plan Improvements <sup>2</sup>	775,000
15.	Urban Greenway Improvements <sup>2</sup>	650,000
16.	Street Scaping <sup>2</sup>	1,168,674
17.	Building Lighting and Controls (ECM 1) <sup>3</sup>	711,426
18.	Mechanical (ECM 2) <sup>3</sup>	387,403
19.	Building Management Systems (ECM 3) <sup>3</sup>	183,237
20.	Building Envelope Improvement (ECM 4) <sup>3</sup>	105,911
21.	Garage (Bearing Pad Replacement) <sup>1</sup>	400,000
22.	Parking Garage Structural Repairs <sup>2</sup>	592,000
23.	Phone System Fire Department	28,569
24.	Rail Trail Master Plan Implementation <sup>4</sup>	550,000
25.	City Park Master Plan Improvements <sup>5</sup>	\$400,000
	TOTAL	<u>\$12,482,977</u>

<sup>&</sup>lt;sup>1</sup> Project was approved for bond funding in the fiscal year 2019 budget ordinance (Ordinance No. 2482).

<sup>&</sup>lt;sup>2</sup> Project was approved for bond funding in the fiscal year 2020 budget ordinance (Ordinance No. 2539).

<sup>&</sup>lt;sup>3</sup> Projects were approved for bond funding by Ordinance No. 2521. Projects are further broken down by project components on Schedule B to Ordinance No. 2521.

<sup>&</sup>lt;sup>4</sup> Project was approved for funding from reallocation of par amount of issued bonds in the fiscal year 2021 budget ordinance (Ordinance No. 2593).

<sup>&</sup>lt;sup>5</sup> Project was approved for funding from reallocation of par amount of issued bonds

in the fiscal year 2021 budget ordinance (Ordinance No. 2660).

The projects identified in items 1-25 above are collectively referred to herein as the The Projects described in items 1-25 above are identified by approximately the same names as such Projects are identified in City budget or other materials. The City, without notice to or the consent of any registered owners of the Bonds (or the registered owners of any of the BANs, as applicable), may reallocate the maximum principal amount of the Bonds (and of any of the BANs, as applicable) (exclusive of any premium realized upon sale or investment earnings that may be applied for such purposes) to be spent on Costs of the Projects among any of the Projects (including, without limitation, the components of the Projects approved by Ordinance No. 2521) in compliance with applicable budgetary procedures or applicable law, including, to the extent applicable, by resolution. Further, it is the intention of the Council that proceeds of the Bonds (or of any of the BANs, as applicable) may be spent on any applicable Costs of the Projects, notwithstanding the descriptive names used for the Projects in the table above, including, without limitation, costs related to changes in the scopes of and/or names of the Projects effected through applicable budgetary procedures or applicable law."

- (b) By undertaking the amendments to Section 3(b) of Ordinance No. 2554 provided for in subsection (a) of this Section 2, the City is in effect adding the Additional Projects identified as items 24-25 in the table set forth in subsection (a) above to the list of Projects set forth in Section 3(b) of Ordinance No. 2554 the costs of which may be financed or reimbursed from the principal amount of the 2019 Bonds, as well as reflecting the reallocation of the principal amount of the 2019 Bonds to certain of the projects that were originally included in Ordinance No. 2554 that are provided for by Ordinance No. 2571, Ordinance No. 2593 and Ordinance No. 2660. By adding the Additional Projects identified in items 24-25 in the table set forth in subsection (a) to the list of Projects set forth in Section 3(b) of Ordinance No. 2554, the City is also providing authorization for net original issue premium of the 2019 Bonds and investment earnings on proceeds of the 2019 Bonds to be applied to costs of such Additional Projects.
- (c) The projects identified in the table set forth in subsection (a) above (which amends Section 3(b) of Ordinance No. 2554) are collectively referred to herein as the "Revised Projects." Subject to the provisions of subsection (d) below and Section 7 of this Ordinance, from and after the effective date of this Ordinance, all references to the Projects in Ordinance No. 2554 shall be deemed to be references to the Revised Projects, as identified in this Ordinance. Subject to the provisions of subsection (d) below and Section 7 of this Ordinance, from and after the effective date of this Ordinance, the provisions of this Section 2 shall supersede the provisions of Section 3(b) of Ordinance No. 2554 with respect to the application of the principal amount of the Authorized Bonds (meaning the 2019 Bonds).
- (d) Notwithstanding the foregoing provisions of this Section 2, no portion of the principal amount of the 2019 Bonds, the net original issue premium allocated to Costs of the Projects or

investment earnings on proceeds of the 2019 Bonds may be applied to costs of the Additional Projects unless and until the City adopts a resolution making corresponding amendments to the provisions of Section 2(a) of Resolution No. 2972 to include the Additional Projects in the list of Projects identified in Resolution No. 2972, thereby allowing a portion of the principal amount of the 2019 Bonds, any net original issue premium allocated to Costs of the Projects and investment earnings on proceeds of the 2019 Bonds to be applied to costs of the Additional Projects.

SECTION 3. BE IT FURTHER ORDAINED that, subject to the provisions of Section and 7 of this Ordinance, the Mayor, the City Administrator, the Director of Finance and all other appropriate officials and employees of the City, to the extent acting within the scope of their respective authority, are hereby authorized and empowered to take any and all action necessary or appropriate to provide for the application of the proceeds of the 2019 Bonds to finance or reimburse costs of the Revised Projects and to approve, execute and deliver all documents, certificates or instruments necessary or appropriate in connection therewith or in connection with the transactions contemplated by this Ordinance, including, without limitation, any amendments, modifications or supplements to any documents, certificates or instruments delivered in connection with the 2019 Bonds.

<u>SECTION 4</u>. BE IT FURTHER ORDAINED that from and after the effective date of this Ordinance, Ordinance No. 2554 shall be deemed amended and supplemented as provided herein and all other terms and provisions of Ordinance No. 2554 shall remain in full force and effect.

<u>SECTION 5</u>. BE IT FURTHER ORDAINED that the title of this Ordinance shall be deemed to be, and is, a fair statement of the substance of this Ordinance for posting and all other purposes.

<u>SECTION 6</u>. BE IT FURTHER ORDAINED that the provisions of this Ordinance shall be liberally construed in order to effectuate the transactions contemplated by this Ordinance.

SECTION 7. BE IT FURTHER ORDAINED that this Ordinance shall become effective following approval by the Mayor or subsequent passage by the Council following the Mayor's veto in accordance with the provision of Section SC2-12 of the Charter; provided, however, that notwithstanding the effective date of this Ordinance, in the event the City fails to adopt a resolution making corresponding amendments to the provisions of Section 2(a) of Resolution No. 2972 to allow a portion of the principal amount of the 2019 Bonds, any net original issue premium allocated to Costs of the Projects and investment earnings on proceeds of the 2019 Bonds to be applied to costs of the Additional Projects, the City may not apply any portion of the principal amount of the 2019 Bonds, any portion of net original issue premium allocated to Costs of the Projects or any portion of investment earnings on proceeds of the 2019 Bonds to costs of the Additional Projects identified herein as "Rail Trail Master Plan Implementation" or "City Park Master Plan Improvements." Pursuant to Charter Section SC2-16, this Ordinance shall not be subject to petition to referendum.

## [CONTINUED ON FOLLOWING PAGE]

THIS ORDINANCE was introduced and read at a meeting of the Council of the City of Salisbury held on the 10 <sup>th</sup> day of January, 2022 and thereafter, a statement of the substance of this Ordinance
having been posted or published as required by law, was finally passed by the Council
[as introduced] [as amended] [CHECK APPLICABLE LINE] on the 24 <sup>th</sup> day of
January, 2022.
A TTECT.
ATTEST:
Kimberly R. Nichols, City Clerk  John R. Heath, President Salisbury City Council
APPROVED BY ME THIS25th DAY OFJanuary, 2022:
Jacob R. Day, Mayor

#223944;58111.001

INTER	
	MEMO
OFFICE	MEMO

## Department of Finance

**To:** Julia Glanz, City Administrator

From: Keith Cordrey, Director of Finance CAC

Subject: Reallocation of Main Street Master Plan

Date: January 5, 2022

Schedule B of the FY22 Budget Ordinance included a reallocation of \$1,843,674 from the Main Street Master Plan project to fund the following projects:

City Park Master Plan Improvements	400,000
Bicycle Master Plan Improvements	475,000
Urban Greenway Improvements	450,000
Rail Trail Master Plan Implementation	300,000
Downtown Street Scape	218,674
Total >>	1,843,674

Reallocation of bond proceeds to projects not previously included in a bond pool requires a bond ordinance to insert the project.

The attached ordinance, prepared by bond counsel, inserts the Rail Trail Project in the bond pools as required so that the appropriations established in Schedule B of the FY 22 Budget Ordinance, including the Rail Trail Master Plan Implementation project, are included as a "Project" in the bond documents.

After your review, if you do not have questions or concerns, please forward this ordinance to council for their consideration.