



City Park Master Plan  
2017 - 2027



DRAFT 5/17/2017

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# Chapter One – Executive Summary

## Introduction

The purpose of this plan is to identify and plan for future needs for recreational activities by determining appropriate uses for the park’s remaining open space, while avoiding conflicts from potential new projects that may impact existing facilities.

The plan’s recommendations will focus on sustainable operations of the City Park, open space and trails, and potential partnerships.

## Park History

Up until May 28, 1909, the park was within the upper reaches of Humphrey’s Lake until the Humphrey’s Mill Dam at South Division Street failed<sup>1</sup>. Later that year, plans were made to develop the new found land instead of refilling Humphrey’s Lake. The development of the lake site allowed for the construction of numerous roads and railroad expansion.

In 1925, Mayor Thomas L. Parker, Sr. negotiated the purchase of 53 acres east of the railroad for the purposes of building a new water system, at a cost of \$5,000<sup>2</sup>. Since the Water and Sewer Commission only needed a small portion of the acreage, the City Park was established along the banks of the east prong of the Wicomico River.

The most distinctive fixtures in the City Park are the bandstand, old foot bridge, and fountain. All of which were erected with assistance from the Federal government’s aid programs created during the lean years of the

Depression as a part of a larger effort to improve the park lands following a devastating 1933 storm. The storm caused a failure in the Schumaker Mill dam upstream, and the resulting surge of water washed out earlier park improvements.



The Fountain was the show piece of the City’s 1932 bicentennial celebration.

## Plan Goals

The mission of the City of Salisbury Parks and Recreation Committee is to provide advice on acquiring, developing, operating, and maintaining a park and recreation

<sup>1</sup> <https://mht.maryland.gov/secure/medusa/PDF/Wicomico/WI-581.pdf>

<sup>2</sup> <https://mht.maryland.gov/secure/medusa/PDF/Wicomico/WI-579.pdf>



system that enriches the quality of life for the residents and visitors alike and preserves it for future generations; as well as to increasing community awareness of the system.

The purpose of this Master Plan is to develop an overall City Park Master Plan based on the mission of the Committee. The plan will identify and plan for future needs for recreational activities by determining appropriate uses for the park's remaining open space, while avoiding conflicts from potential new projects that may impact existing facilities. The analysis conducted seeks to provide direction to the Mayor, City Council, and City staff for future development and enhancement of the City Park.



This Plan was completed by the Committee with assistance from Landscape Architectural Services, LLC and City staff.

Specific goals of the plan are:

1. Make a variety of recreation opportunities available to contribute to overall health and wellbeing of the public.
2. Provide better bicycle/pedestrian connectivity and safety.
3. Encourage partnerships to be formed for new types of events, including special events (i.e. concerts in the park, festivals, etc.), fitness and wellness programs, cultural/arts programs, and family programs.
4. Decrease sediment runoff in the park, to improve water quality in the Wicomico River.
5. Rehabilitate existing facilities to meet requirements of the American Disabilities Act (ADA), where possible.
6. Maintain historical features and natural environment of the park.
7. Improve the quality of the park to meet users' needs and aspirations.

## Chapter Two – Community Input

There has been public input and participation as part of this Master Plan process, beginning with a Community Perceptions Survey in August 2012 and concluding with an in-person survey in the park, in October 2015. In addition to surveys, park user groups were contacted seeking input.

### Input Opportunities

The data collected included a Community Perceptions Survey, consisting of multiple focus groups; online surveys; and in-person in-park surveys. The complete survey results are included in Appendices A through D.



Note: The findings listed below are solely the opinion of the survey respondents and do not reflect the overall community, city, committee, staff, or consultant's opinion.

- 10 Focus Groups were held between November 2011 and April 2012 with a total of 80 residents, participating to seek representative, but not exhaustive input. The focus group participants represented a wide variety of park users:
  - Residents
  - High school and college students
  - Sport groups
  - Retirees
- Two online surveys were conducted in order to capture additional current input. One targeted fans of the City Park page on Facebook, the other targeted city residents, on Facebook. In total, 215 individuals responded.
- Direct contact was made with leaders of various park use organizations seeking input.
- An in-person survey was conducted by SU students under the leadership of their professor, Dr. Amal Ali, with 40 respondents.

## General Findings

### Strengths

- The amenities most used were the walking, hiking, and biking trails, followed by Ben's Red Swings, and natural areas.
- Respondents enjoyed the peace that the park had, and its central location.

### Weaknesses

- The lack of restrooms in the park is its greatest weakness. However, since public feedback was received, one restroom has been constructed at Ben's Red Swings.
- A substantial number were concerned with their safety, especially in the wooded areas. The lack of visibility due to the living shoreline plays into this, along with homelessness, and a perceived lack of police presence. Since public feedback was received, the City has made improvements to site lines along the shoreline, trimming bushes and trees.
- Insufficient lighting is both a safety hazard and increases perception of an unsafe park.
- Lack of maintenance with park buildings, picnic tables, and benches looking run down.
- Steep driveway at the bandstand which may hinder the handicapped.
- Limited parking.
- Lack of signage.
- Lack of community events to draw people to the park.
- Environmental concerns caused by:
  - Untreated stormwater runoff
  - Sediment in stormwater
  - Insufficient trash cans
  - No recycling cans



- Goose waste

### **Opportunities for Improvement – Requested by the Public (ranked by most requested)**

- Build additional permanent restrooms
- Build a splash park, water park, or pool
- Upgrade, improve, and/or mark trails
- Hold additional events (i.e. Cultural / Festival / 2nd Sunday)
- Increase funding for maintenance and cleanup
- Upgrade, replace, and or install additional lighting
- Hold music and concerts at the bandstand, other than the Salisbury Community Band
- Install native landscaping
- Install drinking fountains
- Hold movies in the park
- Improve the general security
- Implement goose management
- Seek a mobile food vendor/truck
- Trim the living shoreline, to allow viewing the water
- Install additional benches or seating
- Upgrade playground equipment
- Hold arts programs
- Improve security through a police presence
- Install maps and signage kiosks
- Install additional trash cans
- Improve the grass
- Convert the stone trails to paved
- Connect the park to downtown
- Install a disc golf course
- Improve the river water quality
- Install community gardens
- Improve neighborhood connectivity
- Add additional fishing locations
- Improve the signage at the paddleboats (hours/contact/ownership)
- Improve security through cameras
- Install Wi-Fi
- Install a basketball court
- Install sports fields (Soccer, Football)
- Install a water supply at the Dog Park, for the dogs
- Promote the park to visitors, hotels, and SU students
- Improve security through Call Buttons/Phones
- Add additional trails
- Improve the winter lights
- Improve the workout stations
- Install a concession stand





- Increase parking
- Upgrade the tennis courts
- Improve safe street crossings
- Install bike racks
- Install chess tables
- Install bike repair stations
- Upgrade playground equipment to be accessible
- Install pollinator gardens
- Bike Rental
- Bocce Ball
- Canoe / Kayak Rental
- Upgrade the grilling stations
- Extend the hours of the park, beyond dusk
- Marketing must be improved to eliminate issues with lack of awareness
  - Awareness of the park and its amenities needs to be improved
  - Increase utilization of the website and social media to promote the park and events
  - Better signage along state roads, indicating parks existence

## Chapter Three – Community Profile

The Demographics Analysis provides an understanding of the population of the City of Salisbury and Wicomico County. It is important to note that while the demographics analysis evaluates the characteristics based on the geographic area, the City Park does tend to serve an audience outside that as well.

All future demographic projections are based on historical trends. All projections should be utilized with the understanding that unforeseen circumstances during or after the time of the projections could have a significant bearing on the validity of the final projections.

### Location

Salisbury is centrally located on the lower Eastern Shore of Maryland, just 30 minutes west of Ocean City and two hours south of Baltimore and is served by two major highways - U.S. Route 13, a major north south route of the Delmarva Peninsula, and U.S. Route 50, a major east-west route on the peninsula.

### Salisbury

Founded in 1732 as a port city at the head of the Wicomico River, Salisbury today is one of the largest cities on the peninsula. Salisbury serves as the capital of the Eastern Shore, combining vibrant economic opportunity, quality public education, world class healthcare, reinvigorated environmental stewardship, globally known corporations, and an energetic and inspiring team of community leaders, to chart its own course, and craft a sound plan for its future.

Salisbury is a cultural town. From the art galleries and studios of our community's artists to the celebration of the arts each month at Third Fridays, from the flavors and



traditions of our many cultures to the airwaves of Delmarva Public Radio, Salisbury is bringing the community together and celebrating the best of what makes us different.

Salisbury is a river town. The Wicomico River starts here. Water runs through our downtown and our city park. Bridges crisscross the water standing as a physical reminder of the importance on connections. The active port and marina districts remind us that the water continues to work for us, and the Riverwalk reinforces that it is also ours to enjoy.

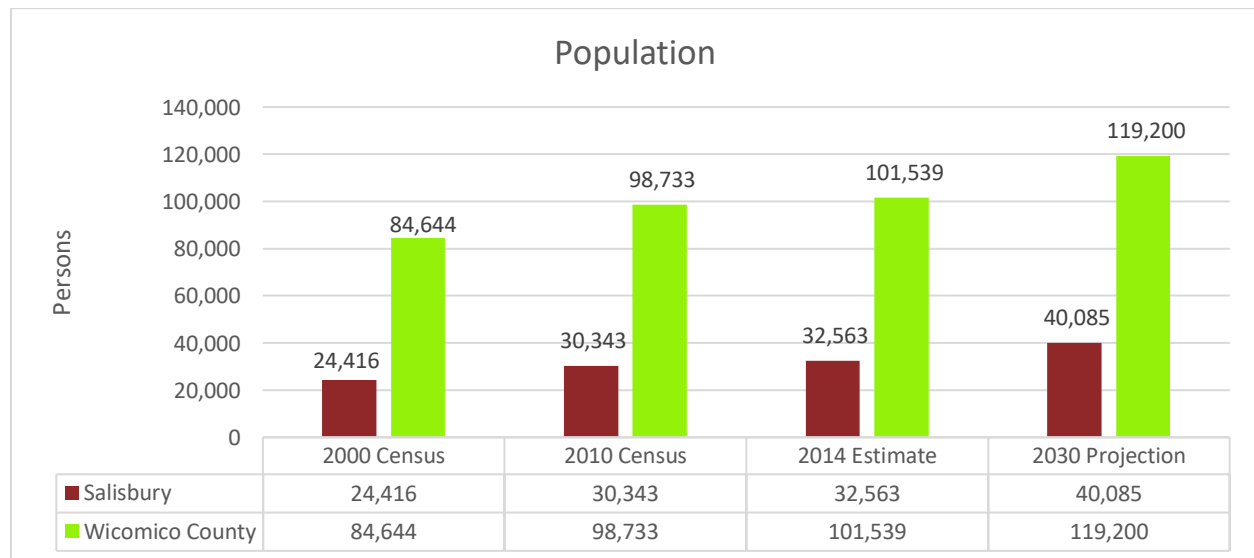
## Methodology

Demographic data used for the analysis was obtained by the United States Census Bureau. All data was acquired in October 2015, and reflects the actual numbers reported in the 2000 and 2010 census, estimates for 2014 as obtained from the Census Bureau, and projections from other cited sources.

## Population

The City of Salisbury’s population has grown over the last few years. From 2000 to 2010, the population grew by 24% as a result of development and annexations from the County. This translates into a total population growth of 5,927 persons. Based on the projections adopted in the 2010 City of Salisbury Comprehensive Plan<sup>3</sup>, the City is expected to have approximately 40,085 residents in 2030.

Wicomico County’s population has also grown over the last few years. From 2000 to 2010, the population grew by 17%. This translates into a total population growth of 14,089 persons. Based on the 2017 Wicomico County Comprehensive Plan<sup>4</sup>, the County is expected to have approximately 114,400 residents in 2025.



<sup>3</sup> <http://www.ci.salisbury.md.us/business/other-information/comprehensive-plan>

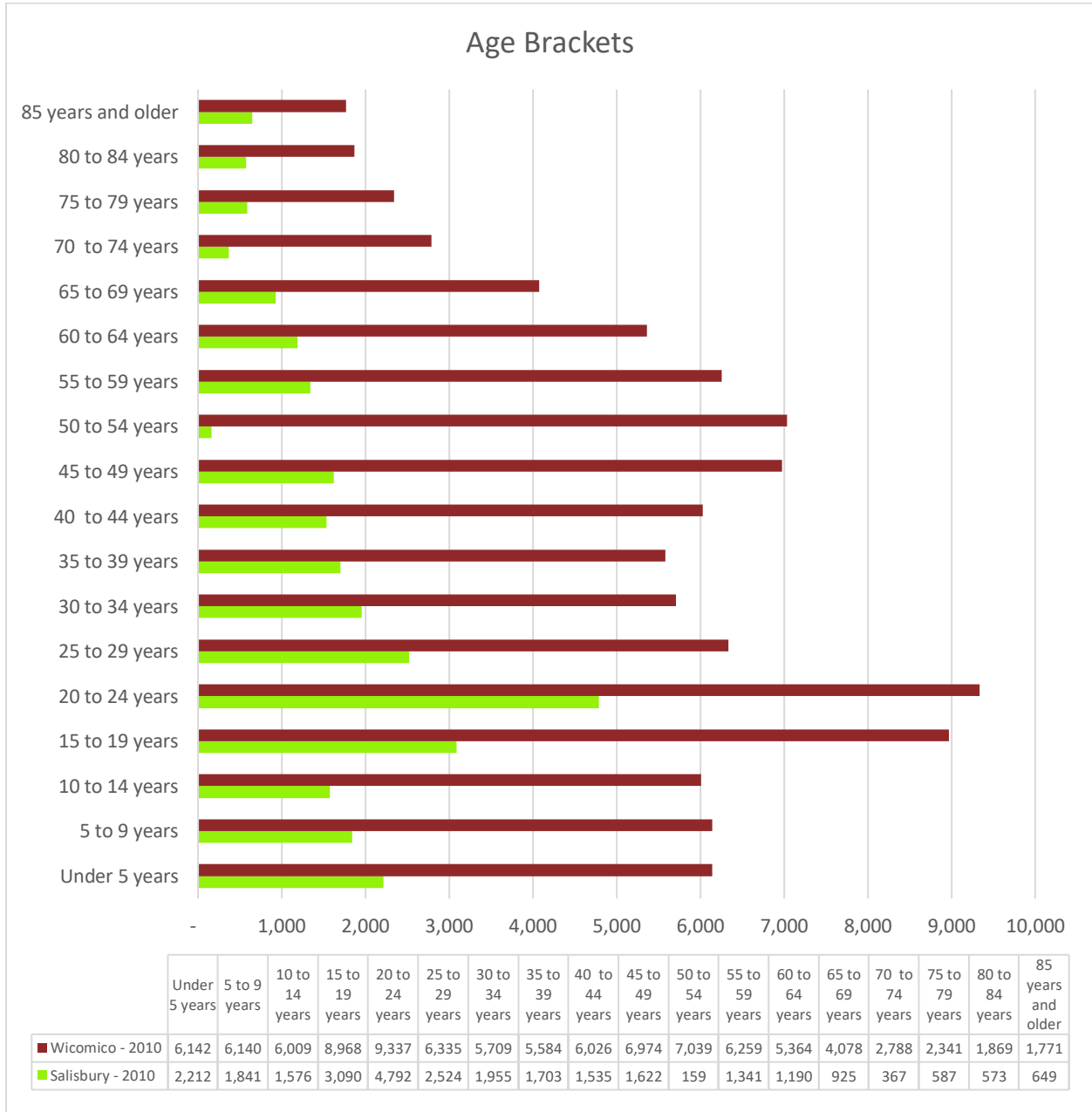
<sup>4</sup> <http://www.wicomicocounty.org/DocumentCenter/View/5781>





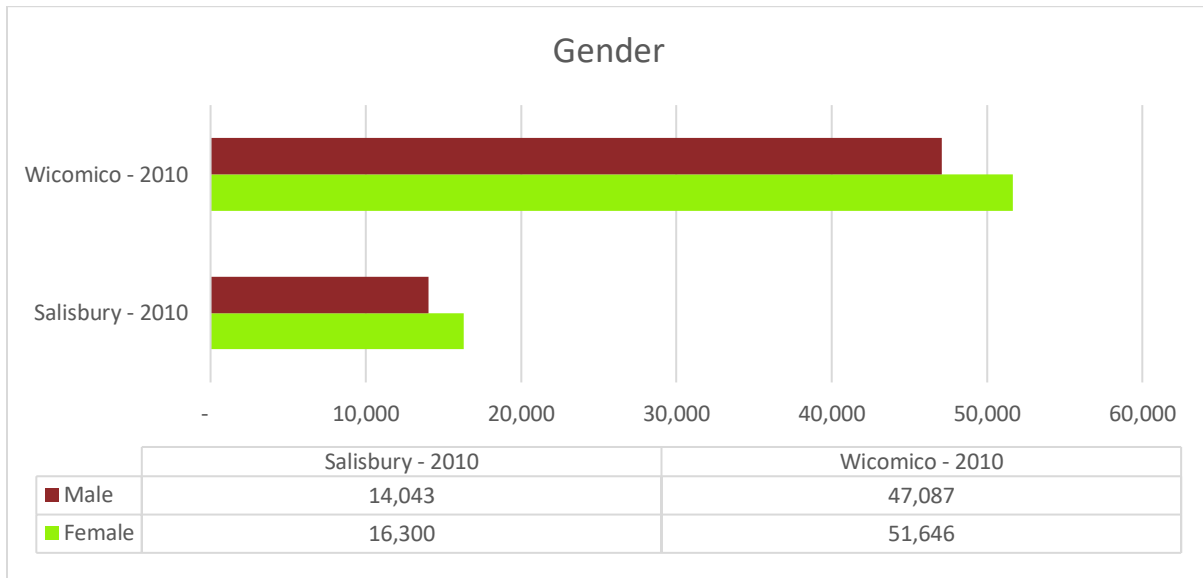
## Age Segments

The largest age segments for both the City of Salisbury and Wicomico County residents, in 2010, were the 15 to 20 years old and 20 to 24-year-old.



## Gender

The majority of both the City of Salisbury and Wicomico County are women, at 54% and 52% respectively.



## Park User Profile

The user of the City Park would most likely fit into one of the following categories, and the existing facilities used:

- Families with children
  - Playground equipment
  - Picnic tables
  - Zoo
- Individuals and/or families exercising
  - Walking trails
  - Biking trails
  - Exercise stations
- Individuals and/or families for recreation
  - Bike Trails
  - Skate park
  - Tennis Courts
  - Fishing
  - Picnic tables
  - Zoo
- Groups using picnic pavilions
- Groups attending Salisbury Band concerts
- Groups attending park events (i.e. National Night Out)



## Chapter Four – Site/Facility Assessment

In November and December 2015, an assessment was performed of the City Park and its facilities and equipment. This assessment establishes a base-line understanding and “snapshot” of the existing conditions, and supports the foundation from which recommendations of the Master Plan can be developed.

### Methodology

The condition of facilities and assets evaluated by the Committee are noted in the tables associated with the Park. Facility and asset conditions were rated using a differential scale of excellent, good, fair, or poor. The description of conditions that are attributed to each of these assessment findings are provided in the table below.

Scale of Conditions	
Assessment Finding	General Description
Excellent	Facilities/amenities are in new condition or very well maintained. There are no maintenance issues.
Good	Facilities/amenities are in good condition and feature only minor maintenance problems. Generally, most maintenance issues with these facilities appear to be the result of age and/or heavy use.
Fair	Facilities/amenities are in fair condition and indicate ongoing maintenance problems. Some maintenance issues may be compounded over time due to being deferred because of budget and/or resource limitations.
Poor	Facilities/amenities are in poor condition and clearly show ongoing maintenance problems that ultimately may result in suspended use for repair/replacement.

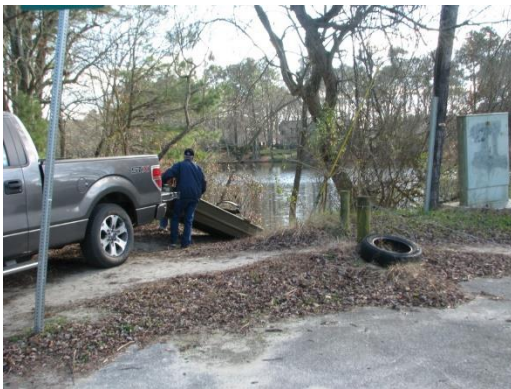
For purposes of this project and site assessment, park assets are developed amenities within City parks that enhance the recreational experience of users. Specific examples of park assets include picnic areas, playgrounds, shelters or pavilions, sport fields, tennis courts, etc.



## Park Assessments

### 1. Schumaker Pond & Dam

- Condition: Good
- Concerns: Safety and water quality
- The area allows for fishing and launching of small non-motorized boats. The dam lacks railings for a safe environment.



### 2. Mountain Bike Trails

- Condition: Good
- Concerns: Safety and invasive plants
- The area is approximately 24 acres containing a mature forest on either side of Beaverdam Creek. The Eastern Shore International Mountain Bike Association has a current MOU with the City of Salisbury for maintenance of the trails. Recent trail head signs and path markers have been installed.

### 3. Boy Scout Field

- Condition: Good
- Concerns: Parking and invasive plants
- This approximately 2-acre open field is located along North Park Drive and is adjacent to the 24-acres of woodlands. There is no on street parking permitted, and parking on the field is by special permit.





#### 4. Skate Park

- Condition: Excellent
- Phase 1 of the Skate Park was recently completed, and Phase 2 is planned.



#### 5. Pony League Field

- Condition: Good
- Concerns: Parking, litter
- This facility is leased from the City to the Pony League, who maintains it. There is nearby parking that is shared with the Salisbury Zoo.





## 6. Kiwanis Pavilion

- Condition: Poor
- Concerns: Erosion to creek, pedestrian/vehicle conflict, no ADA accommodations
- This facility was built by the Kiwanis and is in need of replacement. It is 20'x56' and houses five 6' wood picnic tables and ten 8' wood benches. Parking is around the pavilion with no landscaping buffer.



## 7. Dog Park

- Condition: Good
- Concerns: Dog waste and erosion
- The dog park features areas for both large and small dogs with play structures, within a 6' chain-link fence.



## 8. Softball Field

- Condition: Poor – under utilized
- Facilities limited to a backstop and chain link fencing.
- Limited parking



## 9. Ben's Red Swings

- Condition: Excellent
- Concerns: Drainage at spray feature
- Ben's Red Swings features numerous recreational uses, including toddler play structure, sandbox, swing sets, elevated play structure, benches, and picnic tables. The surface is playground mulch on dirt. Permanent restrooms recently opened.





## 10. Picnic Island

- Condition: Fair
- This area features fifteen wood picnic tables, a pavilion, horseshoe pits, Cornhole boards, concrete block grills, and a metal & plastic play structure.



## 11. Tennis Courts

- Condition: Good
- This area features four courts with bleachers, lights, and one portable toilet. The surface was recently repaved and repainted.





## 12. Fountain

- Condition: Fair
- The fountain is historical to the park, and is a focal point. A new pump and refurbishment is scheduled.



## 13. Bandstand

- Condition: Good/Fair
- The historical architectural landmark offers concrete block restrooms and ground level and a raised covered bandstand above. The masonry was repainted in 2016.



#### 14. Paddle Boat Area

- Condition: Poor
- Paddle boat operation is contracted but under-utilized. A gated boat launch is available.



#### 15. Bandstand Playgrounds

- Condition: Fair
- Concerns: ADA access
- Around the bandstand are two multi-task play structures for ages 5-12, one for ages 2-5, and swings. The surface is playground mulch.



#### 16. Creek

- Condition: Fair
- Concerns: Water quality
- Beaverdam Creek runs through the Park. No swimming is allowed. Fishing is allowed with a State of Maryland license. The creek is stocked in the spring with Rainbow Trout. The water quality is routinely monitored and generally has high levels of total nitrogen and chlorophyll a<sup>5</sup>,

<sup>5</sup> Wicomico Creekwatchers – 2015 Annual Report: [www.salisbury.edu/wicomicocreekwatchers](http://www.salisbury.edu/wicomicocreekwatchers)



## 17. Pedestrian Trails and Bridges

- Condition: Fair
- Concerns: Hazards and areas of narrow width. Lack of signage.
- An extensive quarry dust Urban Greenway trail traverses the Park on either side of the Creek.



## 18. Exercise Stations

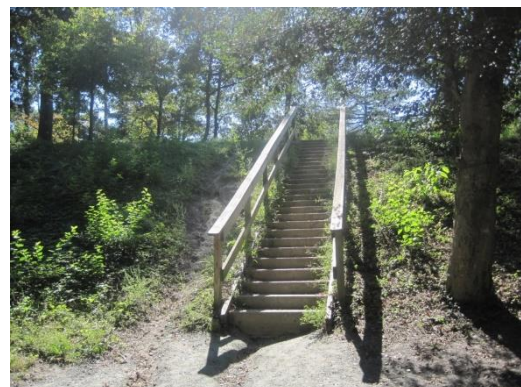
- Condition: Poor
- A network of exercise stations is located along the Urban Greenway.





## 19. Erosion Control & Stormwater Management

- Condition: Poor
- Stormwater runoff has caused erosion problems at several places throughout the Park, such as by the Bandstand and close to storm water outlets.



## 20. Parking & Connectivity

- Condition: Good
- Overall, a total of about 300 spaces is available at the various amenities. Standards suggest 10 spaces for every 3.5 acres, according to these guidelines the existing parking is adequate for daily use.
- There is high demand for parking at the lot adjacent to Ben's Red Swings and Picnic Island.

## 21. Amenities

- Condition: Varies from Excellent to Poor
- Over time the styles, age, and materials for light fixtures, trash receptacles, benches, picnic tables, and signage have changed and become inconsistent.

## 22. Landscaping & Woodlands

- Concerns: Illegal dumping, absence of young Canopy Trees and Understory Trees, health of mature trees.
- Natives such as Loblolly Pine, American Holly, Mountain Laurel, Red Maple, Beech, Sycamore, Oaks are found in the park, along with invasive such as Creeping Euonymous, English Ivy, Bamboo, and Privet.
- Well vegetated open lawn areas are limited.

# Chapter Five – Park Development Plan

## Coordination with 2010 City of Salisbury Comprehensive Plan

The Comprehensive Plan, which was adopted by the City of Salisbury on July 12, 2010, includes a variety of goals, objectives, and strategies relative to the City Park, which is cited as a “much underutilized resource”:

- Protection of the natural environment.
- Provide Urban Greenway connectivity between the Zoo and Downtown.
- Promote the development of an inter-connected green space network throughout the City with parks and open space.
- Provide adequate community facilities that will assure an adequate level of public service to all residents of the City of Salisbury.
- Provide an array of recreational facilities and programs throughout the City that are available to all City residents.
- Protect and preserve the City's existing historical sites and resources.

These goals, objectives, and strategies will be utilized when implementing the following improvements.

## Zones

The park is divided into four zones. The first, or Historical Preservation Zone, will contain the historical components under an easement with the Maryland Historical Trust. The bandstand, fountain, and tennis courts are within this zone. The second is for recreation. It includes picnic island, Ben's Red Swings, softball field, dog park, Pony League field, Urban Greenway, and Skatepark. The third is the Zoo, and the fourth is



Natural Resource Preservation, and includes the bike paths, Schumaker Pond, and Dam Road.

## **Future Improvements & Costs**

Future improvements should be tailored to the Zone they are within.

### **Overall improvements**

#### **1. Connectivity**

The Park requires connectivity improvement to its local neighborhood and the downtown area. Immediately around the park, sidewalks are in need of replacement and additional sidewalks installed where they are lacking currently. Many sidewalks do not have ramps at intersections, and those that do are outdated. Most intersections do not have marked crosswalks. The larger intersections with traffic signals should have crosswalk indicators. The estimated cost for sidewalk improvements is \$12,000, crosswalk improvements \$3,000.

Connectivity with downtown is recommended. This is a component of the SBY Downtown Master Plan and the Urban Greenway Master Plan, and is incorporated into this plan.

#### **2. Landscaping**

Native trees need to be planted as canopy and understory. Trees such as Beach, Birch, Dogwood, Redbud, and Cherry should be included. At the same time, native bushes should be planted around recreational features and as buffers. A maximum height for all but major trees along the riverfront should be established. Invasive species should be removed park wide. The cost for landscaping estimated at \$50,000.

#### **3. Signage**

Information kiosks are proposed to be installed at major entrances to the park. They should include a map of the trails and amenities. All signs inside the park should be replaced for a new uniform park like appearance. Walking trails should have their distance marked and bike trails marked by difficulty and distance. Handicapped parking should be properly marked with up-to-date signage and van accessible aisles. The estimated cost for signage is \$27,500, \$45,000 for kiosks, and \$1,000 for trail markers to be installed by volunteers.

#### **4. Amenities**

All trash cans, benches, and picnic tables should be replaced with the current City Standard. Recycling containers should be added. New benches should be added at optimal sightseeing or peaceful locations. Certain picnic tables should be upgraded to ensure ADA accessibility. The estimated cost for amenities is \$217,000.

#### **5. Lighting**

It is recommended that all lights be replaced with the new City Standard, including removal of all street lights from the park. Any spot lights not removed





should be upgraded to LED. The estimated cost for all lighting projects is \$800,000.

## 6. Pedestrian Trails

Trails should be 6' wide, or 8' if accommodating vehicles, and be ADA accessible without standing water or bare dirt. In areas where stone dust washes away, a pervious paver grid is recommended to be utilized to hold the stone dust. Distance markers will be added. The cost to regrade is estimated at \$62,000.

## 7. Beaverdam Creek

The water quality of Beaverdam Creek is important. The living shoreline is equally important, but it should be maintained so there is visibility across the creek for pedestrian safety. Stormwater outfalls should have filters installed, at an estimated cost of \$30,000. Fallen trees and debris should be removed from the water at an estimated cost of \$25,000.

## 8. Restrooms

Park users require restrooms. Four restrooms in total are planned. The first is existing, and should be renovated for year-round use, inside the Bandstand at an estimated cost of \$55,000. The second restroom was recently completed at Ben's Red Swings. A third restroom should be built at the Tennis Courts at an estimated cost of \$200,000. The fourth restroom should be installed at the east end of the park, either at the Skate Park or Boy Scout Field, with an estimated cost of \$80,000. All restrooms should be open year-round with hours appropriate to their location.



*Potential Tennis Court Restroom*

## 9. Exercise Stations

All exercise stations should be removed and replaced with lawn, benches, or picnic tables; whichever would be optimal for the location. Removal would be by City staff with an estimated cost of \$1,000.

## 10. Safety

Cameras should be installed in the park to increase the level of safety of visitors. A network of cameras would cost \$320,000.

## 11. Pest Management

A goose population management program should be established for Canada Geese to reduce the bacteria from their waste that runs off into the creek and the waste that is deposited on trails and grasses for the public to contact. A management program is also important to potentially prevent the spread of Avian



Flu to the City Zoo bird collection. Additionally, a pest management program should be established for other natural pests such as beavers, which destroy trees in the park.

## Historic Preservation Zone Improvements

### 12. General Improvements

- Install two new “City Park” signs. The first at the gateway entrance to the park, at East Main Street and Snow Hill Road and the second along South Park Drive at the Bandstand.
- Upgrade the “No Swimming” signs in the creek with stainless steel poles and signs within the new sign standards.
- Repair the concrete bulkheading, where remaining, at an estimated cost of \$15,000.
- Overseed lawn areas with a grass that requires less maintenance and is more drought tolerant. The estimated cost is \$131,250 for 4 acres of overseeding.
- Convert some lawn to more natural, easier maintained, meadow areas.
- Remove “Foot Traffic Only” signs from the Snow Hill pedestrian bridge and replace with removable bollards to prevent unauthorized vehicles. The estimated cost for the bollards is \$5,000.

### 13. Brick ramp, retaining wall, and patio

Two ramps from South Park Drive to the bandstand should be constructed using bricks or pavers, which are pervious. A stepped approach should be taken with retaining walls. The ramps should end at a brick or paver patio area to the west of the bandstand. The brick or pavers should extend to both playgrounds and around the bandstand. The estimated cost of this project is \$350,000.

### 14. Historical Information Signs

Install historical information signs at various locations, following the National Park Service Wayside Exhibits sign standard<sup>6</sup>. Locations include the bandstand, cannon, foot bridge, water plant, and fountain. The cost for historical information signs \$3,600.

### 15. Fountain

- Repair the leaks and upgrade the lighting and pumps.
- Install benches.
- Replace the multiple “No Swimming” signs with ones according to the new sign standards.

The estimate cost of fountain repairs is \$45,000.

### 16. Bandstand Electric Panels

Relocate the existing electrical panels into underground electric vaults at an estimated cost of \$20,000.

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<sup>6</sup> <https://www.nps.gov/hfc/products/waysides/>





### **17. Winter Wonderland Electrical Panels**

Consolidate the Winter Wonderland electrical panels into underground electrical vaults. The recent conversion to LED bulbs utilizes a lower electrical load, which will reduce the number of electrical panels needed. The estimated cost for vaults is \$5,000.

### **18. Community Garden & Pollinator Garden**

Designate the area between the Tennis Courts and the Water Plant for a new Community Garden and Pollinator Garden. The estimated cost for a community garden is \$2,000 and pollinator garden with plantings and irrigation \$65,500.

### **19. Pump Houses**

Repair and paint all pump houses. The estimated historical brick repointing, roof repair, and painting is \$70,000 for the seven structures.

### **20. Stairs**

Install a curb, sidewalk, and catch basin at the top of the concrete stairs by Picnic Island at an estimated cost of \$48,000. An accessible entry ramp should be added, crossing back and forth across the existing stairs.

### **21. Cannon**

Seek a community group to assist with repairing the World War I cannon (German 15 cm Sfh 02), by installing new wheels and sanding & painting the cannon body. The estimated cost would be \$15,000.

### **22. Bandstand**

The maintenance fund at the Community Foundation of the Eastern Shore should be utilized on a routine basis for repairs and maintenance. The restrooms should be upgraded to allow year-round use, not just in the summer. At the bandstand, a bike rack and little free library should be installed. The estimated cost for a little free library \$50.

### **23. White Foot Bridge**

The maintenance fund at the Community Foundation of the Eastern Shore should be utilized on a routine basis for maintenance and repairs.

### **24. Paddleboats**

The paddleboat operation should be improved, if feasible, with consistent hours, additional signage, and an upgraded access pier.

### **25. Asphalt Pad**

This asphalt pad is utilized at events in the Park. It should be replaced with pervious pavers to filter stormwater and reduce impervious surface, at an estimated cost of \$12,000. The wood light poles should be removed. A rain garden should be installed at the site of the exiting stormwater drain, to further filter runoff, at an estimated cost of \$5,000.



## **26. Pavilion**

The pavilion should be moved next to the creek, adjacent to the asphalt pad. Either a boardwalk or large boulders should be placed along the water for fishing access. This relocation permits a more scenic picnic use and better visibility for security, and is estimated to cost \$35,000.

## **27. Bandstand Playgrounds**

Both playgrounds require improvements for ADA access. When they are replaced, playgrounds with historic character should be utilized so they are compatible with the zone. Additionally, when equipment is replaced, there should be consideration for a poured in place rubber surface for added fall safety. At this time, the wood borders should be adjusted to be ADA accessible at an estimated cost of \$10,000.

## **Recreation Zone Improvements**

### **28. Picnic Island**

A sand volleyball court should be constructed in place of one-half of the existing horseshoe area. A boardwalk with picnic tables should surround the sand volleyball area. The boardwalk should extend behind the remaining horseshoe/cornhole area for fishing access. Electric should be made available for event lighting. Existing inoperable lights should be removed at an estimated cost of \$8,000.

A second pavilion should be installed, to permit group gatherings at an estimated cost of \$32,000.

Lights should be installed along the path.

At the Peace Pole, a bench should be installed, opposite the pole, to provide a place for quiet mediation.

### **29. Ben's Red Swings**

The most popular playground in the City should have a surface that is safe and stands up to the use. The playground mulch should be replaced with a poured in place solid rubber surface to increase safety and decrease maintenance costs. The wood water spray feature should be removed and a new fenced "tot lot" installed in its location. Old light poles and telephone pad should be removed. The estimated costs are \$60,000 for the "tot-lot" and \$302,400 for the poured in place solid rubber surface.

### **30. Existing Softball Field & Existing Parking Lot**

The existing softball field should be converted into a new parking lot. An estimated 125 parking spaces and 6 bus spaces could be made available. Bio retention and rain gardens should be utilized, along with a pervious parking surface.

The parking lot between Ben's Red Swings and Picnic Island is unsafe for children and should be closed. Moving the parking lot improves pedestrian safety, separating the vehicles from recreation.



A drop off loop should remain, which would also allow for City vehicle access to the Zoo and Picnic Island, as well as a few handicap parking spaces.

The area between Picnic Island and Ben's Red Swings should be designated for a Children's Interactive Water Feature. A Memorandum of Understanding should be established with a nonprofit, to fundraise and construct the water feature, in a similar fashion as Ben's Red Swings was built. In the winter, after winterization of the water feature, this area could be converted into a short-term outdoor ice skating rink through a Memorandum of Understanding with a group willing to build and operate the rink.

Cable barriers around the parking lot and entrance road should be removed.

A bike rack should be installed in this area.

The total estimated cost for this project, excluding water feature and ice rink, is \$299,000.

### **31. Zoo**

The Zoo Master Plan includes a proposal to close Memorial Plaza bridge to vehicle traffic and relocate the parking from the Zoo entrance to the Civic center and the newly expanded South Park Drive / Pony League lot. This option allows the Zoo to expand their entrance, add parking, and allows for a safe pedestrian connection to parking. This is included as a component of this Master Plan.

### **32. Kiwanis Pavilion**

The current Kiwanis Pavilion should be replaced. It should be built to the north west, towards Memorial Plaza to separate the pavilion from vehicles. A native planted bio-retention cell / rain garden should be installed between the parking lot. Flat boulders, or a wood walkway, should be installed on the creek edge, for fishing. Street lights should be replaced with the City Standard lights. The estimated cost for this project is \$105,000.

### **33. Dog Park**

A human and dog water fountain should be installed. A bike rack should be installed. Signage and landscaping should be improved. Improvements are estimated to cost \$21,000.

### **34. Pony League Field**

The Pony League should be encouraged to seek a larger venue, such as the County owned Henry S. Parker Athletic Complex fields, or the City owned and West Side Little League operated fields on Pemberton Drive. This would permit the current field to be utilized for small music concerts, large family gatherings, and movies. A pavilion should be installed off to the east side. Benches should be installed on the neighboring trails. The urban greenway trail should be extended from the field entrance to Memorial Plaza. A pedestrian bridge should be built between this area and the Dog Park. A bike rack should be installed. The estimated costs for



improvement are \$250,000 for the multipurpose venue, \$32,000 for a pavilion, and \$162,000 for the pedestrian bridge.

### 35. Skate Park

Phase two of the Skate Park should be completed. Phase two is estimated at \$185,000.

### 36. Boy Scout Field

The Boy Scouts should be encouraged to utilize other parks for their day camp activities. This would allow the field to have permanent other uses. The post barrier should be removed and replaced with a split rail fence. Parking on the field side of the street should be established. The cost for this project, including 22 spaces, stormwater management, trees, and signage is \$46,000. The cost for the fencing is \$63,000.

## Natural Resource Preservation Zone Improvements

### 37. Disc Golf

An 18-hole disc golf course should be established, starting with the Boy Scout Field and operating along North Park Drive to the new parking lot on the former softball field. A third course in the area will attract tournament play. A Memorandum of Understanding should be established with Delmarva Disc Golf for design, installation, and maintenance of the course, similar to Ben's Red Swings. The estimated cost of a disc golf course is \$10,000.

### 38. Mountain Bike Trails

Maintain the trails as needed to prevent erosion.

### 39. Dam Road

This road is no longer open to vehicles and houses an inoperable dam. The road should be permanently closed and restricted to use by pedestrians. Stormwater should be redirected into bio-retention cells / rain gardens. Railings should be installed on open sections of the dam, and other sections with concrete sides painted. The road surface should be milled to a uniform safe level surface. Amenities such as a bike rack, benches, and trash and recycling cans should be installed. The boat launch area should be improved to permit non-motorized launches without the possibility of vehicles ending up in the pond. The road should be renamed as well, to a name acceptable by the City and the Ward Museum. The estimated cost of this project is \$120,000.

## Chapter Six – Priorities

The purpose of the priority rankings is to provide a prioritized list of facility/amenity needs for the City Park. A ranking system was used by the Committee in determining the priorities. The priority code ranges from a 5 to 1, with a higher priority code indicating a higher priority project.

Project	Zone	Priority Code
Parking - Ensure Handicapped Spaces Properly Marked	All	5



Parking Lot Project - Close existing parking lot, establish new pervious parking lot across creek on softball field, install raingardens, establish MOU for splash park located by BRS, modify area with additional picnic tables, vehicle drop off loop, remove cable barriers, replace lighting with new standard, install bike rack	Recreation	4
Trashcans - Replace Existing	All	4
Fountain - Repair	Historic	4
Disc Golf - Establish MOU for course from Boy Scout Field to New Parking Lot	Natural Resources	4
Benches - Add New	All	4
Bandstand - Bathrooms - Upgrade for Year-Round Use	Historic	4
Pony League Field - Urban Greenway Extension to Parking Lot	Recreation	4
Creek - Remove Fallen Trees and Debris	All	4
Entrance Ramp - Regrade to ADA Acceptable Grade	Historic	4
Picnic Island Concrete Stairs - Install Curb/Catch Basin	Historic	4
Playgrounds - Modify Wood Borders to be ADA Accessible	Historic	4
Signage - Install "Salisbury City Park" signs along Main Street	Historic	4
Kiwanis Pavilion Project - Replacement Pavilion - Parking Upgrade - Rain Garden - Boulders for Fishing	Recreation	4
Picnic Tables - Add New	All	4
Bulkheading - Repair Concrete	Historic	4
Ben's Red Swings - Replace "Fountain of Youth" with Tot-Lot Playground	Recreation	4
Signage - Replace existing signage with new standard	All	4
Lighting - Replace with New City Standard	Historic	4
Paddleboats - Discontinue and Remove	Historic	4
Tennis Court - Rehab Brick Pump House into Bathroom	Historic	4
Ben's Red Swings - Install Poured in Place Rubber Surface	Recreation	4
Skatepark - Phase 2 w/Restroom	Recreation	4
Benches - Replace Existing	All	3
Neighborhood Connectivity - Crosswalk Improvements	All	3
Picnic Tables - Replace Existing	All	3
Signage - Information Kiosks - Installation	All	3
Bike Rack - Install at Bandstand	Historic	3
Community Garden - Install	Historic	3
Dam Road Improvement Project (Extend Urban Greenway, reduce width of road, dam aesthetic improvements, stormwater improvements, fishing boardwalk, boat launch, bike rack)	Natural Resources	3
Dog Park - Water Fountain	Recreation	3
Trails - Install Bridge Between Pony League Area and Dog Park Area	Recreation	3
Creek - Add Filtration Stormwater Outfalls	All	3
Asphalt Pad by Paddleboats - Remove Light Poles	Historic	3
Bandstand - Evaluate Electrical Panels for Aesthetic Upgrade	Historic	3
Bike Rack - Install at Tennis Courts	Historic	3
Winter Wonderland Electric - Panels into Pedestals	Historic	3
Pump Houses - Repair	Historic	3



Boy Scout Field - Permit On-Street Parking	Recreation	3
Dog Park - Signage Improvement	Recreation	3
Neighborhood Connectivity - Sidewalk Improvements	All	3
Asphalt Pad by Paddleboats - Install Rain Garden at Catch Basin	Historic	3
Pony League Field - Multi-Purpose Venue	Recreation	3
Security Cameras - Install	All	3
Trails - Regrade Flat and 6'/8' Wide	All	3
Cannon - Repair	Historic	3
Signage - Install Historical Information Signs at Buildings	Historic	3
Picnic Island - Install path lighting	Recreation	3
Picnic Island - Remove lights and poles at horseshoe pits	Recreation	3
Pony League Field - Benches / Trail Improvements	Recreation	3
Pollinator Garden - Install	Historic	3
Pony League Field - Pavilion	Recreation	3
Trails - Add Distance Markers	All	3
Lawn - Overseed	Historic	3
Picnic Island - Install 2nd Pavilion	Recreation	3
Boy Scout Field - Replace Existing Fence with a Split Rail Fence	Recreation	3
Exercise Stations - Remove	All	2
Signage - Remove "Foot Traffic Only" Signs on Snow Hill Pedestrian Bridge - Install Bollards	Historic	2
Bandstand - Install Little Free Library	Historic	2

## Chapter Seven - Funding and Revenue Strategies

In order to build and maintain a great park, the following are some of the funding sources that are available and used by many other public agencies throughout the United States.

### External Funding

#### 1. Corporate Sponsorships

This revenue-funding source allows corporations to invest in the development or enhancement of new or existing facilities. Sponsorships are also highly used for programs and events.

#### 2. Partnerships

Partnerships are joint development funding sources or operational funding sources between two separate agencies, such as two government entities, a non-profit and a public agency, or a private business and a public agency. Two partners jointly develop revenue producing park and recreation facilities and share risk, operational costs, responsibilities, and asset management, based on the strengths and weaknesses of each partner.

#### 3. Foundations / Gifts

These dollars are raised from tax-exempt, non-profit organizations established with private donations in promotion of specific causes, activities, or issues.





#### **4. Private Donations**

Private Donations may also be received in the form of funds, facilities, recreation equipment, art, or in-kind services. Donations from local and regional businesses as sponsors for events or facilities should be pursued.

#### **5. Friends Association**

Many governments have established “Friends of” groups as separate 501c3 nonprofit organizations, to assist in fundraising and project implementation. The City should examine the need for a separate entity or a partnership with a local Foundation as a fiscal sponsor for grants and projects.

#### **6. Irrevocable Remainder Trusts**

These trusts are set up with individuals who typically have substantial wealth. They will leave a portion of their wealth to an agency in a trust fund that allows the fund to grow over a period of time and then is available for an agency to use a portion of the interest to support specific park and recreation facilities or programs that are designated by the trustee.

#### **7. Volunteers**

The revenue source is an indirect revenue source in that persons donate time to assist the department in providing a product or service on an hourly basis. This reduces the Department’s cost in providing the service plus it builds advocacy into the system.

#### **8. Special Fundraisers**

Many park and recreation agencies have special fundraisers on an annual basis to help cover specific programs and capital projects.

### **Government Grants**

The source of grants depends on the project, such as trails, playgrounds, or environmental improvements.

#### **1. Program Open Space**

Program Open Space provides financial and technical assistance to local subdivisions for the planning, acquisition, and/or development of recreation land or open space areas.

<http://dnr2.maryland.gov/land/Pages/ProgramOpenSpace/home.aspx>

#### **2. Community Parks and Playgrounds (DNR)**

The Community Parks and Playgrounds Program provides funding to focus on restoring existing and creating new park and green space systems in Maryland's cities and towns. Flexible grants are provided to local governments which help them rehabilitate, expand or improve existing parks. Funding can help develop environmentally oriented parks and recreation projects, create new parks, or purchase and install playground equipment in older neighborhoods and intensely developed areas throughout the state.



<http://dnr2.maryland.gov/land/Pages/ProgramOpenSpace/cpp-Intro.aspx>

### **3. Recreational Trails Program (SHA)**

This program funds the development of community-based, motorized and non-motorized recreational trail projects. The program provides funds for all kinds of recreational trail uses, such as pedestrian uses (hiking, running, wheelchair use), bicycling, in-line skating, equestrian use, cross-country skiing, off-road motorcycling, all-terrain vehicle riding, four-wheel driving.

<http://www.sha.maryland.gov/Index.aspx?PageId=98>

### **4. Transportation Alternatives Program (SHA):**

This program provides funding for projects that enhance the cultural, aesthetic, historic, and environmental aspects of the intermodal transportation system. Example projects would be bike and/or pedestrian facilities

<http://www.sha.maryland.gov/Index.aspx?PageID=144>

### **5. Safe Routes to Schools (SHA)**

Safe Routes to School (SRTS) programs are federal-funded, sustained efforts by governments to enable and encourage children to safely walk, roll, or bicycle to school. Potential uses include sidewalk and trail improvements within 2 miles of Wicomico Middle School.

<http://www.sha.maryland.gov/Index.aspx?PageId=735>

### **6. Rivers, Trails, and Conservation Assistance Program (NPS)**

The National Park Service Rivers, Trails, and Conservation Assistance program supports community-led natural resource conservation and outdoor recreation projects across the nation. National Park Service staff provide free, on-location facilitation and planning expertise.

<https://www.nps.gov/orgs/rtca/>

## **Naming Rights**

Many governments have turned to selling the naming rights for new buildings or renovation of existing buildings for the development costs associated with the improvement. We recommend the City consider this funding option for appropriate projects.

## **Advertising Sales**

This revenue source is for the sale of tasteful and appropriate advertising on park and recreation related items such as in programs, brochures, guides, scoreboards, and other visible products or services that are consumable or permanent that exposes the product or service to many people. We recommend the City consider advertising when appropriate to generate revenue.





## Chapter Eight - Implementation

The primary method for implementing the Master Plan is the City's annual budget. The City evaluates and prioritizes all proposed projects each year in the course of preparing the annual budget. These projects are developed with the goals of the Master Plan in mind. The preparation of the budget provides an on-going opportunity for Salisbury residents to help shape the future of the City Park by participating in public meetings and providing comments.

The Parks and Recreation Committee will review progress made on this Master Plan on an annual basis, as well as recommend revisions every five years.



# Appendix A – Community Perceptions Focus Groups

PROJECT SUMMARY

**Community Perceptions of Salisbury City Park**

August 16, 2012

SUMMARY

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## PROJECT SUMMARY

### **Project Goals and Methodology**

This research project investigated resident perceptions of Salisbury City Park and visions for future improvements. Focus groups were the major methods adopted to collect the research qualitative data. Salisbury University's students administered the focus groups under the direction of Dr. Amal Ali, Department of Geography and Geosciences, during Fall 2011 and Spring 2012.

The focus groups explore why people come to Salisbury City Park, and what facilities and/or areas they use mostly, things they like and dislike about the park, and improvements they would like to see. Findings of the focus groups were aggregated to indicate factors agreed upon by most participants (see below).

### **Focus Group Participants**

A total of 80 residents participated in 10 focus groups held between November 2011 and April 2012. Most focus groups met at Salisbury University, while one focus group took place in James M. Bennett High School, and three group meetings were held at the Wicomico Youth & Civic Center. The focus group participants represent a wide variety of park users: residents, high school and college students, sport groups (Disc Golfers and Mountain Bikers), and retirees. Participants were men and women aged 15 to 65 years and older. The media and CPC members (Kathleen Thompson, Katherine Gunby, Susan Hughes, Chris Roberts, and Bill Robinson) helped recruit the focus group participants.

## FINDINGS OF THE FOCUS GROUPS

### **Reasons for Visiting Salisbury City Park**

- Most focus group participants come to the park to enjoy walking, biking, and visiting the zoo.
- Some participants indicate other reasons such as enjoying the bandstand concerts, jogging, visiting the playground and the dog park, playing tennis, and walking dogs.
- Focus group participants visit the park alone or with their children/grand children, families and friends.

### **Park Facilities/Areas**

The zoo and walking trails are used by most focus group participants; while the tennis courts, playgrounds, the bandstand, and the dog park

SUMMARY



are used by many visitors. About one third of the focus groups like to use the picnic area, paddle boats, and swings.

#### **Things Participants Like Most about the Park**

- Most focus groups referred to the zoo and the park beautiful landscape (e.g., flowers, the river creek, green space with topographic variances, the fountain area, and walking trails) as the most things they liked about the park.
- Some participants like the park central location, the picnic pavilion, and the bandstand, while other enjoy activities they can perform in the park such as paddle boat rides, playing tennis, and sledding in winter. Some participants pointed to the playground and red swings as places enjoyed by their children. Several participants found the Dog Park a good place for their dogs.
- Few participants pointed to festivals (e.g., Halloween festivals), artwork on the playground, light decoration and horse drawn carriages during Christmas as things they like about the park.

#### **Things Participants Dislike Most about the Park**

*Concerns about safety*, especially in the pavilion and wooded areas, as indicated by:

- the existence of suspicious activities by young people and the homeless in the wooded area, the northeastern area, and the Gazebo;
- insufficient lighting that makes people feel unsafe; and
- the police absence throughout the entire park.

*Needs to maintain/repair*

- some of the playground equipment with missing parts,
- dated exercise blocks that seem unsafe to use,
- trails that are lacking proper drainage and having overgrown roots,
- the wooded area,
- park buildings that rundown and look ugly,
- picnic tables, and
- the overall appearance of the park.

*Insufficient*

- restrooms,
- benches along walking trails,
- areas for field activities, and
- community events that draw more people to the park.

*Environmental concerns caused by the*

- poor quality of the pond water,
- insufficiency of trash cans,



- lack of recycling bins,
- goose droppings on walking trails, and
- spread of gnats and bugs.

#### *Accessibility & Parking*

- A focus group explained how the steep driveway might hinder accessibility for the handicapped and people with physical impairment who would use wheel chairs.
- About half of the focus groups raised concerns about the insufficiency of parking areas.

#### *The Dog Park*

- A group is concerned with aggressive dogs that are hard to tolerate.
- Participants pointed to needs to make doggy waste bags available to help keep the park clean.

#### *Pony Rides*

Most focus group participants liked the pony rides during Christmas. However, one group was concerned with the negative effects of horse carriages on pathways, which made it difficult for bicyclists and joggers to enjoy the park. Another group discussed the idea of collecting fees from those who operated the pony rides as a commercial venture.

#### *Paddle Boats*

A focus group was concerned with the lack of proper supervision for paddle boat activities. Another group pointed to the need for signs indicating hours and rules for using the paddle boats.

### **Suggestions to Improve the Park**

#### *Make the park a safer place by having*

- more police patrols,
- surveillance cameras, and
- retired policemen who would volunteer to patrol the area.

#### *Increase community activities to draw more people to the park by having*

- structured activities (e.g., yoga classes, Kids Day, summer festivals, craft fairs, art exhibits, cook outs, and seasonal pony/carriage rides);
- more use of the bandstand (concert series, live music, outdoor theaters for companies or kids' shows, and movies);
- a community garden;
- a farmer market area; and
- concession stands selling hot chocolate, lemonade, snow cones, hot dogs, burgers, bottled water, etc.





*Maintain & improve*

- sport fields (tennis court, softball, volleyball, basketball, etc.),
- the horseshoe area,
- the park appearance by creating waterfalls and having light shows to attract more people and adding statues, artwork, decorations, and trees, and
- the picnic island by repairing picnic tables, adding new tables, and updating pavilions and BBQ pits.

*Build more bathrooms, water fountains, and hand washers in the pavilion.*

*Expand the Zoo by having new animals, upgrading animal houses, and building an aquarium.*

*Promote sports (e.g., disc golf, soccer, beanbag toss game, rock climbing wall, exercise stations, and hiking in the wooded area) and water activities (e.g., allowing personal kayaks and canoes to be placed in the creek).*

*Upgrade walking trails by*

- connecting the park to Salisbury downtown, Schumaker pond, the Ward museum, and river walks;
- adding more bike lines/trails to encourage teenage activities;
- cleaning up and removing roots in pathways to encourage running, biking and jogging and prevent suspicious activities;
- adding more lights in the entire park including pathways; and
- having more benches with cigarette trays. Benches can serve as memorials.

*Address environmental concerns by*

- cleaning up the pond water and improving the water fountain;
- increasing trash cans, adding recycling containers, installing units that are jointly trash-recycling collectors with doggie bags, and posting signs to remind people to recycle and keep the park clean;
- using spray to eliminate gnats, bugs and mosquitoes; and
- controlling the goose population.

*Resolve parking problems by*

- using a running shuttle and/or a trolley similar to Ocean City's Boardwalk Train; and
- opening the new bridge for limited auto use to make it friendly for pedestrians. A couple of participants suggested closing the new bridge for traffic. A participant recommended opening the bridge to both pedestrian and auto use (Monday through Friday); then for pedestrians only during the weekend. Another participant proposed adding speed bumps around the bridge and along North Park drive.

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*Establish an Information Station that provides*

- tours of the park on golf carts to explain different aspects of the park and its history.
- signs throughout the park (e.g., rules, # miles crossed, locations of trash and recycling cans, etc.).
- tree identifications.
- workshops about green technology.

**Proposed Initiatives:**

*Disc Golfing & Mountain Biking Initiatives:*

The focus groups representing members of the Eastern Shore International Mountain Bicycling Association (ESIMBA) Chapter; and the Disc Golf Club suggested improving and expanding the park natural trails to accommodate mountain biking and disc golfing. Similar suggestions were proposed by other focus groups.

*The Proposed Skate Park:*

The focus group participants welcomed the idea of establishing a skate park. However, most groups preferred to locate the new skate park outside Salisbury City Park, because they would like to preserve the park green space.

*Fund Raising & Volunteering:*

- Collect fees for camping in the park and/or organizing festivals.  
However, some participants disagree with the proposed fees since the park is a public facility.
- Establish a park commission able to raise money to cover costs of the park maintenance.
- Organize volunteers to help clean and upgrade the park.



# Appendix B – Online Surveys

## Salisbury City Park Survey

Facebook Survey – From 8/29/2015 – 9/5/2015

### Summary

153 individuals responded to the survey, after it was posted on Facebook on 8/29/2015 on the City Parks and Recreation Committee’s Facebook page and shared on the City Park Facebook page. The survey was subsequently shared by at least one City Council member and other key individuals, increasing the respondent pool.

The results of the survey indicate that visitors visit the park anywhere from once a week to a few times a year. The majority rate the physical condition of the park as good, but not excellent.

The amenities that are most frequented are the walking, hiking and biking trails; followed by Ben’s Red Swings playground and then the natural areas. Other popular amenities, in order of popularity, with at least a 10% usage include the bandstand area playground, picnic island playground, dog park, picnic shelters, paddle boats, and tennis courts.

There was one key reason keeping visitors from using the City Park, the lack of restrooms. Other significant reasons are a perception of insufficient security and insufficient facility maintenance.

The survey asked the respondents what they would like in the City Park (equipment, amenities, facilities, or events) and received 83 responses. The responses, generalized and in no particular order, include: general cleanup, restrooms, lighting (general and path), splash pad, more bands/artists to use the bandstand, improved padded playground surfaces, educational equipment, outdoor movies, improved paths (paved), help phones, cultural/arts/crafts events, farmers market, Wi-Fi, improved workout stations, bring back fireman’s mustard, more trash cans, municipal pool, dog park water supply, bike repair stations, connect urban greenway from downtown to park, drinking fountains, promote park to downtown visitors – hotels – SU students, bike racks, location maps and kiosks, general tree trimming and ground maintenance, more benches, lush green grass, food vendors during events, limited alcohol sales during events (which would pay for future events), trail markers, zoo open later, geese control, cleaner less rugged pathways, soccer field/goal, basketball court, grassy area for Frisbee, improved trail next to zoo, more police presence, community garden, disc golf, canoeing/kayaking, more events with community involvement, large light displays during holidays, connection point between downtown and park, more interesting playground equipment, security cameras.

The survey also asked respondents for improvements or comments, and received 49 responses. The responses, generalized and in no particular order, include: not feeling safe after 5pm, not knowing how the paddle boats operate (cost, availability), the need for a marketing campaign to educate the public on the park’s amenities, restrooms to be available dawn to dusk, opening the park later than dusk to 9pm or so, more seating spread out along the walking trails, the need to deal with resident geese, a plea to reduce the growth around the river, neighborhood meetings, more city sponsored events, event board for upcoming activities, any changes that would improve the community feel, sidewalks on areas of the neighborhood leading to the park, clean up days with small rewards for participants, the need to enforce the planned rules for the skate park so it does not become a nuisance and negative presence.



Overall, responses indicate a need for restrooms, security, and goose management, in addition to a general cleanup of the park.

## Salisbury City Park Survey

Facebook Survey – From 10/4/2015 – 10/7/2015

### Summary

62 individuals responded to the survey, which was posted on the Committee’s Facebook page, and then the post was “boosted” or sponsored with \$15 over a 3 day period, with a target audience of those with Salisbury addresses between the age of 18 and 65.

The ad was viewed by 2,961 individuals resulting in 127 individuals engaging in the post through clicking, liking, or sharing. The audience reached was 63% female and 35% male. Of those engaging, 68% were female and 32% male. 94% of the views and engagements were on a mobile device.

The results of the survey indicate that visitors mainly visit the park a few times during the year. The majority rate the physical condition of the park as good or fair.

The amenities that are most frequented are the walking, hiking and biking trails; followed by Ben’s Red Swings playground and then the natural areas. Other popular amenities, in order of popularity, with at least a 10% usage include the picnic island area playground and bandstand area playground.

There was one key reason keeping visitors from using the City Park, the lack of restrooms, which was identified by 65% of the respondents. Other significant reasons are a perception of insufficient security and insufficient facility maintenance.

The survey asked the respondents what they would like in the City Park (equipment, amenities, facilities, or events). The responses, generalized and in no particular order, include: more accessible playground equipment, more activities, cleaner areas, more landscaping, outdoor stage, movie nights, concerts, renovated workout stations, better lighting, fire pit, soccer or flag football field, community garden, more water fountains, less geese, concession stand, food trucks, updated tennis courts, cameras, bathrooms, new paddle boats, signage at paddle boats, adult swings, better trash removal, more seating, public pool, misting/sprinklers for kids, family events, map, vendor shows, grilling station upgrades, disc golf, native plantings

The survey also asked respondents for improvements or comments. The responses, generalized and in no particular order, include: more trash cleanup, feeling unsafe, food vendors, planting grass in the Dog Park, music events, improving safety at Ben’s Red Swings (reducing entry points), community events, eliminating living shoreline, improved paddleboats, geese removal, more parking

Overall, these responses echoed the previous Facebook survey, with a need for restrooms, security improvements, goose management, and an increase in overall maintenance.



# Appendix C – In-Park Survey Summary

## In-Park Survey Results

### Salisbury City Park Survey

*(Respondents: 40 Visitors)*

**1. Approximately, how often did you or members of your household visit the City Park during the past 12 months?**

_____ (1) at least once a week	4	10%
_____ (2) a few times per month	8	20%
_____ (3) at least once per month	9	22.5%
_____ (4) a few times during the year	18	45%
_____ (5) None	1	2.5%

**2. Overall, how would you rate the physical condition of the City Park?**

_____ (1) Excellent	1	2.5%
_____ (2) Good	19	47.5%
_____ (3) Fair	17	42.5%
_____ (4) Poor	3	7.5%
_____ (5) Don't know	_____	_____

**3. From the following list, please check ALL of the City Park amenities and facilities you or members of your household have used or visited over the past 12 months.**

_____ (01) Walking, hiking, and biking trails	26	65%
_____ (02) Bandstand Area Playground	5	12.5%
_____ (03) Picnic Island Playground	9	22.5%
_____ (04) Ben's Red Swings Playground	16	40%
_____ (05) Paddleboats	4	10%
_____ (06) Off-Leash Dog Park	4	10%
_____ (07) Picnic Shelter	5	12.5%
_____ (08) Grilling Stations	5	12.5%
_____ (09) Tennis Courts	8	20%
_____ (10) Horseshoe Pits	3	7.5%
_____ (11) Baseball Field	5	12.5%
_____ (12) Natural Areas	9	22.5%
_____ (13) Fishing	10	25%
_____ (14) Other:		
Walking the dog	1	2.5%
Snow activities	1	2.5%
Skateboard (if there was a ramp)	1	2.5%
Relax	1	2.5%
_____ (15) None, we didn't use any amenities	_____	_____





**4. Please CHECK ALL the reasons that keep you or other members of your household from using the City Park amenities and facilities.**

_____ (01) Park does not contain the facilities we need	4	10%
_____ (02) Facilities do not have the right equipment	2	5%
_____ (03) Security is insufficient	9	22.5%
_____ (04) Lack of restrooms	8	20%
_____ (05) Location is not close to my home	11	27.5%
_____ (06) Use other facilities	8	20%
_____ (07) Facilities are not well maintained	6	15%
_____ (08) We are too busy or not interested	5	12.5%
_____ (09) I do not know where the facilities are located	2	5%
_____ (10) Other: _____		

**5. What would you like in the City Park (such as equipment, amenities, facilities, or events)?**

_____ More events/concerts at band stand	8	20%
_____ Maintenance:		
_____ More maintenance	1	2.5%
_____ More reserved walking/running loop	2	5%
_____ Better maintained sport area	3	7.5%
_____ Skate park	2	5%
_____ Volleyball	1	2.5%
_____ Basketball court	1	2.5%
_____ Restroom (more, cleaner, or real restrooms)	4	10%
_____ Equipment:		
_____ 21 <sup>st</sup> Century equipment	1	2.5%
_____ More playground equipment	1	2.5%
_____ Equipment at the dog park	1	2.5%
_____ Vending machine	1	2.5%
_____ Small store coffee snacks	1	2.5%
_____ Advertising things on TV before they take place.	1	2.5%

**6. Counting yourself, how many people live in your household?**

_____ 1	3	7.5%
_____ 2	9	22.5%
_____ 3	6	15%
_____ 4	13	32.5%
_____ 5	5	12.5%
_____ 6	2	5%
_____ 7	1	2.5%
_____ Missing	1	2.5%

**7. Counting yourself, what age brackets are in your household:**

_____ Under 5 years	8
_____ 5 - 9 years	11
_____ 10 - 14 years	9



_____ 15 - 19 years	8
_____ 20 - 24 years	7
_____ 25 - 29 years	10
_____ 30 - 34 years	6
_____ 35 - 44 years	11
_____ 45 - 54 years	8
_____ 55 - 59 years	4
_____ 60 - 70 years	4
_____ 70 + years	1

**8. What is your home zip code? \_\_\_\_\_**

_____ 19940	1	2.5%
_____ 19975	1	2.5%
_____ 21227	1	2.5%
_____ 21801	10	25%
_____ 21804	14	35%
_____ 21811	3	7.5%
_____ 21826	1	2.5%
_____ 21830	3	7.5%
_____ 21836	1	2.5%
_____ 21842	1	2.5%
_____ 21853	1	2.5%
_____ 21875	2	5%
_____ 21901	1	2.5%

**9. What is your gender?**

Male	21	52.5%
Female	16	40%
Missing	3	7.5%

**11. Suggestions for improvements or Comments:**

_____ Survey:		
Glad to see a survey about the park	1	2.5%
The Survey was fairly objective	1	2.5%
_____ Clean up:		
A committee that cleans the park	1	2.5%
More staff to clean up the park	1	2.5%
_____ Well maintained park would draw up interest	1	2.5%
_____ Security:		
Lights late at night	1	2.5%
Security	2	5%
_____ Skate Park	2	5%
_____ Extending the foot/walking path around the zoo	1	2.5%
_____ More restrooms are preferred	1	2.5%
_____ 21 <sup>st</sup> Century equipment	1	2.5%
_____ Better advertisement of the park	1	2.5%



## Appendix D – Wi-Middle Student Feedback

Feedback from students and staff at Wicomico Middle School on what we like, dislike, would like added and feel could be improved at the Salisbury Park:

1. An outside Movie screen, with monthly family movies. Charging \$2.00 per person to help raise money to upgrade the park would be a great idea! Would also give the community something new to do on the weekends.
2. A paved running trail would be amazing!
3. I would love to see bands perform in the old Grandstand on their weekend they do the Art stroll downtown. They could incorporate that into it. They do this in Cape May New Jersey and it's pretty cool.
4. More lighting on the bike trail.
5. **Likes**—tire swings, water fountains, fishing, the misting machine.
6. **Dislikes**—paying for paddle boats – they should be free.
  - a. All the geese/poop, they should have their own area.
7. **Improvements**—more tire swings, open the restrooms more often, clean the paddle boats, replace gravel with sand
  - a. **Add**→
    - Basketball courts.
    - Soccer fields.
    - Football fields (more areas for rec sports, basically)
    - Actual restrooms down by ben's red swings – not portapotty's .
    - More paddle boats/free paddle boats.
    - Bikes to rent and ride around the park.
    - Additional parking spots.
    - Art programs/art wall/ graphite wall.
    - Obstacle course.
    - Skateboard Park.
    - Community pool/water slide.
    - An area to fish/more fish.
    - Petting Zoo.
    - More community gatherings (Easter egg hunts, Halloween events, Scavenger hunts, Birthday parties)
    - Rock Wall.
    - Summer camp.
    - Trampoline or things to jump on.
    - Sport competitions.
    - Ice Cream stand/Concession stand.
    - Paved bike trail.
    - New outside playing equipment for older kids.
    - Community garden.



# Appendix E – Historic Easement

Salisbury City Park  
Deed of Preservation Easement (Chap. 204, 2003)  
PJD/mhd(09122006)(3)

LIBER 2715 FOLIO 768 Page 2

**NOW, THEREFORE**, in consideration of the foregoing recitals, and for other good and valuable considerations, the receipt and sufficiency of which are hereby acknowledged, the parties hereto agree as follows:

1. Grantor hereby grants and conveys to Grantee, with Special Warranty of Title, an easement (the "Easement") in all of that lot or parcel of land known as the Salisbury City Park property, together with all of the improvements thereon, and appurtenances, rights and interests thereunto belonging, which is located in Salisbury, Wicomico County, Maryland and is more particularly described in Exhibit B, attached hereto and incorporated herein.

2. Exhibit A consists of 29 pages and includes as page 1 a schedule (which is recorded with this Deed) describing the documents, photographs of selected portions of the Property, and other things that are not recorded herewith but are nonetheless as fully and completely incorporated by reference into this Deed as though recorded herewith. Grantor acknowledges that Exhibit A may be modified and updated upon the conclusion of the restoration of the Property.

3. The terms of the Easement are as follows:

(A) Duration and Nature of the Easement. The Easement shall be perpetual in duration. The parties agree that it is and shall be considered an easement in gross and as such is inheritable and assignable and runs with the land as an incorporeal property interest in the Property, enforceable by Grantee and its successors, transferees and assigns with respect to the Property and against Grantor and Grantor's heirs, successors, transferees and assigns, all of whom are collectively referred to herein as "Grantee" and "Grantor", respectively. The Easement is subject to any presently existing valid encumbrances, easements and rights-of-way upon the Property.

(B) Public Access. Grantor shall make the Property open to the public on a minimum of 5 days per year from 10 a.m. to 5 p.m., or the equivalent of 35 hours a year, and at other times by appointment as may be determined by Grantor.

(C) Maintenance and Administration. Grantor shall keep and maintain the Property, including the Exterior (as hereinafter defined) of the improvements thereon, in good, clean and safe condition. Grantor shall maintain, repair and administer the Property and the Exterior of the improvements thereon in a manner to preserve the historic, aesthetic and cultural character and appearance of the Property and the improvements thereon as described in Exhibit A. The maintenance, repair and administration of the Property and the Exterior of the improvements thereon shall further conform to the requirements of Paragraph D below. This covenant does not require reconstruction of any improvements which are destroyed in whole or in part by casualty loss unless insurance proceeds are available for such purposes.

(D) Changes and Alterations.

(i) Without the express written consent of the Director of the Maryland Historical Trust (the "Director"), Grantor shall not cause, permit or suffer any construction which

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would alter or change the Property or the Exterior of any improvements thereon as described in Exhibit A, provided, however, that if damage has resulted to said Exterior from casualty loss, deterioration or wear and tear, then the maintenance, reconstruction, repair, repainting or refinishing to correct the damage shall be permitted without such written permission of the Director, provided that such maintenance, reconstruction, repair, repainting or refinishing is performed in a manner that will not substantially alter the appearance of such improvements upon conclusion of the restoration of the Property.

(ii) The term Exterior means the exterior surfaces of an improvement on the Property including the architectural style, the general design and arrangement, the color, the kind and texture of the building materials and the type and style of all windows, doors, light fixtures, signs and other similar exterior features. The term construction shall include all construction, reconstruction, improvement, enlargement, painting and decorating, alteration, demolition, maintenance or repair of any structure or works.

(iii) Without the express written consent of the Director, no building, structure, or improvement may be constructed or erected on the Property other than those buildings, structures, or improvements which are as of the date of this Deed located on the Property, as described and depicted in Exhibit A.

(E) Archeological Resources. Without the express written consent of the Director, Grantor shall not cause, permit or suffer any grading, excavation, plowing over 12 inches in depth, subsoiling, drainage improvement, or other undertaking which would materially disturb the surface or subsurface of the ground. Prior to granting such consent, the Director may require the Grantor to perform a survey in order to identify and determine the significance of archeological deposits. If subsequently deemed necessary by the Director, the Grantor shall conduct data recovery, excavation, curation, documentation and reporting of the affected deposits, all in a form and substance satisfactory to the Director.

(F) Inspection. Grantee shall have the right to enter the Property on reasonable notice to Grantor for the purpose of inspecting the Property to determine whether there is compliance by the Grantor with the terms of this Deed. Grantor's representatives shall have the right to be present at all such inspections.

(G) Breach by Grantor. Upon any breach of the terms of this Deed by Grantor, Grantee may, after reasonable notice to Grantor, exercise any or all of the following remedies:

(i) institute suit(s) to enjoin any breach or enforce any covenant by ex parte, temporary, and/or permanent injunction;

(ii) demand that the Property be restored promptly to the condition required by this Deed; and

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(iii) enter upon the Property, correct any breach, and hold Grantor responsible for the resulting cost.

Grantee's remedies shall be cumulative and shall be in addition to any other rights and remedies available to Grantee at law or equity. If Grantor is found to have breached any of Grantor's obligations under this Deed, Grantor shall reimburse Grantee for any costs or expenses incurred by Grantee, including court costs and reasonable attorneys' fees.

(H) Waiver. No waiver of any term or condition of this Deed shall have any force or effect unless it is in writing and approved by the parties hereto. No failure on the part of Grantee to enforce any covenant or provision herein nor the waiver of any right thereunder by Grantee shall discharge or invalidate such covenant or provision of any other covenant, condition, or provision hereof, or affect the right of Grantee to enforce the same in the event of a subsequent breach or default.

(I) Consent, Disapproval and Appeal. If the terms of this Deed require the consent of the Director, such consent shall be requested by notice to the Director and shall be deemed to have been given within 45 days after receipt of notice by the Director unless the Director gives notice to the Grantor of specific reason for disapproval. If the Director gives a notice of disapproval, Grantor may appeal the disapproval to the Board of Trustees of the Maryland Historical Trust for review by it or by any person or agency that it designates to make the review. Appeal shall be made by notice to the Director given within 45 days of receipt of notice of disapproval from the Director.

(J) Notice. Any notice required to be given by this Deed shall be in writing and may be given by certified or registered mail, with postage prepaid and return receipt requested, if to the Grantor, addressed to the Grantor as follows:

Mayor of Salisbury  
125 North Division Street  
Salisbury, Maryland 21801-4940

or to the Grantor at such other address as the Grantor may from time to time designate by notice to the Director, or, if to the Grantee or the Director, addressed to the Grantee or Director as follows:

Director  
Maryland Historical Trust  
100 Community Place  
Crownsville, Maryland 21032-2023

or to the Grantee or the Director at such other address as the Director may from time to time designate by notice to the Grantor. Any notice given in the foregoing manner shall be deemed to have been given upon receipt thereof, which shall be presumed to be two days after the day notice has been deposited with the United States Post Office.

WICOMICO COUNTY CIRCUIT COURT (Land Records) MSB 2715, p. 0768, MSA\_CE100\_2785. Date available 12/27/2006. Printed 02/22/2014.



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(K) Construction. The Easement is for the purpose of promoting and shall be construed to promote the purposes of the statutes creating and governing Grantee and of Section 2-118 of the Real Property Article of the Annotated Code of Maryland and to preserve the historic, cultural, scenic and aesthetic character of the Property.

(L) Subsequent Conveyance. Grantor agrees that the restrictions of the Easement will be inserted, verbatim or by express reference, in any subsequent deed or other legal instrument by which the Grantor's fee simple title to the Property or any other possessory interest in the Property, or any part thereof, is divested or conveyed.

(M) Transfer of Ownership. The Grantor agrees for itself, its personal representatives, heirs, successors, transferees and assigns, to notify the Grantee in writing of the names and addresses of any party to whom the Property, or any part thereof, is being transferred before or within 45 days of the time the transfer is consummated.

(N) Conservation Purposes. Grantee agrees that it will hold this Deed exclusively for conservation purposes i.e., that it will not transfer this Deed whether or not for consideration. However, subject to the provisions of any applicable federal law, Grantee may assign or transfer its interest in this Deed to a governmental unit or organization which qualifies at the time of the transfer as an eligible donee of this Deed under any pertinent provisions of federal law.

(O) Governing Law. This Deed is made in, and shall be governed by, the laws of the State of Maryland.

**WITNESS THE FOLLOWING SIGNATURES AND SEALS:**

**WITNESS/ATTEST:**

**GRANTOR: CITY OF SALISBURY**

Dina Boobar

By: Barrie P. Tilghman (SEAL)  
Name: Barrie P. Tilghman  
Title: Mayor

**WITNESS:**

**ACCEPTED BY THE  
MARYLAND HISTORICAL TRUST**

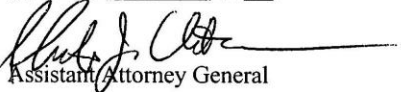
Susan G. Keyser

By: J. Rodney Little (SEAL)  
J. Rodney Little, Director



WICOMICO COUNTY CIRCUIT COURT (Land Records) MSB 2715, p. 0770, MSA\_CE100\_2785. Date available 12/27/2006. Printed 02/22/2014.

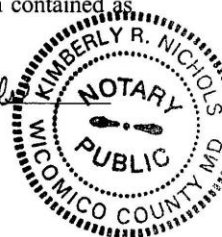
Approved as to form and legal  
sufficiency this 31<sup>st</sup> day of  
October, 2006.

  
Assistant Attorney General

STATE OF MARYLAND, Wicomico CITY/COUNTY, to wit:

I HEREBY CERTIFY, that on this 23<sup>rd</sup> day of October, in the year 2006,  
before the subscriber, personally appeared Barrie P. Tilghman, who  
acknowledged that (s)he executed the foregoing instrument for the purposes therein contained as  
the duly authorized Mayor of the City of Salisbury.

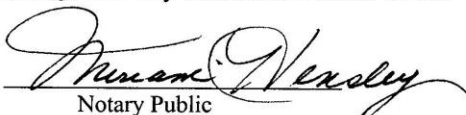
  
Notary Public



My Commission Expires: 10-18-2009

STATE OF MARYLAND, Anne Arundel COUNTY, to wit:

I HEREBY CERTIFY, that on this 21 day of November, in the year 2006  
before the subscriber, personally appeared J. Rodney Little, and acknowledged that he executed the  
foregoing instrument for the purposes therein contained as the fully authorized Director of the  
Maryland Historical Trust.

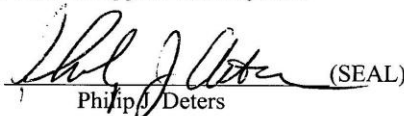
  
Notary Public

My Commission Expires: February 11, 2009



CERTIFICATION

I hereby certify that this instrument was prepared by me or under my supervision and that I  
am an attorney admitted to practice before the Court of Appeals of Maryland.

 (SEAL)  
Philip J. Deters





**LIBER 2715 FOLIO 771**

WICOMICO COUNTY CIRCUIT COURT (Land Records) MSB 2715, p. 0771, MSA\_CE100\_2785. Date available 12/27/2006. Printed 02/22/2014.

**EXHIBIT A  
 SCHEDULE  
 Salisbury City Park  
 Adjoining East Main Street, Snow Hill Road, and South Park Drive  
 Salisbury, Wicomico County**

PAGE 1 OF 29	SCHEDULE
PAGE 2 OF 29	SITE PLAN
PAGE 3 OF 29	AERIAL PHOTO OF SITE PLAN WITH NUMBERED PHOTOS IDENTIFIED
PAGE 4 OF 29	PHOTO 1 – BRIDGE ON BEAVERDAM DRIVE
PAGE 5 OF 29	PHOTO 2 – AGGREGATE WELL HOUSE #1
PAGE 6 OF 29	PHOTO 3 – BRICK WELL HOUSE #1
PAGE 7 OF 29	PHOTO 4 – AGGREGATE WELL HOUSE #2
PAGE 8 OF 29	PHOTO 5 – TENNIS COURTS
PAGE 9 OF 29	PHOTO 6 – BRICK WELL HOUSE #2
PAGE 10 OF 29	PHOTO 7 – BRICK WELL HOUSE #3
PAGE 11 OF 29	PHOTO 8 – PARK WATER PLANT – BUILDING #1
PAGE 12 OF 29	PHOTO 9 – PARK WATER PLANT – BUILDING #2
PAGE 13 OF 29	PHOTO 10 – PARK WATER PLANT – BUILDING #3
PAGE 14 OF 29	PHOTO 11 – BRICK WELL HOUSE - #4
PAGE 15 OF 29	PHOTO 12 – CONCRETE METER VAULT
PAGE 16 OF 29	PHOTO 13 – BRICK PUMP HOUSE
PAGE 17 OF 29	PHOTO 14 – FOUNTAIN
PAGE 18 OF 29	PHOTO 15 – BRICK WELL HOUSE #5
PAGE 19 OF 29	PHOTO 16 – PEDESTRIAN BRIDGE #1 – NEAR BANDSTAND
PAGE 20 OF 29	PHOTO 17 – DAM
PAGE 21 OF 29	PHOTO 18 – PESTRIAN BRIDGE #2 – NEAR SNOW HILL ROAD
PAGE 22 OF 29	PHOTO 19 – BRIDGE OVER SNOW HILL ROAD
PAGE 23 OF 29	PHOTO 20 – BANDSTAND
PAGE 24 OF 29	PHOTO 21 – PARK WATER PLANT – FROM ACROSS BEAVERDAM CREEK
PAGE 25 OF 29	PHOTO 22 – CONCRETE STEPS
PAGE 26 OF 29	PHOTO 23 – PEDESTRIAN BRIDGE #3 – NEAR SHEFFIELD AVENUE
PAGE 27 OF 29	PHOTO 24 – PEDESTRIAN BRIDGE #4 – NEAR BEAVERDAM CREEK
PAGE 28 OF 29	CONTACT SHEET PRINTS
PAGE 29 OF 29	IDENTIFICATION OF CONTACT SHEET PRINTS

SALISBURY CITY PARK SALISBURY, WICOMICO COUNTY  EASEMENT EXHIBIT NO. A, Page 1 of 29  SIGNED ORIGINAL ON FILE WITH THE M.H.T. GRANTOR	Schedule  SCALE: PREPARED: CGS 6/2005 MARYLAND HISTORICAL TRUST  GRANTEE
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EXHIBIT B  
PROPERTY DESCRIPTION  
Salisbury City Park  
Adjoining East Main Street, Snow Hill Road, and South Park Drive  
Salisbury, Wicomico County

A certain area of land situate, lying and being in the City of Salisbury in Camden and Parsons Election Districts of Wicomico County, State of Maryland, and described more particularly as follows:

Beginning for the same at a point on the northerly right of way line of South Park Drive, said point also being located on the northerly face of curb line of said street X 1,203,820.615 Y 196,297.545; thence running by and with the northerly right of way and face of curb line of said street the two following courses: (1) North 64 degrees 49 minutes 58 seconds West 306.97 feet to a point; (2) a simple curve to the right, radius=120.00 feet a length of 111.03 feet to a point located on the easterly right of way line of Snow Hill Road; thence running by and with the easterly right of way line of said road the two following courses: (1) North 11 degrees 49 minutes 16 seconds West 34.26 feet to a point; (2) North 9 degrees 3 minutes 16 seconds West 207.02 feet to a point on the easterly face of curb line of the said Snow Hill Road; thence by and with the same the three following courses: (1) North 00 degrees 25 minutes 31 seconds West 44.82 feet to a point; (2) a simple curve to the right, radius = 50.00 feet a length of 50.26 feet to a point; (3) a simple curve to the right, radius = 15.00 feet a length of 10.61 feet to a point located on the southerly right of way line of East Main Street; thence running with the southerly right of way line of said street the three following courses: (1) South 82 degrees 18 minutes 26 seconds East 281.02 feet to a point; (2) a simple curve to the left, radius = 3,992.00 feet a length of 745.80 feet to a point; (3) North 84 degrees 37 minutes 45 seconds East 141.69 feet to a point on the southwesterly right of way line of North Park Drive; thence running with the southwesterly right of way line of said road the ten following courses: (1) a simple curve to the right, radius = 55.00 feet a length of 61.52 feet to a point; (2) South 29 degrees 41 minutes 38 seconds East 191.24 feet to a point; (3) a simple curve to the left, radius = 336.30 feet a length of 263.67 feet to a point; (4) a simple curve to the right, radius = 188.80 feet a length of 138.40 feet to a point; (5) a simple curve to the right, radius = 129.20 feet a length of 108.24 feet to a point; (6) a simple curve to the left, radius = 209.30 feet a length of 295.89 feet to a point; (7) a simple curve to the left, radius = 336.60 feet a length of 146.87 feet to a point; (8) South 89 degrees 40 minutes 57 seconds East 100.00 feet to a point; (9) a simple curve to the left, radius = 310.50 feet a length of 208.64 feet to a point; (10) North 51 degrees 49 minutes 03 seconds East 31.54 feet to a point on the westerly face of curb line of Beaverdam Drive; thence by and with the same the eight following courses: (1) a simple curve to the right, radius = 10.00 feet a length of 6.90 feet to a point; (2) a simple curve to the right, radius = 30.00 feet a length of 26.24 feet to a point; (3) South 38 degrees 31 minutes 59 seconds East 25.66 feet to a point; (4) a simple curve to the right, radius = 58.94 feet a length of 22.81 feet to a point; (5) South 15 degrees 26 minutes 24 seconds East 95.81 feet to a point; (6) South 10 degrees 33 minutes 13 seconds East 24.01 feet to a point; (7) South 07 degrees 44 minutes 03 seconds East 53.67 feet to a point; (8) South 06 degrees 00 minutes 57 seconds East 19.01 feet to a point near the

WICOMICO COUNTY CIRCUIT COURT (Land Records) MSB 2715, p. 0772, MSA\_CE100\_2785. Date available 12/27/2006. Printed 02/22/2014.





WICOMICO COUNTY CIRCUIT COURT (Land Records) MSB 2715, p. 0773, MSA\_CE100\_2785, Date available 12/27/2006, Printed 02/22/2014.

northwest corner of the "Beaverdam Bridge"; thence running and crossing Beaverdam Drive North 88 degrees 00 minutes 07 seconds East 62.47 feet to a point; thence running and crossing Beaverdam Creek South 01 degrees 12 minutes 13 seconds East 110.69 feet to a point; thence running and crossing Beaverdam Drive and Beaverdam Creek South 90 degrees 00 minutes 00 seconds West 158.44 feet to the southerly waterline of Beaverdam Creek along the northerly side of "Picnic Island"; thence running by and with the same the seven following courses: (1) a simple curve to the left, radius=186.74 feet a length of 193.36 feet to a point; (2) a simple curve to the right, radius=1,962.00 feet a length of 334.43 feet to a point; (3) a simple curve to the left, radius=953.00 feet a length of 179.18 feet to a point; (4) a simple curve to the left, radius=49.20 feet a length of 71.26 feet to a point; (5) a simple curve to the right, radius=1,350.00 feet a length of 124.46 feet to a point; (6) a simple curve to the left, radius=62.00 feet a length of 58.17 feet to a point; (7) South 43 degrees 30 minutes 05 seconds East 10.18 feet to a point; thence running parallel to and 10.00 feet southeast of the southeast edge of a pedestrian bridge crossing Beaverdam Creek South 57 degrees 12 minutes 30 seconds West 107.54 feet to the northerly face of curb line of South Park Drive; thence by and with the same the twelve following courses: (1) a simple curve to the right, radius=147.85 feet a length of 100.89 feet to a point; (2) North 04 degrees 25 minutes 00 seconds West 142.89 feet to a point; (3) a simple curve to the left, radius=345.00 feet a length of 98.82 feet to a point; (4) a simple curve to the left, radius=900.00 feet a length of 106.49 feet to a point; (5) a simple curve to the left, radius=255.02 feet a length of 74.41 feet to a point; (6) a simple curve to the left, radius=435.00 feet a length of 112.97 feet to a point; (7) a simple curve to the right, radius=255.00 feet a length of 38.86 feet to a point; (8) North 50 degrees 34 minutes 02 seconds West 139.33 feet to a point; (9) a simple curve to the left, radius=284.43 feet a length of 122.38 feet to a point; (10) a simple curve to the left, radius=832.68 feet a length of 214.60 feet to a point; (11) a simple curve to the left, radius=564.94 feet a length of 138.70 feet to a point; (12) a simple curve to the right, radius=310.00 feet a length of 211.06 feet to the point of beginning and containing 24.2744 acres, all of which is a portion of a conveyance from Salisbury Realty Company to the Salisbury Water and Sewer Commission by a deed dated July 14, 1925 as recorded among the Land Records of Wicomico County, Maryland in Liber J.C.K. 140, Folio 28 and all of the conveyances to the Mayor and Council of Salisbury, a municipal corporation of the State of Maryland from Salisbury Realty Company by a deed dated February 3, 1931 as recorded among the Land Records of Wicomico County, Maryland in Liber I.D.T. 166, Folio 512, from Lillie B. Hearne, et. al. by a deed date June 30, 1931 as recorded among the Land Records of Wicomico County, Maryland in Liber I.D.T. 168, Folio 568, from Salisbury Realty Company by a deed dated March 9, 1933 as recorded among the Land Records of Wicomico County, Maryland in Liber I.D.T. 179, Folio 401, from Salisbury Realty Company, et. al. by a deed dated May 8, 1934 as recorded among the Land Records of Wicomico County, Maryland in Liber I.D.T. 184, Folio 198, from Carroll E. Bounds and Irene S. Bounds by a deed dated July 6, 1934 as recorded among the Land Records of Wicomico County, Maryland in Liber I.D.T. 184, Folio 249 and from E. Sheldon Jones by a deed dated May 8, 1934 as recorded among the Land Records of Wicomico County, Maryland in Liber M.S.B. 1273, Folio 607. All bearings and coordinates are referenced to the Maryland State Coordinate System, 1927 datum.

DEC 19 2006  
Received for Record  
recorded in the Land Records of Wicomico  
County, Maryland in Liber M.S.B.  
No. 2715 Folios 705-773  
M.A. Bowe Clerk

MSB W183  
Dec 19, 2006 11:26 am



# Appendix F – Price Estimate



**CITY PARK MASTER PLAN BUDGET COST ESTIMATE**

Line	Project	Zone	Priority Code	Budget Cost Estimate	Unit Cost	Quantity	Unit	Comments
1	Parking - Ensure Handicapped Spaces Properly Marked	All	5	\$500	\$500.00	1	L.S.	Pavement markings and signage
2	Parking Lot Project - Close existing parking lot, establish new pervious parking lot across creek on softball field, install raingardens, establish MOU for splash park located by BRS, modify area with additional picnic tables, vehicle drop off loop, remove cable barriers, replace lighting with new standard, install bike rack	Recreation	4	\$299,000	\$2,300.00	130	Ea.	
3	Trashcans - Replace Existing	All	4	\$48,400	\$2,200.00	22	Ea.	Main St Bid Tab, installed
4	Fountain - Repair	Historic	4	\$45,000	\$45,000.00	1	L.S.	
5	Disc Golf - Establish MOU for course from Boy Scout Field to New Parking Lot	Natural Resources	4	\$10,000	\$10,000.00	1	L.S.	
6	Benches - Add New	All	4	\$44,000	\$2,000.00	22	Ea.	Main St Bid Tab, installed, 500' spacing
7	Bandstand - Bathrooms - Upgrade for Year Round Use	Historic	4	\$35,000	\$35,000.00	1	L.S.	Install Heat and Ventilation
8	Pony League Field - Urban Greenway Extension to Parking Lot	Recreation	4	-	-	-		See Line 45
9	Creek - Remove Fallen Trees and Debris	All	4	\$25,000	\$25,000.00	1	L.S.	Contracted work
10	Entrance Ramp - Regrade to ADA Acceptable Grade	Historic	4	\$350,000	\$350,000.00	1	L.S.	
11	Picnic Island Concrete Stairs - Install Curb/Catch Basin	Historic	4	\$48,000	\$48,000.00	1	L.S.	430' sidewalk, 300' retaining wall
12	Playgrounds - Modify Wood Borders to be ADA Accessible	Historic	4	\$10,000	\$10,000.00	1	L.S.	Wood border and EWF fill
13	Signage - Install "Salisbury City Park" signs	Historic	4	-	-	-		See line 18
14	Kiwanis Pavilion Project - Replacement Pavilion - Parking Upgrade - Rain Garden - Boulders for Fishing	Recreation	4	\$105,000	\$105,000.00	1	L.S.	\$35,000 for pavilion
15	Picnic Tables - Add New	All	4	\$10,000	\$1,000.00	10	Ea.	
16	Bulkheading - Repair Concrete	Historic	4	\$15,000	\$150.00	100	L.F.	
17	Ben's Red Swings - Replace "Fountain of Youth" with Tot-Lot Playground	Recreation	4	\$60,000	\$60,000.00	1	L.S.	Internet
18	Signage - New standard Salisbury City Park	All	4	\$27,000	\$3,000.00	9	Ea.	
19	Lighting - Replace with New City Standard throughout park	All	4	\$800,000	\$10,000.00	80	Ea.	Main St Bid Tab
20	Paddleboats - Discontinue and Remove	Historic	4	\$5,000	\$5,000.00	1	L.S.	Disposal costs
21	Tennis Court - Rehab Brick Pump House into Bathroom	Historic	4	\$200,000	\$200,000.00	1	L.S.	Historic modifications, sewer pumping
22	Ben's Red Swings - Install Poured in Place Rubber Surface	Recreation	4	\$302,400	\$21.00	14,400	S.F.	
23	Skatepark - Phase 2 w/Restroom	Recreation	4	\$265,000	\$265,000.00	1	Ea.	\$80,000 Composting Restroom no services
24	Benches - Replace Existing	All	3	\$20,000	\$2,000.00	10	Ea.	Main St Bid Tab, installed
25	Neighborhood Connectivity - Crosswalk Improvements	All	3	\$3,000	\$1,500.00	2	Ea.	E. Main Street crossings
26	Picnic Tables - Replace Existing	All	3	\$30,000	\$1,000.00	30	Ea.	
27	Signage - Information Kiosks - Installation	All	3	\$45,000	\$15,000.00	3	Ea.	Assume 3 locations
28	Bike Rack - Install at throughout Park	Historic	3	\$6,600	\$1,100.00	6	Ea.	Main St Bid Tab, installed

**CITY PARK MASTER PLAN BUDGET COST ESTIMATE**

Line	Project	Zone	Priority Code	Budget Cost Estimate	Unit Cost	Quantity	Unit	Comments
29	Community Garden - Install	Historic	3	\$2,000	\$2,000.00	1	Ea.	Install water service w/meter only
30	Dam Road Improvement Project (Extend Urban Greenway, reduce width of road, dam aesthetic improvements, stormwater improvements, fishing boardwalk, boat launch, bike rack)	Natural Resources	3	\$120,000	\$120,000.00	1	L.S.	
31	Dog Park - Water Fountain	Recreation	3	\$18,000	\$18,000.00	1	L.S.	No water mains in street
32	Trails - Install Bridge Between Pony League Area and Dog Park Area	Recreation	3	\$162,000	\$1,800.00	90	L.F.	90' prefabricated pedestrian bridge, clear span
33	Creek - Add Filtration Stormwater Outfalls	All	3	\$30,000	\$5,000.00	6	Ea.	
34	Asphalt Pad by Paddleboats - Remove Light Poles, New pavilion	Historic	3	\$52,000	\$52,000.00	1	L.S.	Pervious Brick Pavers, \$35,000 for Pavilion
35	Bandstand - Evaluate Electrical Panels for Aesthetic Upgrade	Historic	3	\$20,000	\$20,000.00	1	L.S.	Concrete vault
36	Bike Rack - Install at Tennis Courts	Historic	3	-	-	-		See line 28
37	Winter Wonderland Electric - Panels into Pedestals	Historic	3	\$5,000	\$5,000.00	1	L.S.	
38	Pump Houses - Repair	Historic	3	\$70,000	\$10,000.00	7	Ea.	Brick repointing, roof repair and painting
39	Boy Scout Field - Permit On-Street Parking	Recreation	3	\$46,000	\$46,000.00	1	L.S.	22 spaces, stormwater manage., 4 trees, sign
40	Dog Park - Signage Improvement	Recreation	3	\$3,000	\$3,000.00	1	Ea.	
41	Neighborhood Connectivity - Sidewalk Improvements	All	3	\$12,000	\$4,000.00	3	Ea.	curb cuts and ADA ramps
42	Asphalt Pad by Paddleboats - Install Rain Garden at Catch Basin	Historic	3	\$5,000	\$5,000.00	1	L.S.	
43	Pony League Field - Multi-Purpose Venue	Recreation	3	\$250,000	\$250,000.00	1	L.S.	Internet
44	Security Cameras - Install	All	3	\$320,000	\$8,000.00	40	Ea.	Utilize path lights, 2 cameras/pole
45	Trails - Regrade Flat and 6'/8' Wide	All	3	\$62,000	\$6.20	10,000	S.Y.	11,000 feet at 8 foot width
46	Cannon - Repair	Historic	3	\$15,000	\$15,000.00	1	L.S.	Wheel replacement, sandblast/paint, historic sign
47	Signage - Install Historical Information Signs at Buildings	Historic	3	\$3,600	\$900.00	4	Ea.	Bandstand, bridge, fountain, water plant
48	Picnic Island - Install path lighting	Recreation	3	-	-	-		See Line 19
49	Picnic Island - Remove lights and poles at horseshoe pits	Recreation	3	\$8,000	\$8,000.00	1	L.S.	
50	Pony League Field - Benches / Trail Improvements	Recreation	3	-	-	-		See Line 45 and 6
51	Pollinator Gardens - Install	Historic	3	\$65,500	\$65,500.00	1.0	Acres	Plantings and irrigation
52	Pony League Field - Pavilion	Recreation	3	\$32,000	\$32,000.00	1	L.S.	
53	Trails - Add Distance Markers	All	3	\$1,000	\$1,000.00	1	L.S.	Materials only, volunteer install
54	Lawn - Overseed	Historic	3	\$131,250	\$750.00	175	1,000 S.F.	4 acres
55	Picnic Island - Install 2nd Pavilion	Recreation	3	\$32,000	\$32,000.00	1	L.S.	
56	Boy Scout Field - Split Rail Fence, greenway trail	Recreation	3	\$63,000	\$63,000.00	1	L.S.	405 s.y. trail, 400 ft fence
57	Landscaping - Native Trees and Shrubs	All	3	\$50,000	\$50,000.00	1	L.S.	40 Trees, 60 Shrubs
58	Exercise Stations - Remove	All	2	\$1,000	\$1,000.00	1	L.S.	Most of work provided by City Staff
59	Signage - Remove "Foot Traffic Only" Signs on Snow Hill Pedestrian Bridge - Install Bollards	Historic	2	\$5,000	\$5,000.00	1	L.S.	
60	Bandstand - Install Little Free Library	Historic	2	\$50	\$50.00	1	Ea.	

<b>Estimated Construction</b>	
Budget	<b>\$4,393,300</b>
Design	<b>\$400,000</b>
5% Contingency	<b>\$216,000</b>
<b>Total Estimated Project Budget</b>	<b>\$5,009,300</b>

# Appendix G - Renderings





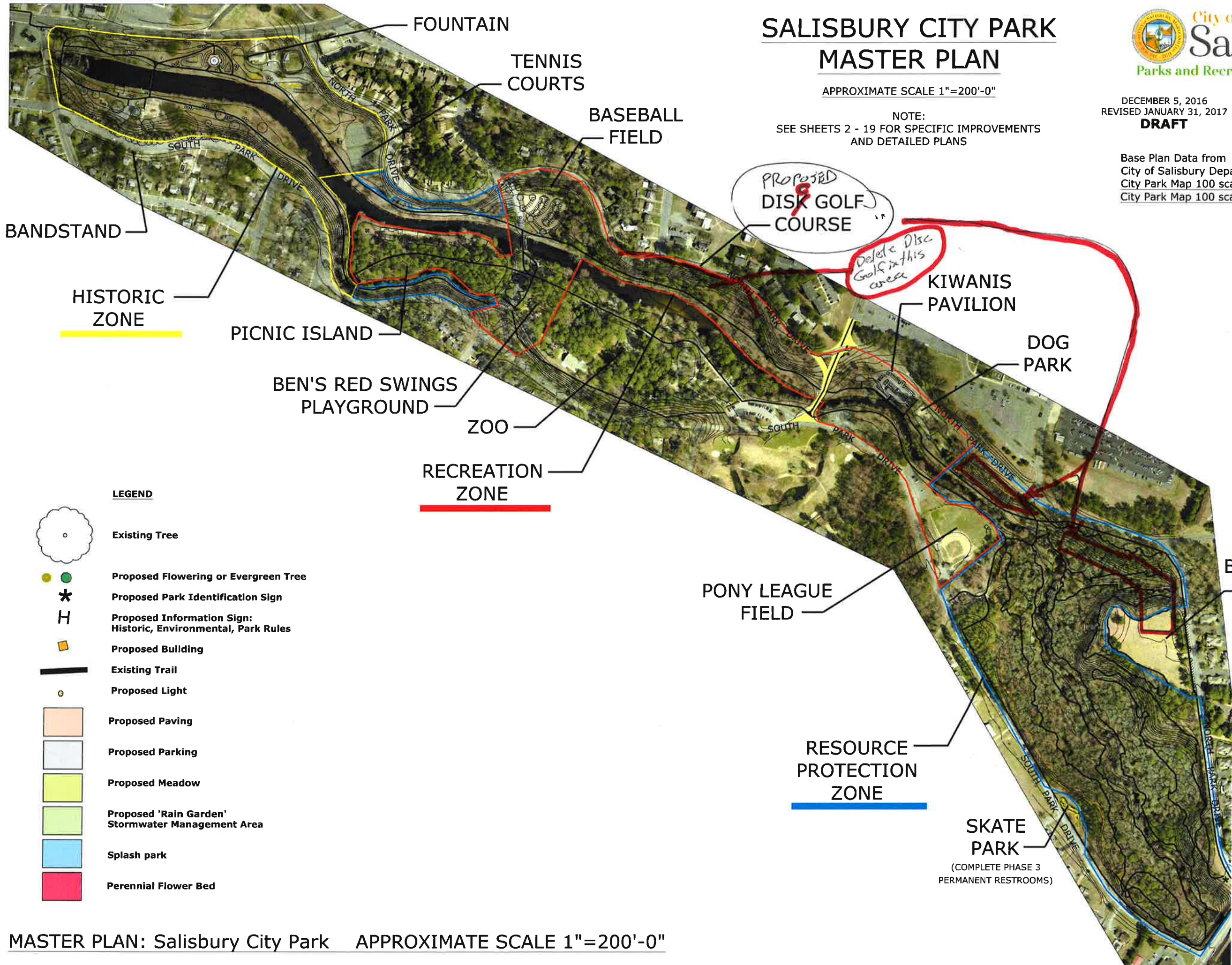
# SALISBURY CITY PARK MASTER PLAN

APPROXIMATE SCALE 1"=200'-0"

DECEMBER 5, 2016  
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**DRAFT**

NOTE:  
SEE SHEETS 2 - 19 FOR SPECIFIC IMPROVEMENTS  
AND DETAILED PLANS

Base Plan Data from  
City of Salisbury Depa  
City Park Map 100 sca  
City Park Map 100 sca



BANDSTAND

HISTORIC ZONE

PICNIC ISLAND

BEN'S RED SWINGS  
PLAYGROUND

ZOO

RECREATION ZONE

FOUNTAIN

TENNIS  
COURTS

BASEBALL  
FIELD

PROPOSED  
DISK GOLF  
COURSE

Delete Disc  
Golf in this  
area

KIWANIS  
PAVILION

DOG  
PARK

PONY LEAGUE  
FIELD

RESOURCE  
PROTECTION  
ZONE

SKATE  
PARK

(COMPLETE PHASE 3  
PERMANENT RESTROOMS)

- LEGEND**
- Existing Tree
  - Proposed Flowering or Evergreen Tree
  - Proposed Park Identification Sign
  - Proposed Information Sign: Historic, Environmental, Park Rules
  - Proposed Building
  - Existing Trail
  - Proposed Light
  - Proposed Paving
  - Proposed Parking
  - Proposed Meadow
  - Proposed 'Rain Garden' Stormwater Management Area
  - Splash park
  - Perennial Flower Bed



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ALL ZONES  
URBAN GREENWAY TRAIL

TRAIL

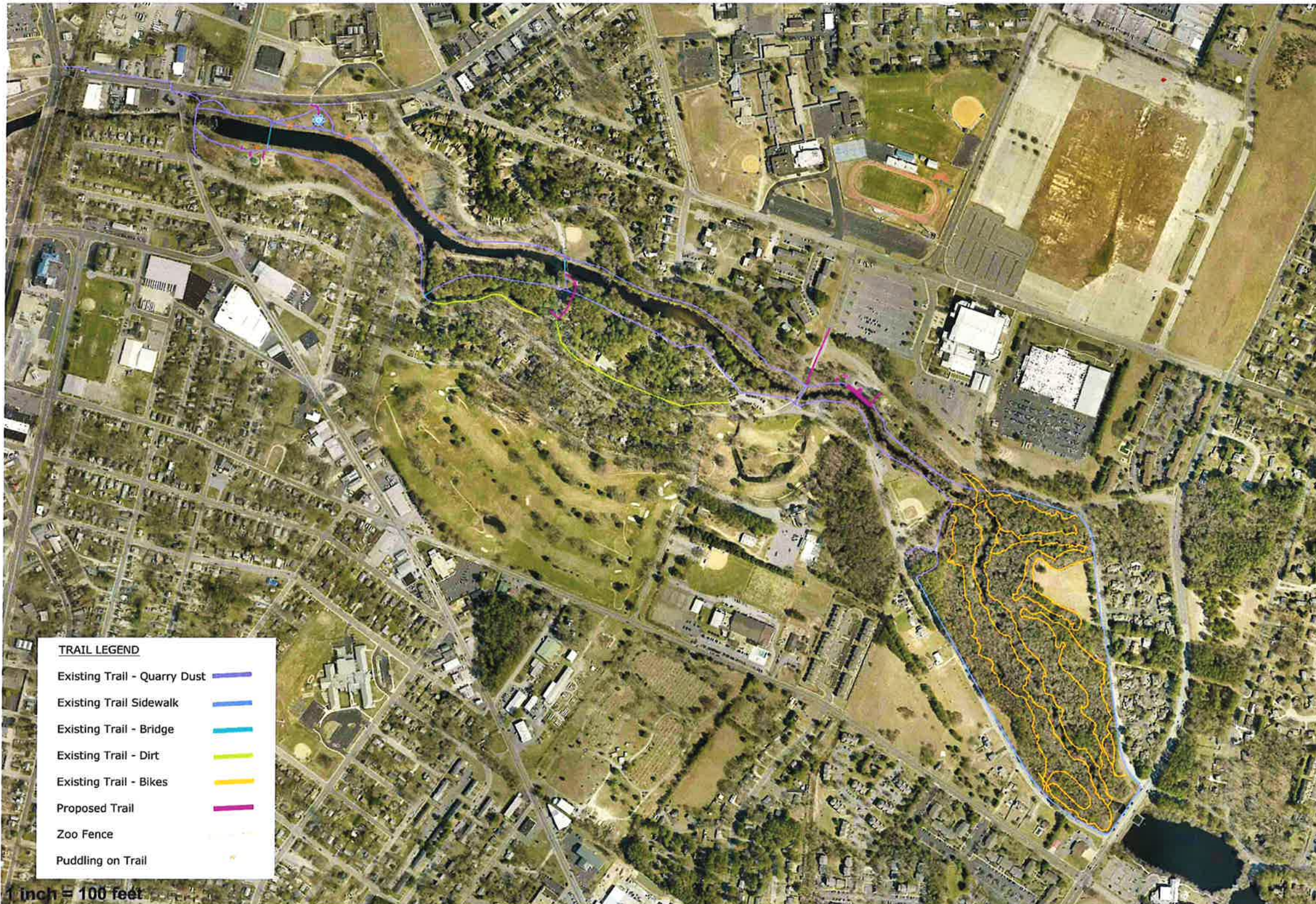
A lovely, well-used Trail system exists in City Park. A stone dust loop trail follows the Creek's north shore, accessing the Fountain, Tennis Courts, Baseball Field, Kiwanis Pavilion and Dog Park. The path then continues utilizing the City sidewalks (with some gaps) accessing Boy Scout Field and the Trailhead for the Mountain Bike Trails. The Trail from the Snowhill Bridge to the Tennis Courts needs repairs (See Sheet 3)

On the south shore the Trail accesses the Bandstand, Picnic Island, Ben's Red Swings, the Salisbury Zoo and the Pony League Field. The path then continues utilizing City sidewalks (with some gaps) accessing the Skate Park.

Two unpaved sections of Trail follow the south shore from the Zoo Parking Lot to Ben's Red Swings (an alternate route to going through the Zoo) and then to the Bridge to Picnic Island (an alternate route to crossing Picnic Island.) These sections are beautiful and seem to be used. Consider paving these Trail sections to control erosion.

Three Pedestrian Bridges allow walkers to cross the Creek at the Snow Hill Road Dam, at the Bandstand and Fountain, and at Ben's Red Swings and the Baseball Field. Two additional Pedestrian Bridges allow access to Picnic Island.

Two Vehicular Bridges allow walkers to cross the Creek at Memorial Plaza and at Beglin Parkway (to complete the Loop). It is recommended that the Bridge at Memorial Plaza be closed to vehicles.

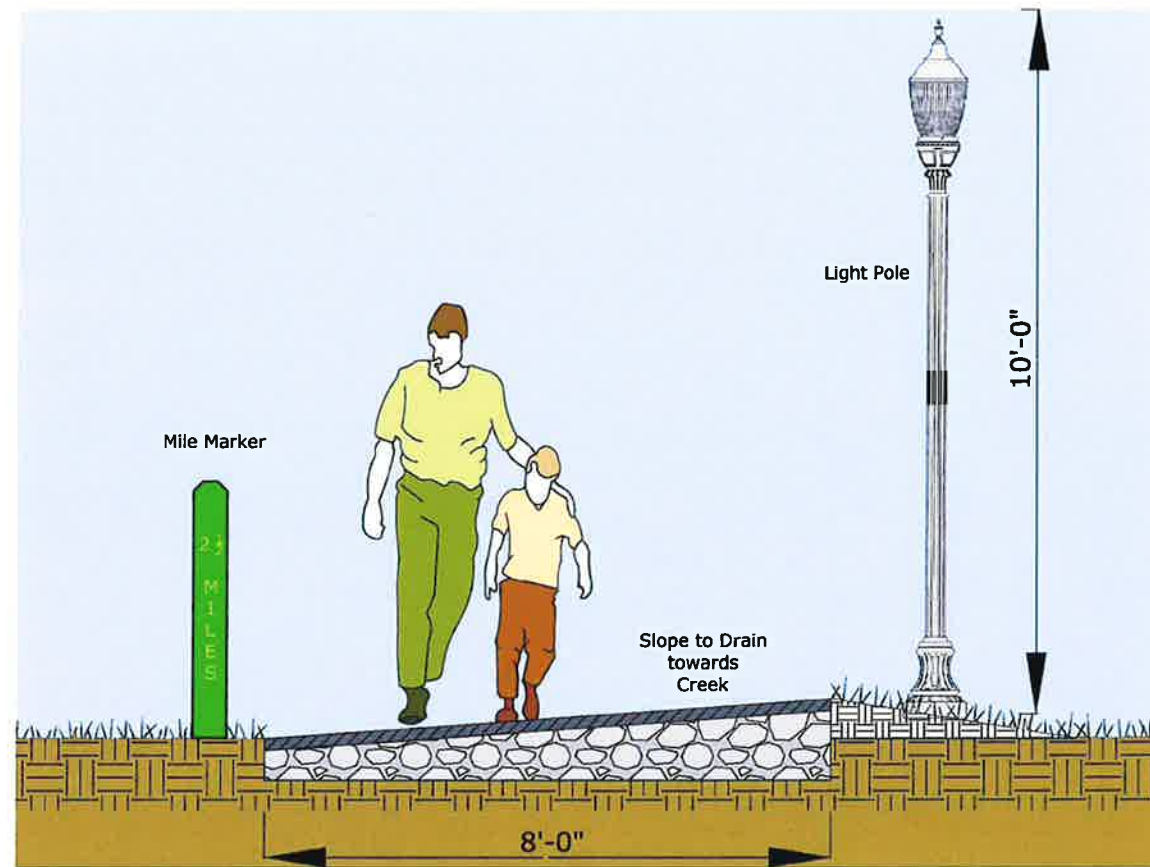


PLAN: City Park Trails and Bridges

NO SCALE



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**SECTION / ELEVATION: Urban Trail**

TRAIL STANDARDS

Trail shall be 8' wide to accommodate pedestrians walking side-by-side and pedestrians passing and to accommodate Emergency and Maintenance vehicles.

Trail shall be constructed with Stone Dust over a CR-1 Base with Geotechnical Fabric separator.

In order to provide an Accessible Route, the Trail longitudinal slope shall not exceed 1:20 and cross slope shall not exceed 1:48.

There is a puddling problem on the Trail from the Main Park Entrance at Main Street and Snow Hill Rd. to the Tennis Courts and again from the Bandstand to Picnic Island.

The simplest fix would be to reconstruct the Trail, raising the grade to drain. However, this would not eliminate ponding in lawn areas adjacent to the Trail. In fact the raised Trail would act to block drainage across the Trail, making puddling worse.

Solving this ponding issue off-Trail would require a detailed topographic survey of these areas to evaluate regrading large areas so that they would drain to the Creek.

Accepting the ponding off-Trail could be considered. These areas could be appropriately planted to act as flood management and pollution abatement, provide wildlife habitat and create aesthetically pleasing views.

ALL ZONES  
URBAN GREENWAY TRAIL

GOAL:

- Provide safe, sustainable, Trail loop throughout the Park
- Eliminate existing drainage issues causing puddling on Trail.

LIGHTING

- Pole Lights @ 100' OC or 200' OC along Trail

PROBABLE COST:



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HISTORIC ZONE  
PARK ENTRANCE: BANDSTAND

**GOAL:**

- Provide Accessible Routes
- Provide Event Plaza
- Reduce Erosion
- Reduce Pollution entering Creek

**RECOMMEND:**

- Install SRW retaining walls to provide adequate run for accessible route
- Install sumps in wall to slow and treat stormwater runoff
- Eliminate Paddleboat Concession and Relocate Lions Pavilion to water's edge.
- Replace Playground edging to meet ADA standards
- Upgrade Event Lawn

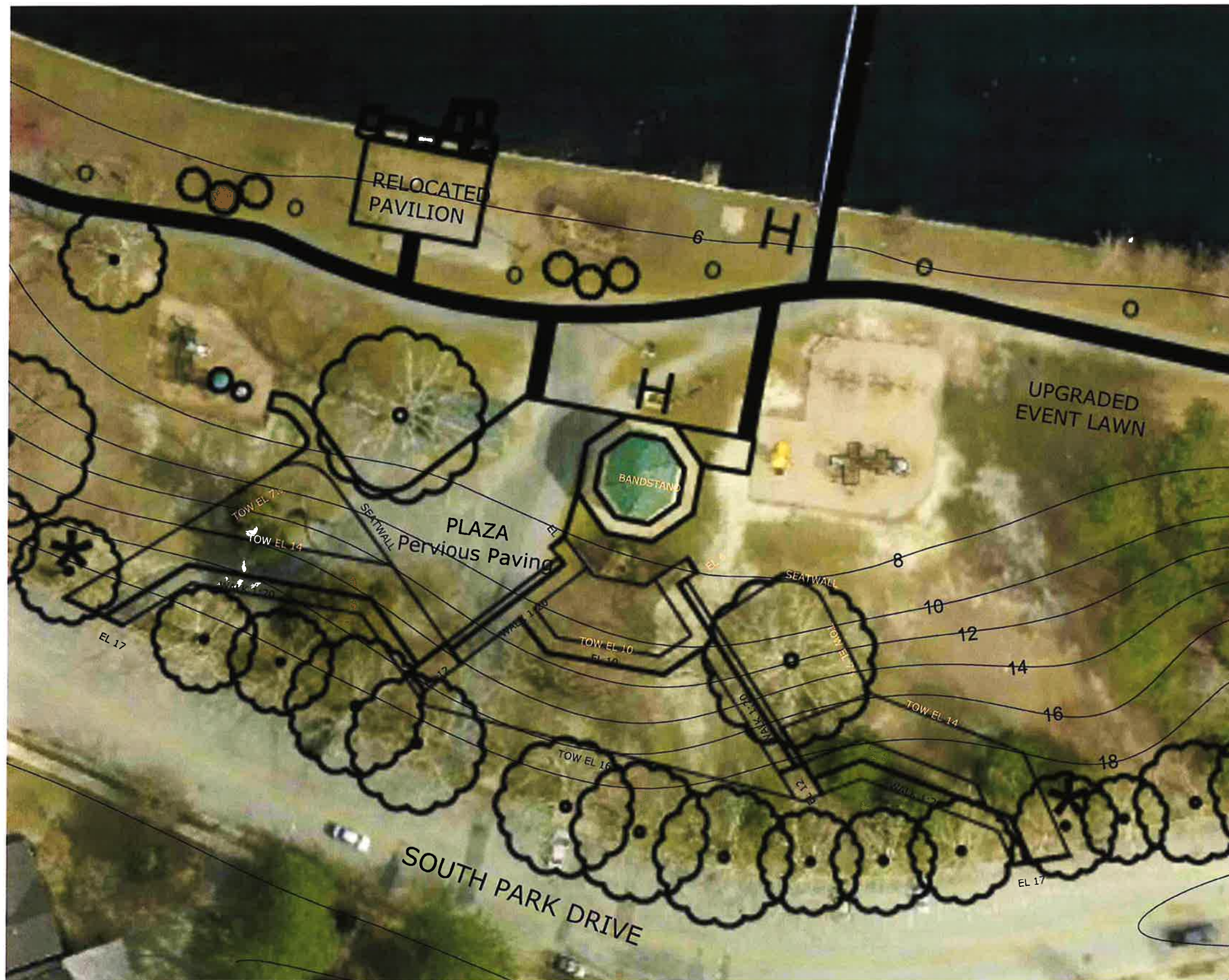
**LIGHTING**

- Pole Lights @ 100' OC along Trail
- Downlights in Retaining Wall
- Electric for Holiday Lights

**SIGNAGE**

- Park Identification Sign
- Park Rules Sign
- (2) Historic Information Signs

~~PROBABLE COST:~~



PLAN: Bandstand Plaza

APPROXIMATE SCALE 1"=50'-0"



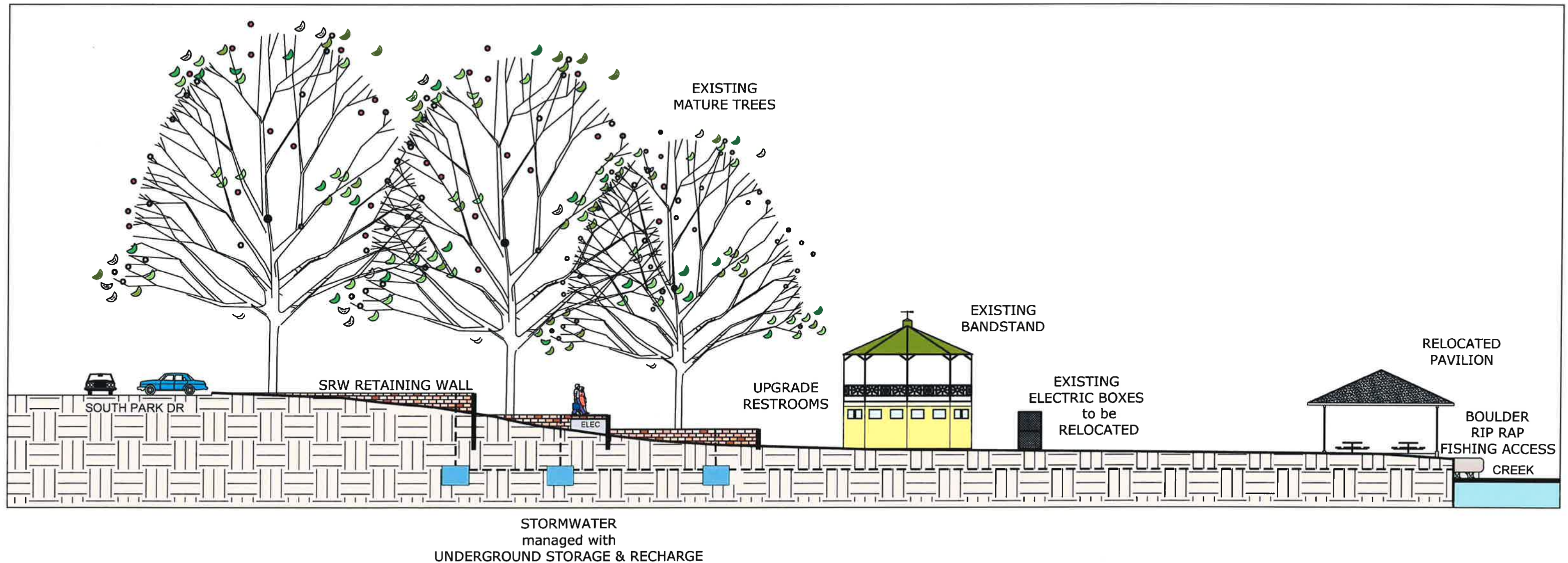
HISTORIC ZONE  
BANDSTAND

GOALS:

- Upgrade restrooms to allow year-round use
- Relocate electrical panels to underground vault, possibly in proposed wall
- Eliminate paddleboat facilities
- Relocate Pavilion
- Upgrade Playgrounds (edging, safety surface and play equipment) and provide accessible route. Replace with 'traditional' style equipment (swings, see-saw, slide).

~~PROBABLE COST:~~

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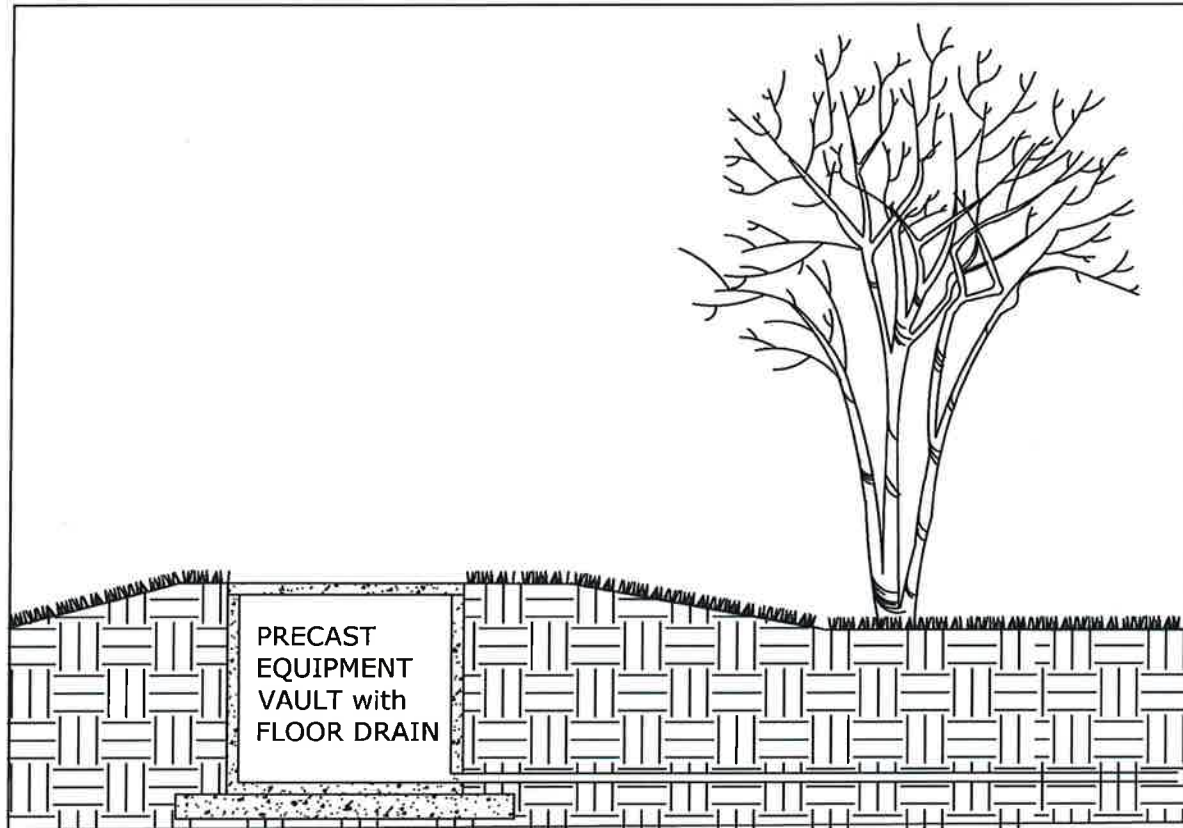


SECTION / ELEVATION: Proposed Retaining Wall / Ramp - South Park Drive to Beaverdam Creek

APPROXIMATE SCALE 1"=20'-0"



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Consider using Equipment Vaults to minimize visual impact of utilities such as electrical meter, panels, controllers, etc.

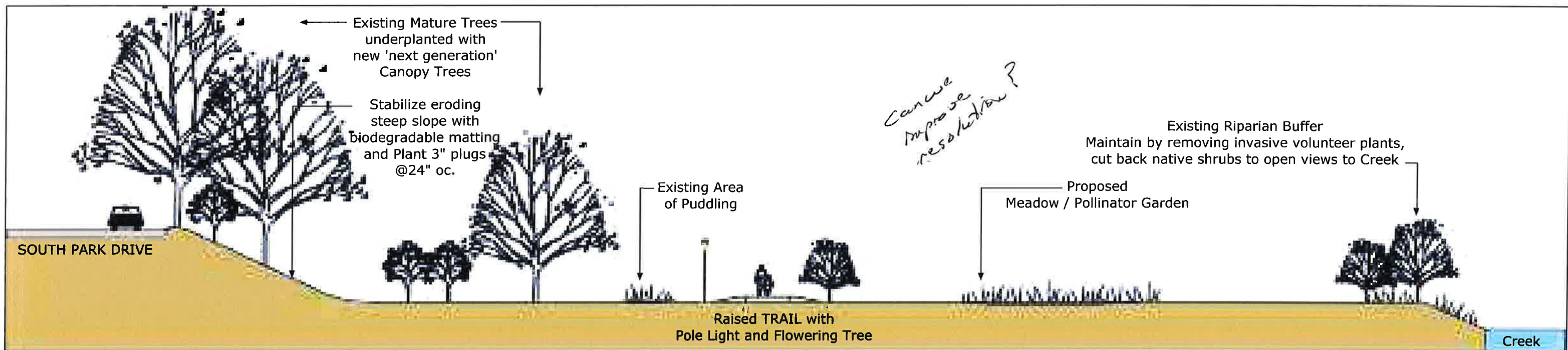
**HISTORIC ZONE**  
**STEEP SLOPE ALONG SOUTH PARK DRIVE**

**GOAL:**

- Eliminate puddling
- Reduce Erosion
- Reduce Pollution entering Creek

**RECOMMENDED:**

- Renovate lawn areas  
Amend sandy soils with organic matter and nutrients per soil test and plant, in selected areas, with native grasses and sedges
- Add irrigation in selected areas
- Plant eroding banks  
Install biodegradable erosion control matting and plant a semi shade-tolerant, native, low-maintenance grass mix such as PA sedge, purple lovegrass and sheep fescue.



TYPICAL SECTION / ELEVATION: South Park Drive to Beaverdam Creek





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RECREATION ZONE  
PARK ENTRANCE: STAIRS TO PICNIC ISLAND  
and BENS RED SWINGS

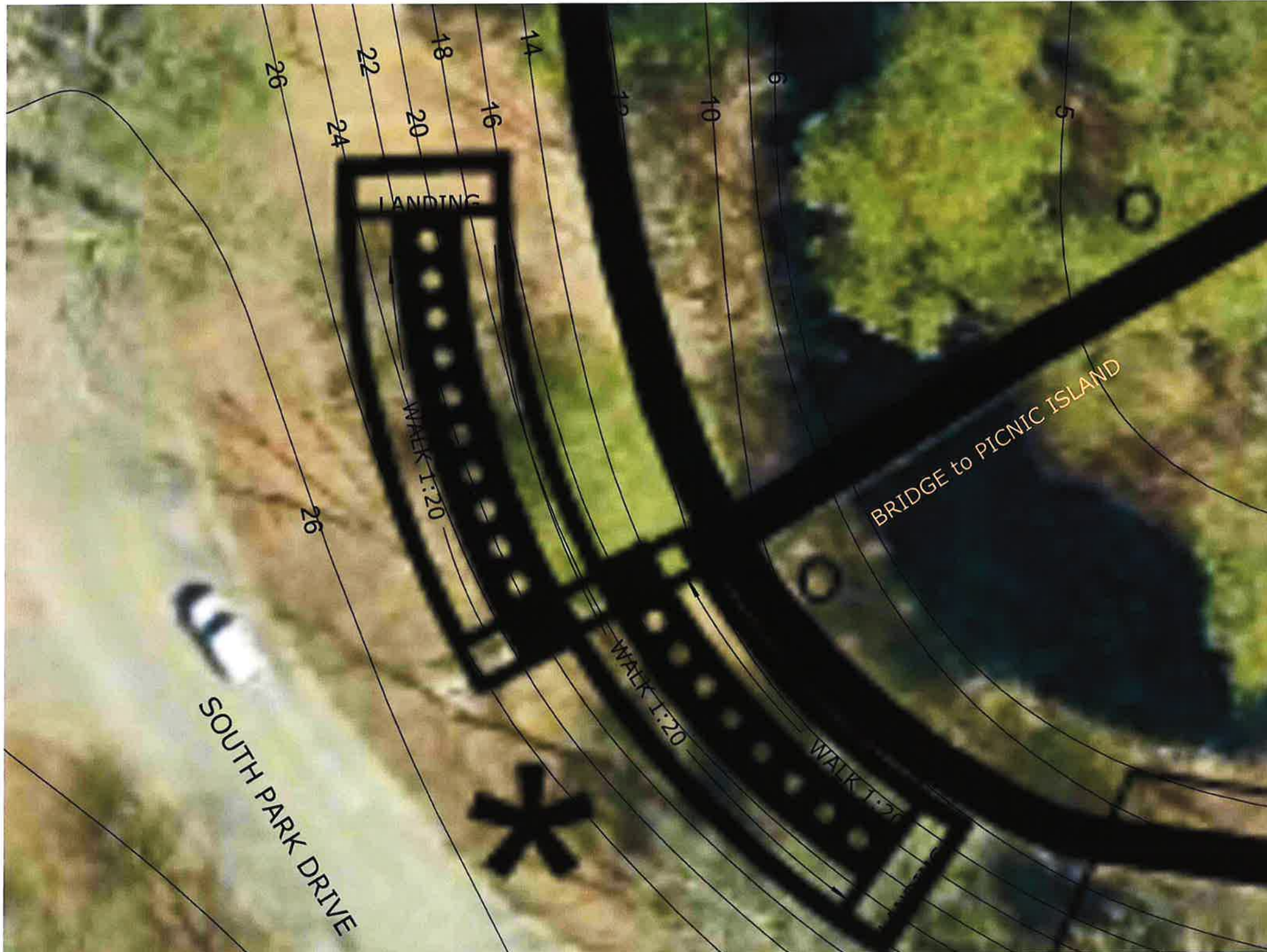
**GOAL:**

- Provide Accessible Route to Urban Trail and Picnic Island Bridge
- Reduce Erosion
- Reduce Pollution entering Creek
- Replace wood stairs with walk at slope 1:20
- Install SRW retaining Wall to provide adequate run for accessible route.
- Install sump in wall to slow and treat stormwater runoff

**SIGNAGE**

- Park Identification Sign
- Park Rules Sign

~~PROBABLE COST.~~



PLAN: Pedestrian Access from South Park Drive to Picnic Island Bridge

APPROXIMATE SCALE 1"=20'-0"



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RECREATION ZONE  
PICNIC ISLAND

**GOAL:**

- Install new Pavilions
- Remove lights and poles at Horseshoe Pits.
- Reduce # of Horseshoe Pits
- Provide new Boardwalk with Benches, Picnic Tables and Sand Volleyball Court.

**LIGHTS**

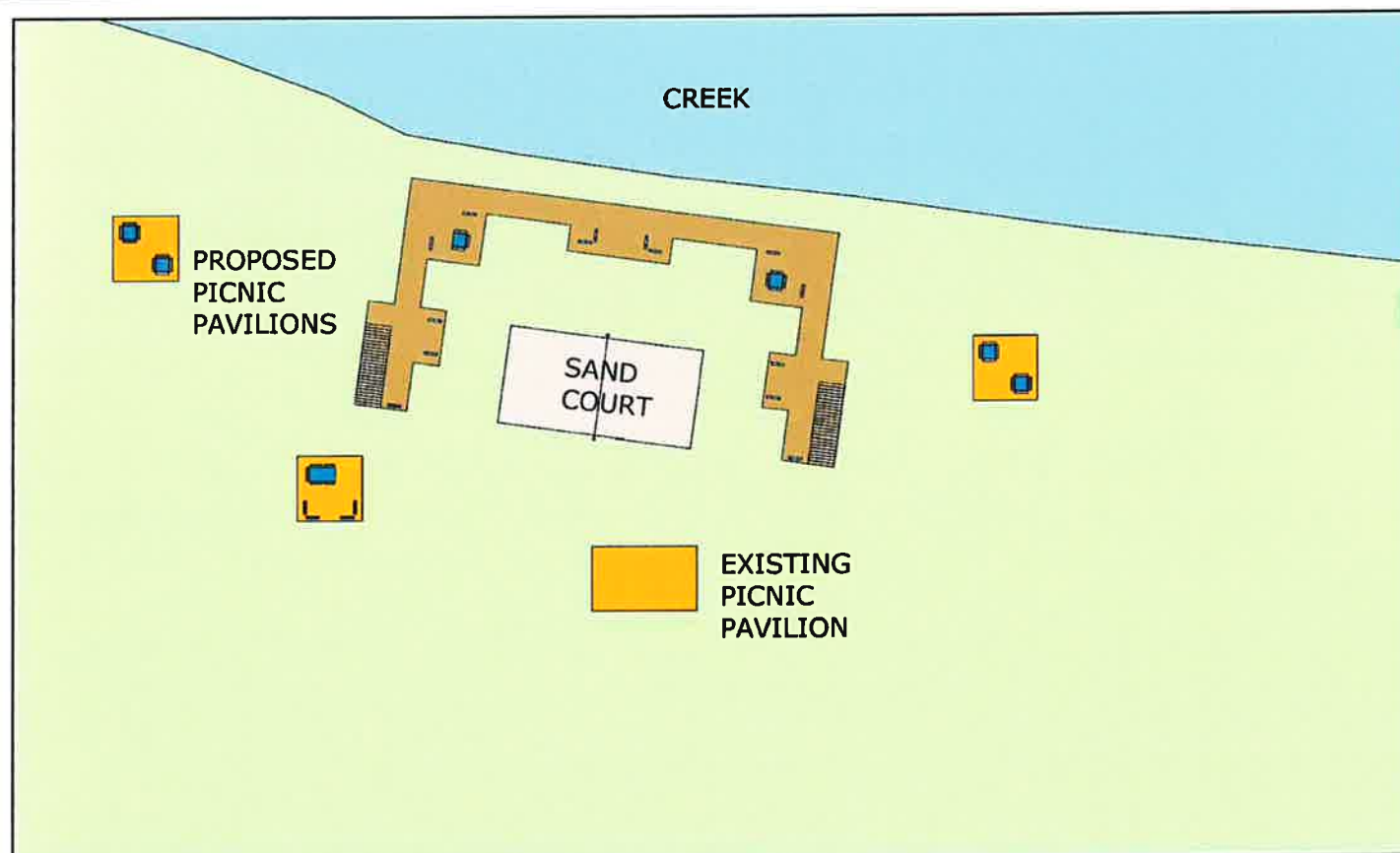
- Pole Lights @ 100' OC along Trail

**PROBABLE COST:**

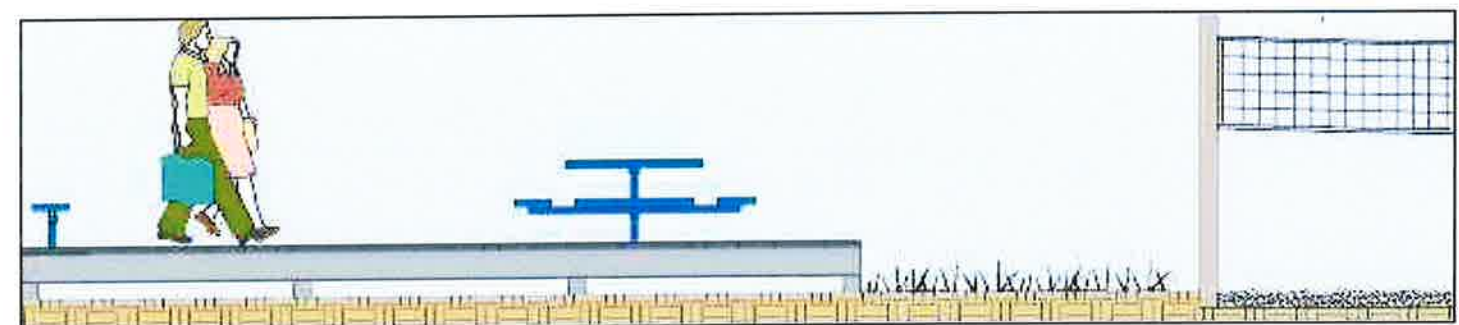


PLAN: Picnic Island Boardwalk Center

APPROXIMATE SCALE 1"=100'-0"



DETAIL PLAN: Proposed Boardwalk Center



SECTION / ELEVATION: Proposed Boardwalk Center





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RECREATION ZONE  
AREA BETWEEN PICNIC ISLAND and ZOO

**GOAL:**

- Remove existing Parking, keeping three accessible spaces, drop-off loop and city vehicle access
- Create new Interactive Water Park feature with Sprayers and Cannons
- Provide accessible picnic area

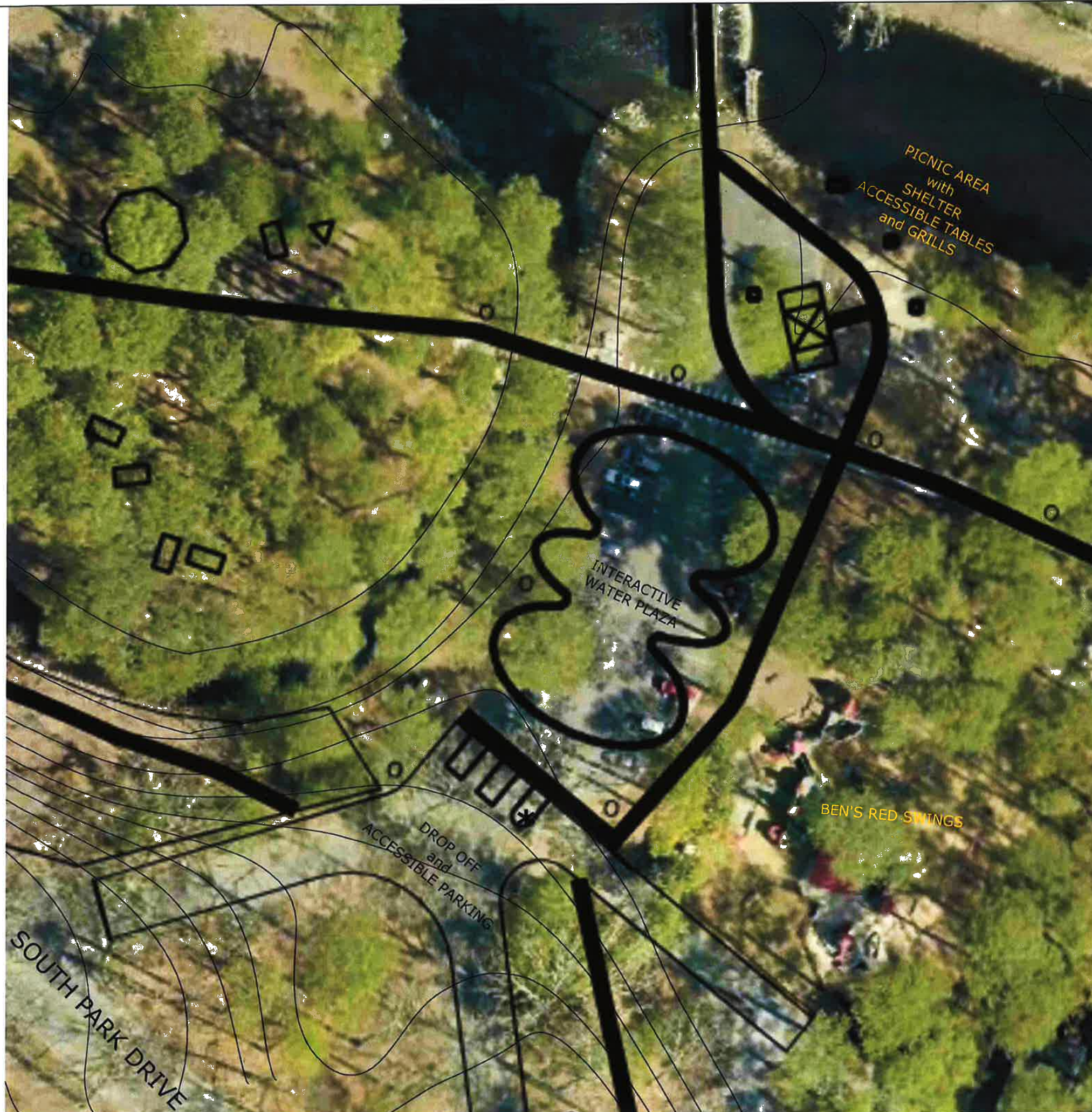
**LIGHTING**

- Pole Lights @ 100' OC along Trail

**SIGNAGE**

- Park Identification Sign
- Park Rules Sign

~~PROBABLE COST:~~



PLAN: APPROXIMATE SCALE 1"=50'-0"



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RECREATION ZONE  
PONY FIELD REUSE

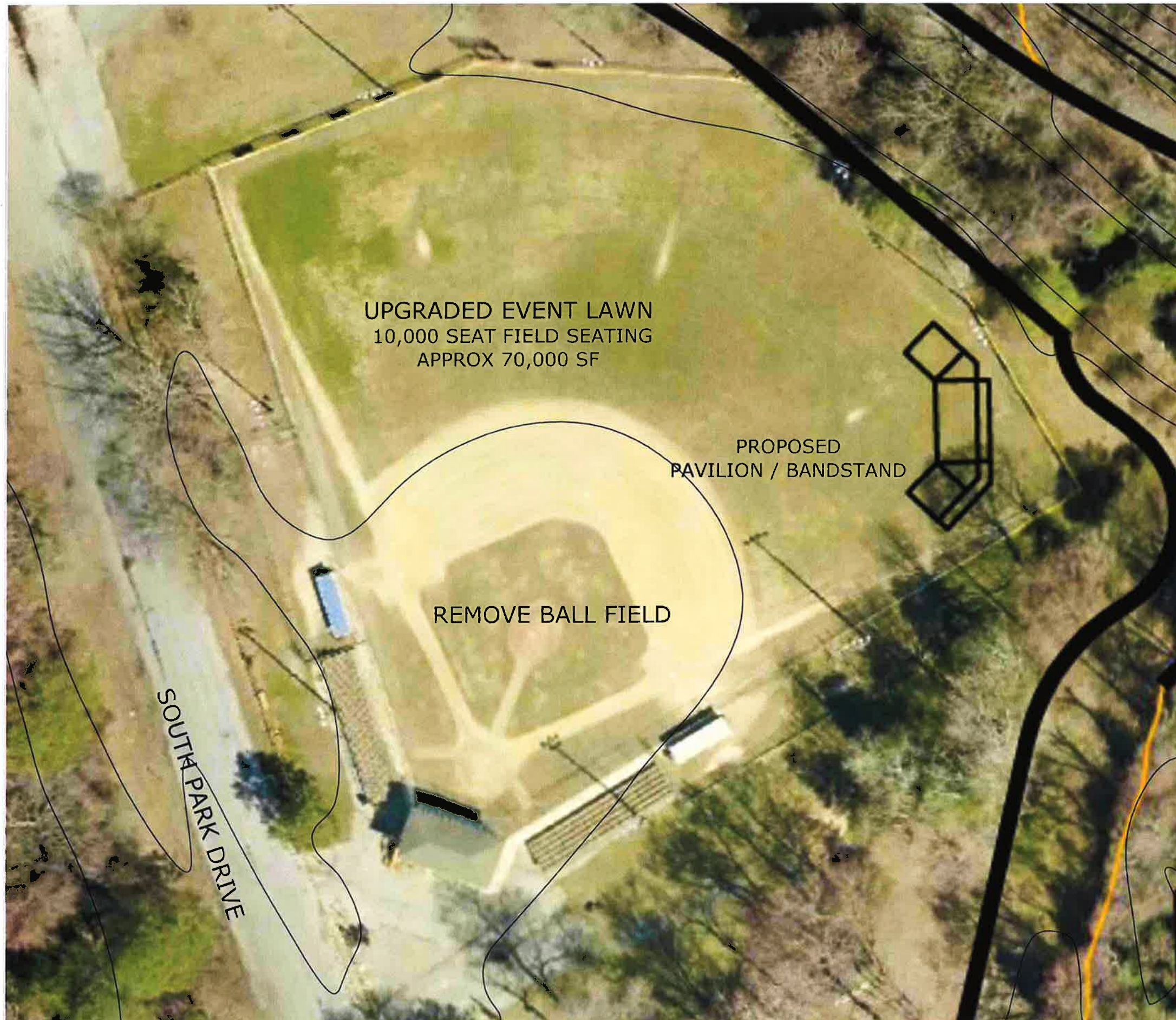
**GOAL:**

- Relocate Baseball Field to Naylor Park or Westside Little League
- Provide large-scale Pavilion / Bandstand for use as Music or Performance venue

**LIGHTING**

- Pole Lights @ 200' along Trail

**PROBABLE COST:**



PLAN: Pony League Field

APPROXIMATE SCALE 1"= 50'-0"



HISTORIC ZONE  
FOUNTAIN

GOAL:

- Refurbish Fountain
- Provide seating
- Provide signage for Park Identification, Park Rules and Information and Education (Historic, Environmental)
- Improve landscape health and aesthetics while maintaining a 'Gardenesque' landscape with four-season color and interest.
  - Plant Flowering Trees
  - Install Tree Identification signage
  - Reduce maintenance and Improve habitat by converting some lawn areas to meadows & pollinator gardens
  - Create Perennial Beds at Fountain
  - Provide Community Garden areas
- Improve Main Street Streetscape by repairing sidewalk, providing connection to fountain from sidewalk, planting flowering trees along Main Street

HISTORIC ZONE  
WATER TREATMENT PLANT

GOAL:

- Add native Evergreen and Canopy Trees to buffer view of Treatment Plant from Trail

LIGHTING

- Pole Light @ 100' OC along Trail

SIGNAGE

- (2) Park Identification Signs
- Park Rules Sign
- (2) Historic Information Signs

~~PROBABLE COST:~~

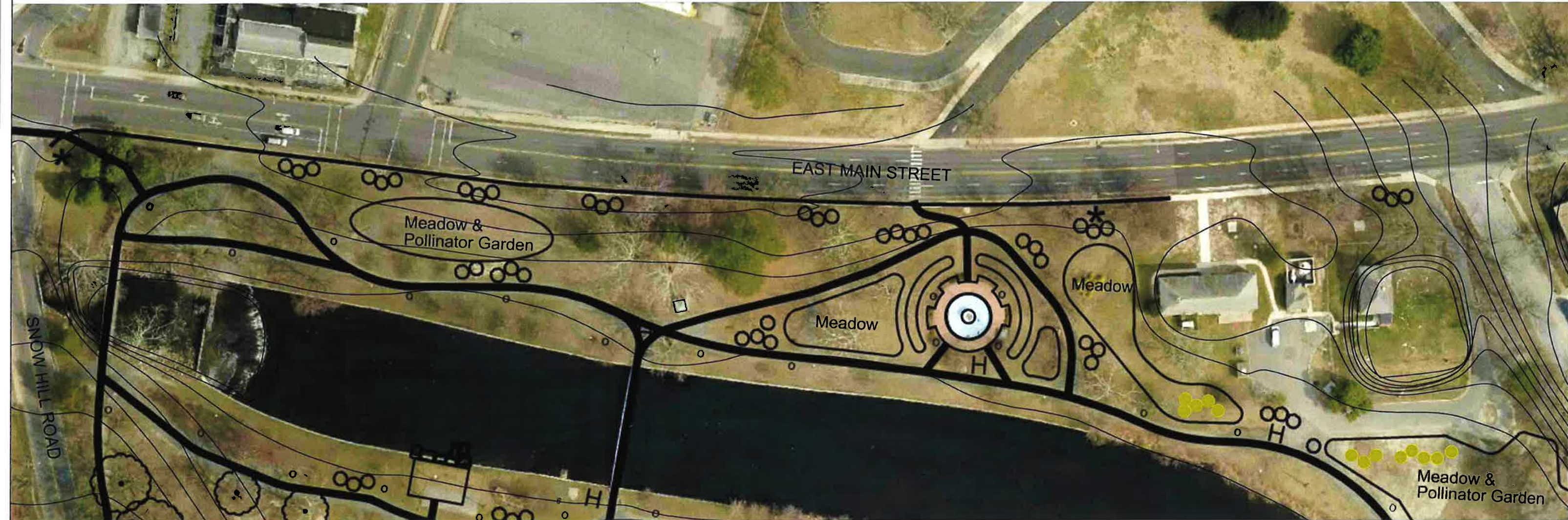
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~~PROBABLE COST:~~





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RECREATION ZONE  
CONVERT BEAVERDAM BASEBALL FIELD  
to PARKING LOT:

**GOALS:**

- Remove little-used Ballfield and replace with pervious paving Parking Lot  
Up to 125 spaces (4 ADA) possible
- Provide Bus Parking spaces  
Up to 6 spaces possible
- Improve water quality by managing stormwater runoff in a Rain Garden.

**LIGHTING**

- Pole Lights @ 100' OC along Trail
- Pole Lights in Parking Bays

**SIGNAGE**

- Park Identification Sign
- Park Rules Sign

~~PROBABLE COST:~~







PLAN: Disc Golf Course

APPROXIMATE SCALE 1"=50'-0"

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RECREATION ZONE  
DISC GOLF COURSE

**GOAL**

- Provide 9-hole Disc Golf Course Final Layout to avoid existing trees and steep slopes
- Fairways 40' wide x 260' to 490' long
- Tee 5' wide x 12' long

**LIGHTING:**

- Pole Light @ 100' OC along Trail

**SIGNAGE:**

- Rules Sign

**PROBABLE COST:**

*Reverse*



RECREATION ZONE  
KIWANIS PAVILION

GOAL:

- Replace Pavilion - locate among existing Trees
- Replace Parking Lot providing up to 66 Spaces (4 ADA)
- Install Bioretention area / Rain garden
- Provide Boardwalk Fishing Access
- Provide Pedestrian Bridge

DOG PARK

GOAL:

- Provide Doggie Drinking Fountain

SITE FURNISHINGS;

- Provide benches, Trash Receptacles and Bike Rack

LIGHTING

- Pole Lights @ 100' OC along Trail

SIGNAGE

- Park Identification Sign
- Park rules Sign

~~PROBABLE COST:~~



*could  
lighting Park  
at Dog*





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RECREATION ZONE  
PARK ENTRANCE: MEMORIAL PLAZA

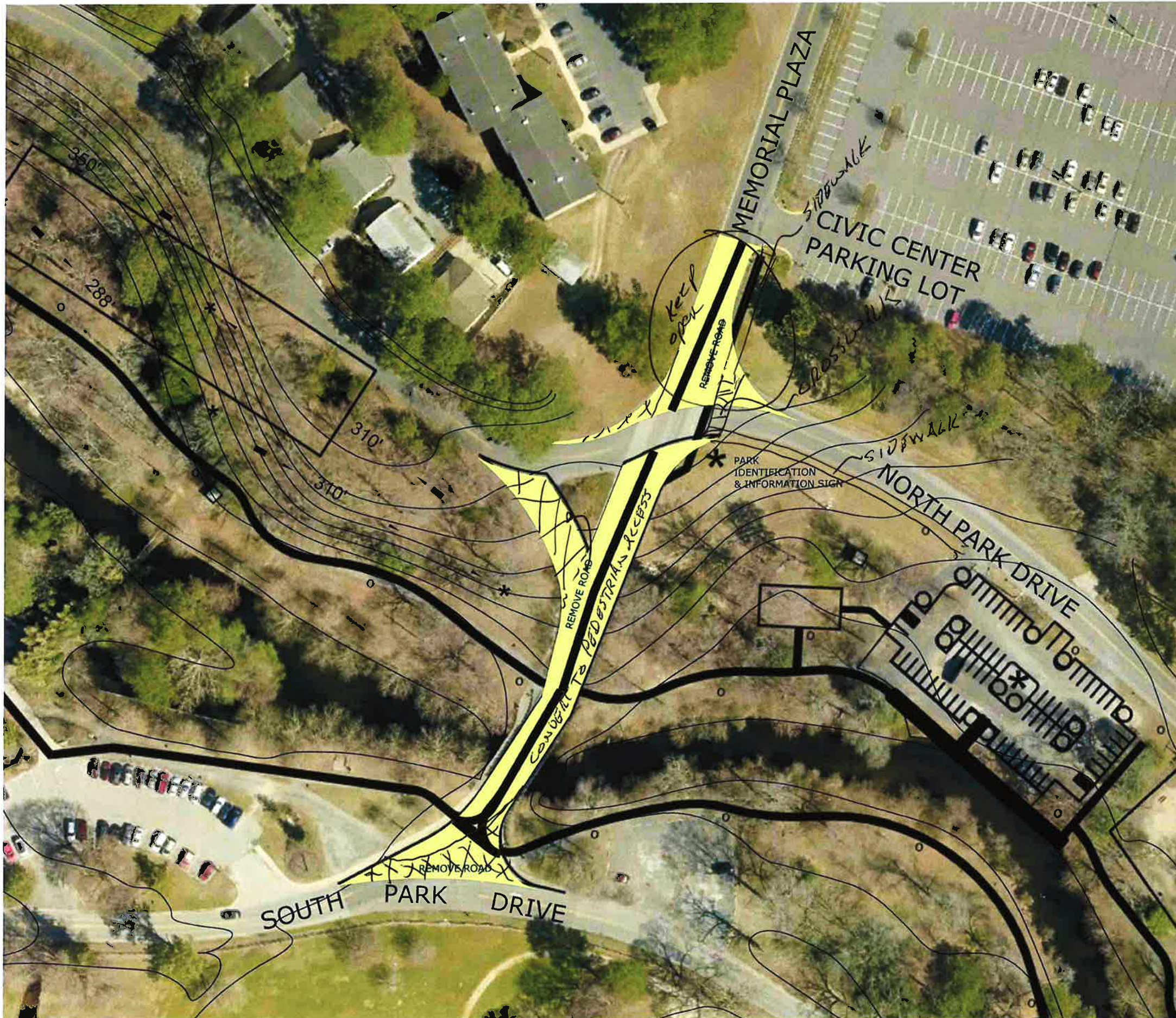
**GOAL:**

- Close Memorial Plaza from Parking Lot to South Park Drive to improve pedestrian safety.  
Add bollards / Remove roadway
- Extend Urban Trail to connect to Parking
- Install Park Identification and Information Signage

**LIGHTING**

- Pole Lights @ 100' or 200' OC along Trail

**PROBABLE COST:**



PLAN: Close memorial Plaza

APPROXIMATE SCALE 1"=100'-0"





BOY SCOUT FIELD  
RENOVATE LAWN

22 SPACES

NORTH PARK DRIVE

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RECREATION ZONE  
BOY SCOUT PARK

**GOAL:**

- Relocate sidewalk and Provide on-street parking 22 Spaces (including 1 accessible space)
- Remove existing bollards and Provide split-rail fence
- Renovate Lawn

**SITE FURNISHINGS**

- Provide Benches and Trash Receptacles

**LIGHTING**

- Pole Lights @ 100' OC along Trail

**SIGNAGE**

- Park Identification Sign

~~PROBABLE COST:~~

**PLAN: Boy Scout Field**  
**APPROXIMATE SCALE 1" = 50'-0"**



**ALL ZONES  
CREEK**

**GOALS**

- Improve water quality
- Improve aeration
- Improve wildlife habitat
- Provide recreation opportunities

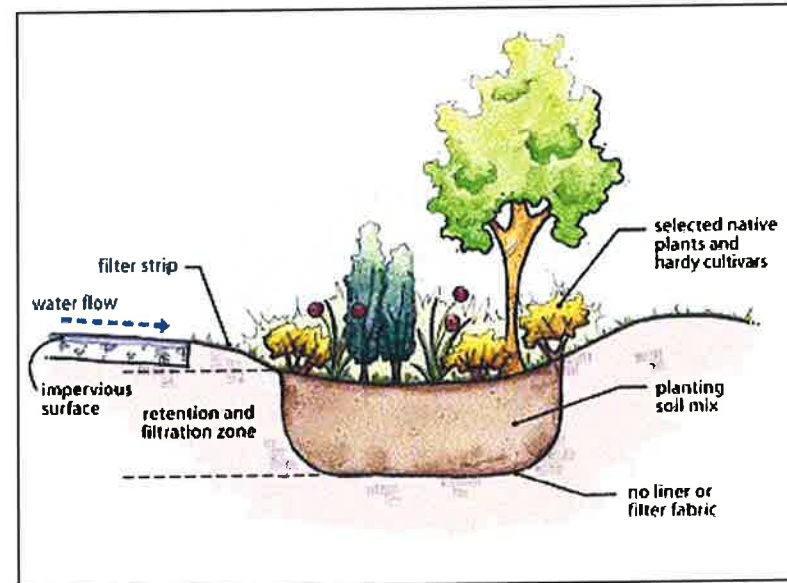
**ISSUES**

- Unchecked erosion causing Sedimentation at Historic Zone
- Channelization (concrete edge) at Historic Zone
- Stormwater Pipes discharging in Resource Protection Zone



Consider adding **AERATORS** in Main Creek to improve oxygenation and thermal mixing of water.

Maintain existing Stream Buffer Plantings to improve health and aesthetics and allow views to Creek.  
 Remove invasive volunteer plants (Honeysuckle, Privet, etc.)  
 Cut back native shrubs (Redtwig Dogwood, Viburnum, Winterberry Holly, etc.) to 3' height and Remove dead stems.  
 Consider adding Aerators to improve oxygenation, thermal mixing and aesthetics.



**BIORETENTION / INFILTRATION**



Channelization (concrete edge) Repair or replace with Natural Edge.



Stormwater Pipes discharging sediment & pollutants. Install Settling Basin to catch sediments and install Plants to remove pollutants prior to discharge into the Creek.



Unchecked erosion causing Sedimentation. Upgrade lawn areas by amending soils and selecting proper seed mix. Install biodegradable matting to stabilize soils. Begin yearly lawn maintenance / renovation at high-traffic areas. Convert lawn to native grass meadow where grades are too steep to maintain lawn.

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**ALL ZONE  
LANDSCAPE TREES and SHRUBS**

**GOALS**

- Improve health and aesthetics of Park Landscape
- Provide four-season color and interest
- Improve wildlife habitat while minimizing wildlife impact to Recreation Activities

**Implement a Forest Maintenance Plan**

Fertilize and aerate existing Trees  
 Plant 'next generation' native Canopy Trees (Oak, Beech, Sycamore)  
 to replace mature Trees as they fail and are removed.  
 Plant flowering Understory Trees to add interest  
 Plant Evergreen Trees to screen unattractive views

Implement a Reforestation Plan  
 for Park areas not used for Recreation.

Reduce maintenance of traditional lawn areas

Benefits include erosion control, oxygenation,  
 provide shading and improve water clarity

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OX-EY DAISEY



BLACK-EYED SUSAN



BROOMSEGE



SWITCHGRASS



CONEFLOWER



LITTLE BLUESTEM



PURPLE LOVEGRASS



SHEEP FESCUE



JUNEBERRY



RIVER BIRCH



LOBLOLLY PINE



OAKS



SWEET BAY MAGNOLIA



RED CEDAR



PENNSYLVANIA SEDGE



SWAMP AZALEA



CHERRY LAUREL



BLUEBERRY



DOGWOOD



WINTERBERRY HOLLY





**ALL ZONE  
SITE FURNISHINGS**

**GOALS:**

- Provide Benches, Trash Receptacles and Bike Racks with Salisbury Logo.
- Create Donation Program for Site Furnishings. Offer Commemorative Plaques for donators.

~~PROBABLE COST:~~

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**HISTORIC ZONE  
PUMPHOUSES and OTHER OUTBUILDINGS**

**GOALS:**

- Renovate and Repurpose Pumphouses

**POSSIBLE USES**

- Restroom
- Studio Space
- Free Mini Library
- Information Station with WiFi
- Police Station
- Shoppes
- Equipment Storage

~~PROBABLE COST:~~



PUMPHOUSE at FOUNTAIN



# SALISBURY CITY PARK MASTER PLAN

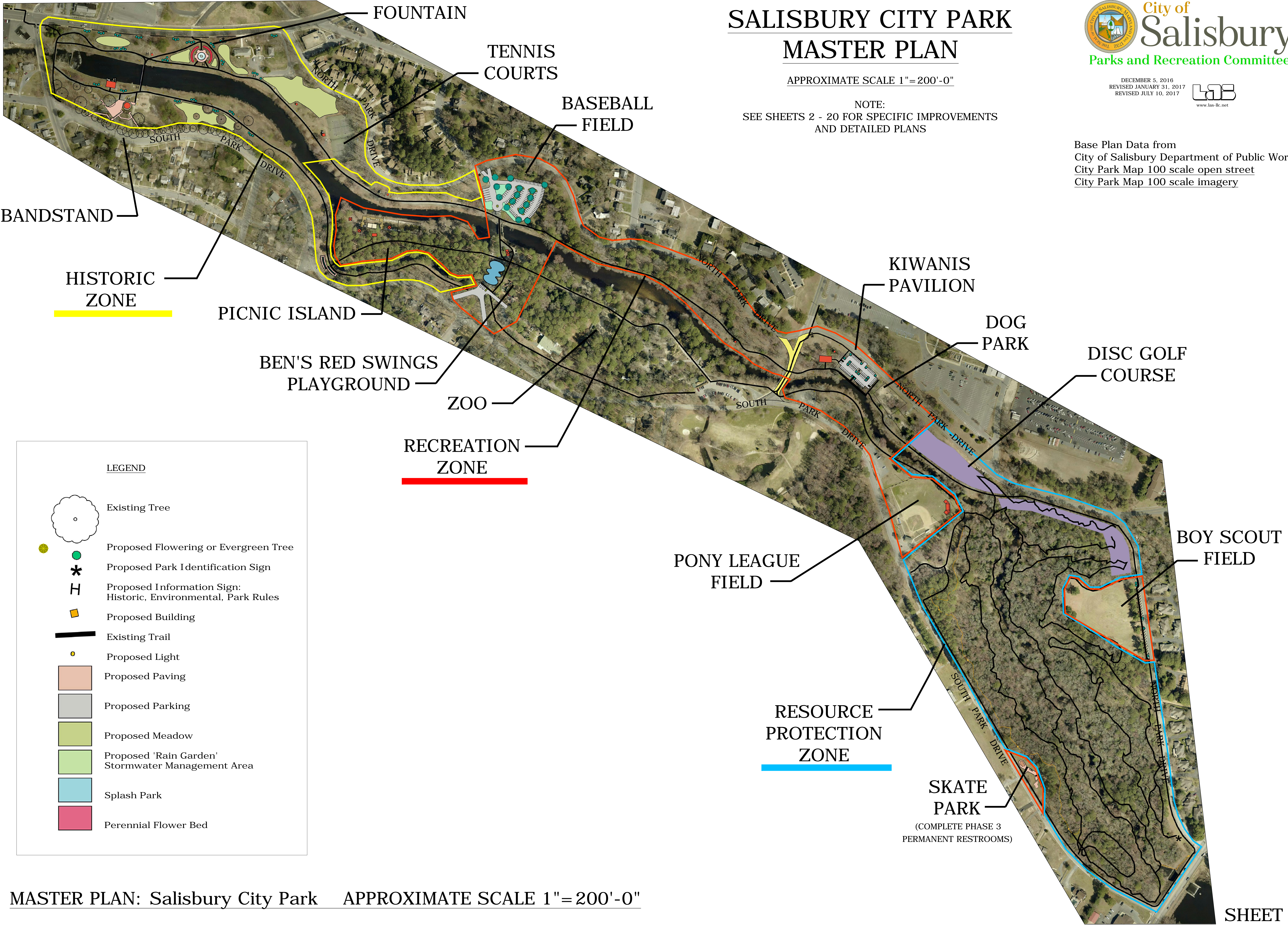
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APPROXIMATE SCALE 1" = 200'-0"

NOTE:  
SEE SHEETS 2 - 20 FOR SPECIFIC IMPROVEMENTS  
AND DETAILED PLANS

Base Plan Data from  
City of Salisbury Department of Public Works  
City Park Map 100 scale open street  
City Park Map 100 scale imagery



BANDSTAND

HISTORIC  
ZONE

PICNIC ISLAND

BEN'S RED SWINGS  
PLAYGROUND

ZOO

RECREATION  
ZONE

PONY LEAGUE  
FIELD

RESOURCE  
PROTECTION  
ZONE

SKATE  
PARK

(COMPLETE PHASE 3  
PERMANENT RESTROOMS)

FOUNTAIN  
TENNIS  
COURTS

BASEBALL  
FIELD

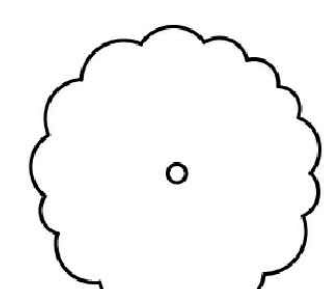



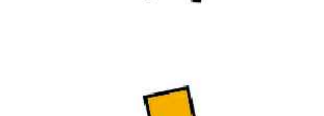


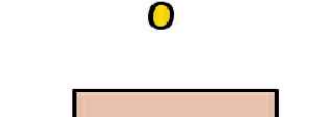




KIWANIS  
PAVILION

DOG  
PARK

DISC GOLF  
COURSE

BOY SCOUT  
FIELD

LEGEND

-  Existing Tree
-  Proposed Flowering or Evergreen Tree
-  Proposed Park Identification Sign
-  Proposed Information Sign:  
Historic, Environmental, Park Rules
-  Proposed Building
-  Existing Trail
-  Proposed Light
-  Proposed Paving
-  Proposed Parking
-  Proposed Meadow
-  Proposed 'Rain Garden'  
Stormwater Management Area
-  Splash Park
-  Perennial Flower Bed



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ALL ZONES  
URBAN GREENWAY TRAIL

TRAIL

A lovely, well-used Trail system exists in City Park. A stone dust loop trail follows the Creek's north shore, accessing the Fountain, Tennis Courts, Baseball Field, Kiwanis Pavilion and Dog Park. The path then continues utilizing the City sidewalks (with some gaps) accessing Boy Scout Field and the Trailhead for the Mountain Bike Trails. The Trail from the Snowhill Bridge to the Tennis Courts needs repairs (See Sheet 3)

On the south shore the Trail accesses the Bandstand, Picnic Island, Ben's Red Swings, the Salisbury Zoo and the Pony League Field. The path then continues utilizing City sidewalks (with some gaps) accessing the Skate Park.

Two unpaved sections of Trail follow the south shore from the Zoo Parking Lot to Ben's Red Swings (an alternate route to going through the Zoo) and then to the Bridge to Picnic Island (an alternate route to crossing Picnic Island.) These sections are beautiful and seem to be used. Consider paving these Trail sections to control erosion.

Three Pedestrian Bridges allow walkers to cross the Creek at the Snow Hill Road Dam, at the Bandstand and Fountain, and at Ben's Red Swings and the Baseball Field. Two additional Pedestrian Bridges allow access to Picnic Island.

Two Vehicular Bridges allow walkers to cross the Creek at Memorial Plaza and at Beglin Parkway (to complete the Loop). It is recommended that the Bridge at Memorial Plaza be closed to vehicles.

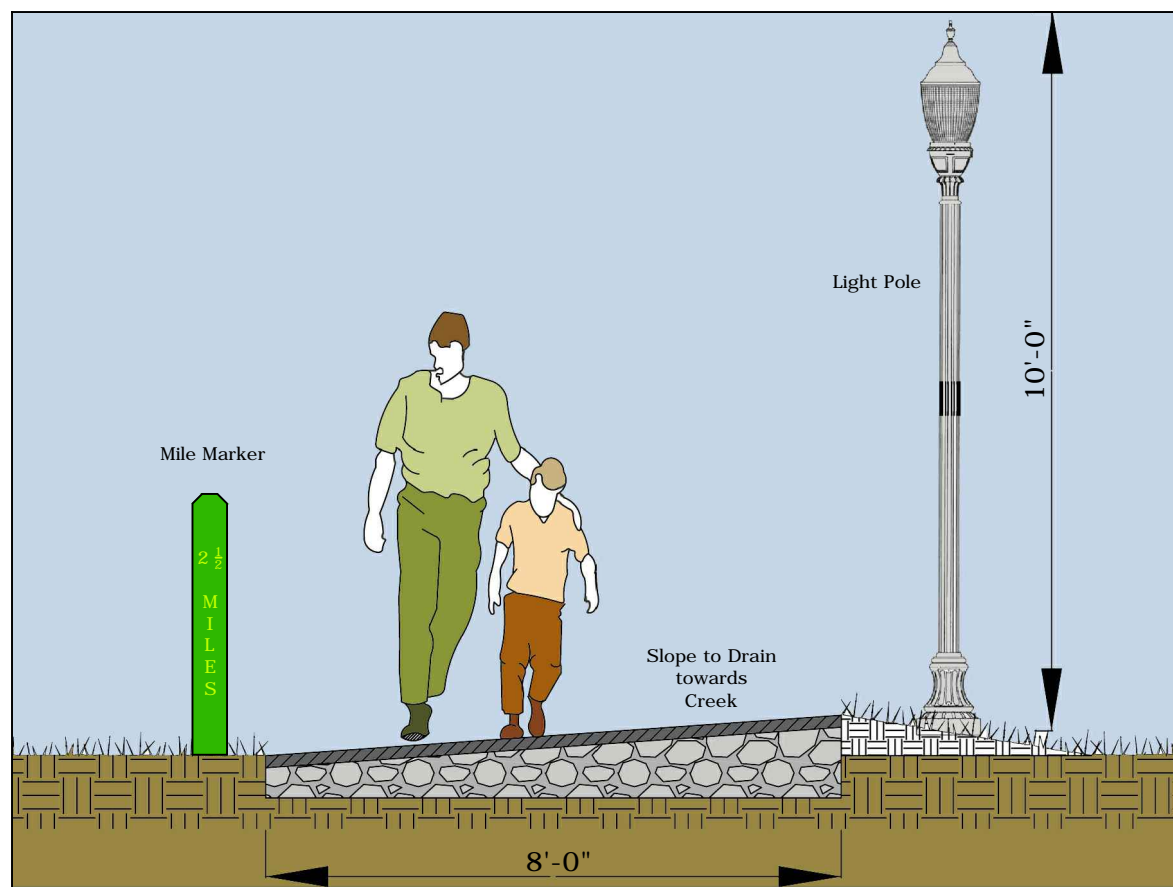


PLAN: City Park Trails and Bridges

NO SCALE



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SECTION / ELEVATION: Urban Trail

TRAIL STANDARDS

Trail shall be 8' wide to accommodate pedestrians walking side-by-side and pedestrians passing and to accommodate Emergency and Maintenance vehicles.

Trail shall be constructed with Stone Dust over a CR-1 Base with Geotechnical Fabric separator.

In order to provide an Accessible Route, the Trail longitudinal slope shall not exceed 1:20 and cross slope shall not exceed 1:48.

There is a puddling problem on the Trail from the Main Park Entrance at Main Street and Snow Hill Rd. to the Tennis Courts and again from the Bandstand to Picnic Island.

The simplest fix would be to reconstruct the Trail, raising the grade to drain. However, this would not eliminate ponding in lawn areas adjacent to the Trail. In fact the raised Trail would act to block drainage across the Trail, making puddling worse.

Solving this ponding issue off-Trail would require a detailed topographic survey of these areas to evaluate regrading large areas so that they would drain to the Creek.

Accepting the ponding off-Trail could be considered. These areas could be appropriately planted to act as flood management and pollution abatement, provide wildlife habitat and create aesthetically pleasing views.

ALL ZONES  
URBAN GREENWAY TRAIL

GOAL:

- Provide safe, sustainable, Trail loop throughout the Park
- Eliminate existing drainage issues causing puddling on Trail.

LIGHTING

- Pole Lights @ 100' OC or 200' OC along Trail



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HISTORIC ZONE  
PARK ENTRANCE: BANDSTAND

**GOAL:**

- Provide Accessible Routes
- Provide Event Plaza
- Reduce Erosion
- Reduce Pollution entering Creek

**RECOMMEND:**

- Install SRW retaining walls to provide adequate run for accessible route
- Install sumps in wall to slow and treat stormwater runoff
- Eliminate Paddleboat Concession and Relocate Lions Pavilion to water's edge.
- Replace Playground edging to meet ADA standards
- Upgrade Event Lawn

**LIGHTING**

- Pole Lights @ 100' OC along Trail
- Downlights in Retaining Wall
- Electric for Holiday Lights

**SIGNAGE**

- Park Identification Sign
- Park Rules Sign
- (2) Historic Information Signs



PLAN: Bandstand Plaza

APPROXIMATE SCALE 1"= 50'-0"

See Sheet 5 for Bandstand Section / Elevation

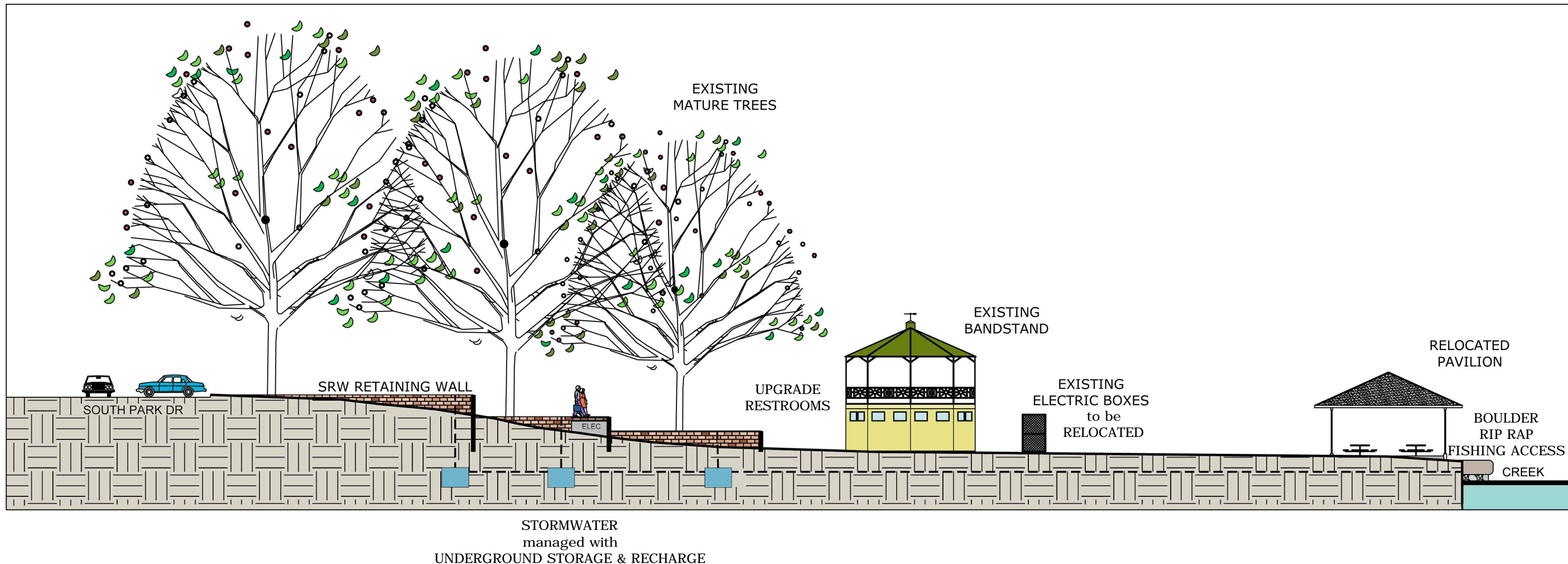


HISTORIC ZONE  
BANDSTAND

GOALS:

- Upgrade restrooms to allow year-round use
- Relocate electrical panels to underground vault, possibly in proposed wall
- Eliminate paddleboat facilities
- Relocate Pavilion
- Upgrade Playgrounds (edging, safety surface and play equipment) and provide accessible route. Replace with 'traditional' style equipment (swings, see-saw, slide).

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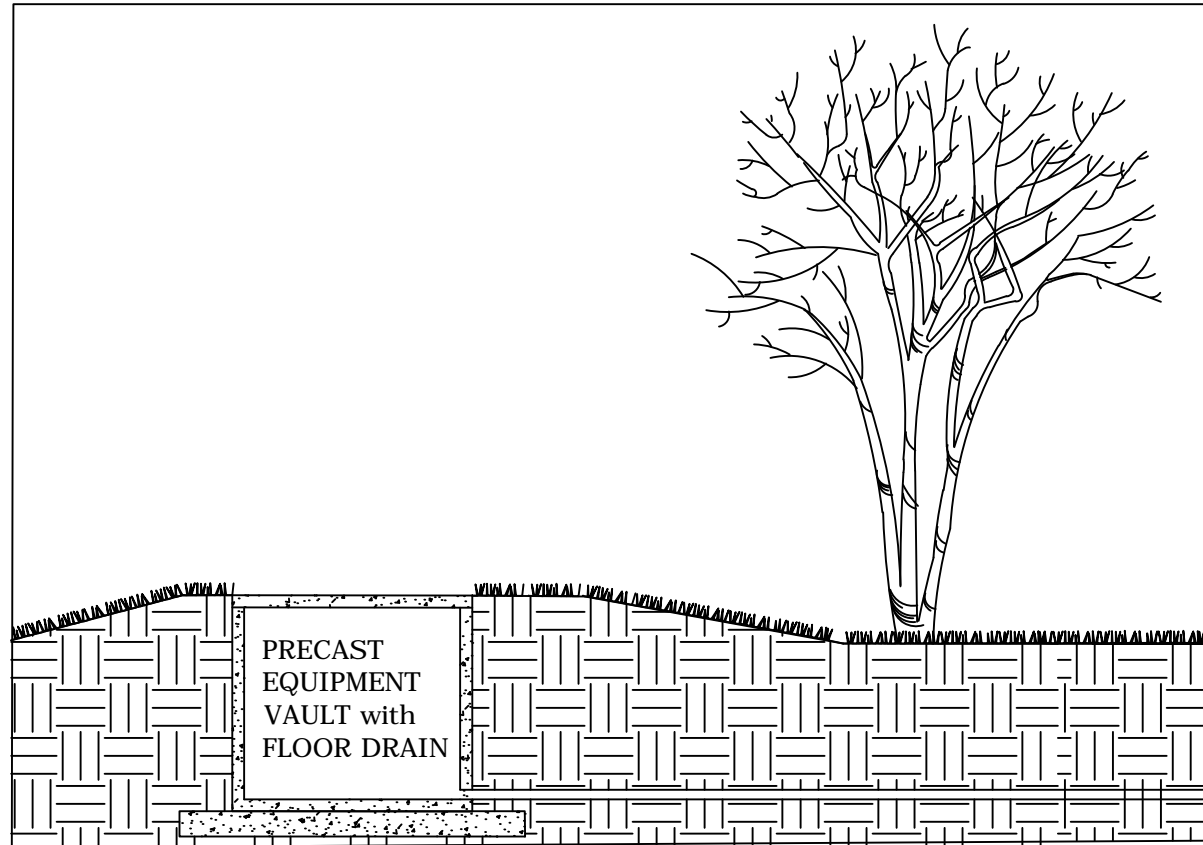


SECTION / ELEVATION: Proposed Retaining Wall / Ramp - South Park Drive to Beaverdam Creek

APPROXIMATE SCALE 1"=20'-0"



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HISTORIC ZONE  
STEEP SLOPE ALONG SOUTH PARK DRIVE

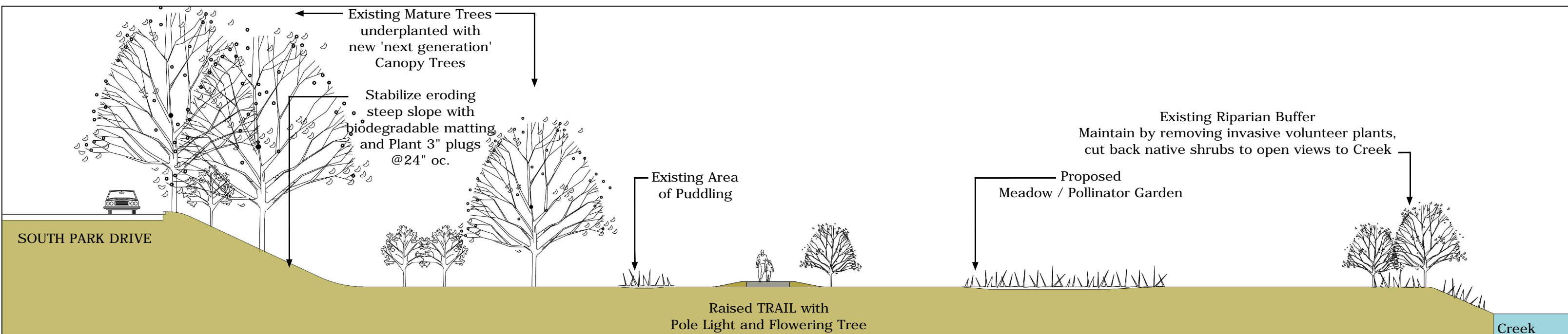
GOAL:

- Eliminate puddling
- Reduce Erosion
- Reduce Pollution entering Creek

RECOMMENDED:

- Renovate lawn areas  
Amend sandy soils with organic matter and nutrients per soil test and plant, in selected areas, with native grasses and sedges
- Add irrigation in selected areas
- Plant eroding banks  
Install biodegradable erosion control matting and plant a semi shade-tolerant, native, low-maintenance grass mix such as PA sedge, purple lovegrass and sheep fescue.

Consider using Equipment Vaults to minimize visual impact of utilities such as electrical meter, panels, controllers, etc.



TYPICAL SECTION / ELEVATION: South Park Drive to Beaverdam Creek





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RECREATION ZONE  
PARK ENTRANCE: STAIRS TO PICNIC ISLAND  
and BENS RED SWINGS

**GOAL:**

- Provide Accessible Route to Urban Trail and Picnic Island Bridge
- Reduce Erosion
- Reduce Pollution entering Creek
- Replace wood stairs with walk at slope 1:20
- Install SRW retaining Wall to provide adequate run for accessible route.
- Install sump in wall to slow and treat stormwater runoff

**SIGNAGE**

- Park Identification Sign
- Park Rules Sign





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RECREATION ZONE  
PICNIC ISLAND

**GOAL:**

- Install new Pavilions
- Remove lights and poles at Horseshoe Pits.
- Reduce # of Horseshoe Pits
- Provide new Boardwalk with Benches, Picnic Tables and Sand Volleyball Court.

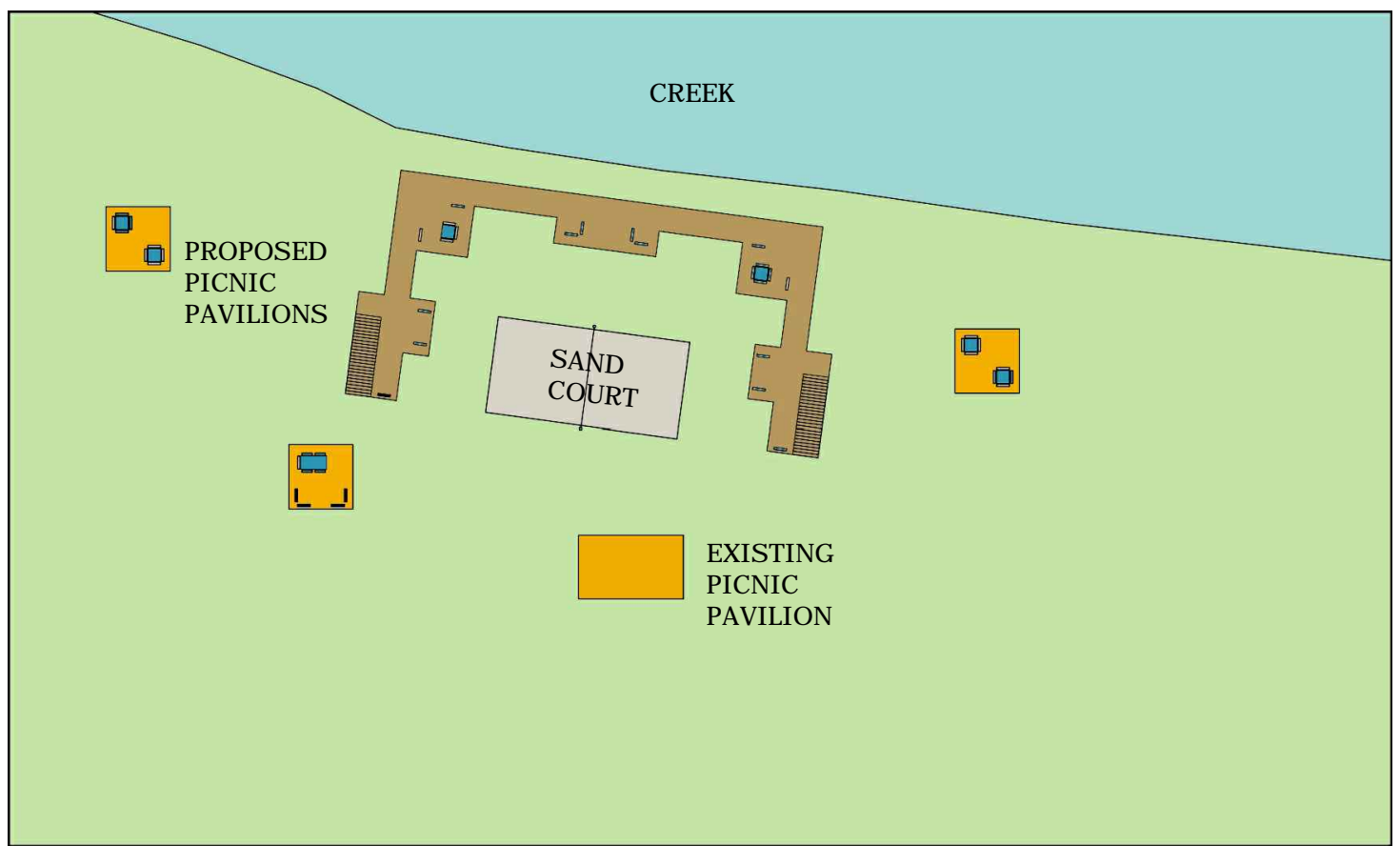
**LIGHTS**

- Pole Lights @ 100' OC along Trail



PLAN: Picnic Island Boardwalk Center

APPROXIMATE SCALE 1" = 100'-0"



DETAIL PLAN: Proposed Boardwalk Center



SECTION / ELEVATION: Proposed Boardwalk Center





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RECREATION ZONE  
AREA BETWEEN PICNIC ISLAND and ZOO

**GOAL:**

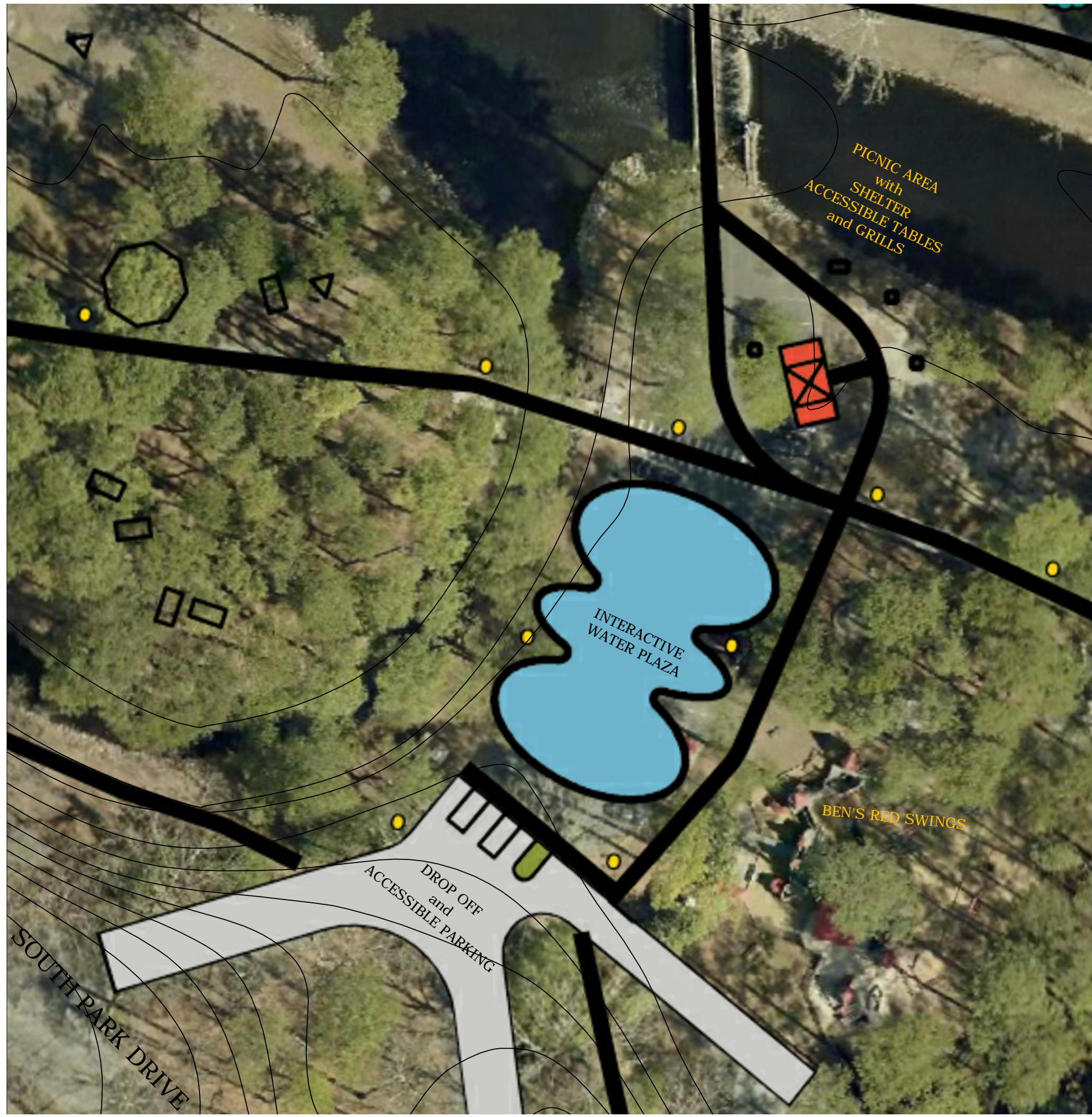
- Remove existing Parking, keeping three accessible spaces, drop-off loop and city vehicle access
- Create new Interactive Water Park feature with Sprayers and Cannons
- Provide accessible picnic area

**LIGHTING**

- Pole Lights @ 100' OC along Trail

**SIGNAGE**

- Park Identification Sign
- Park Rules Sign



PLAN: APPROXIMATE SCALE 1" = 50'-0"





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RECREATION ZONE  
PONY FIELD REUSE

**GOAL:**

- Relocate Baseball Field to Naylor Park or Westside Little League
- Provide large-scale Pavilion / Bandstand for use as Music or Performance venue

**LIGHTING**

- Pole Lights @ 200' along Trail





HISTORIC ZONE  
FOUNTAIN

GOAL:

- Refurbish Fountain
- Provide seating
- Provide signage for Park Identification, Park Rules and Information and Education (Historic, Environmental)
- Improve landscape health and aesthetics while maintaining a 'Gardenesque' landscape with four-season color and interest.
  - Plant Flowering Trees
  - Install Tree Identification signage
  - Reduce maintenance and Improve habitat by converting some lawn areas to meadows & pollinator gardens
  - Create Perennial Beds at Fountain
  - Provide Community Garden areas
- Improve Main Street Streetscape by repairing sidewalk, providing connection to fountain from sidewalk, planting flowering trees along Main Street

HISTORIC ZONE  
WATER TREATMENT PLANT

GOAL:

- Add native Evergreen and Canopy Trees to buffer view of Treatment Plant from Trail

LIGHTING

- Pole Light @ 100' OC along Trail

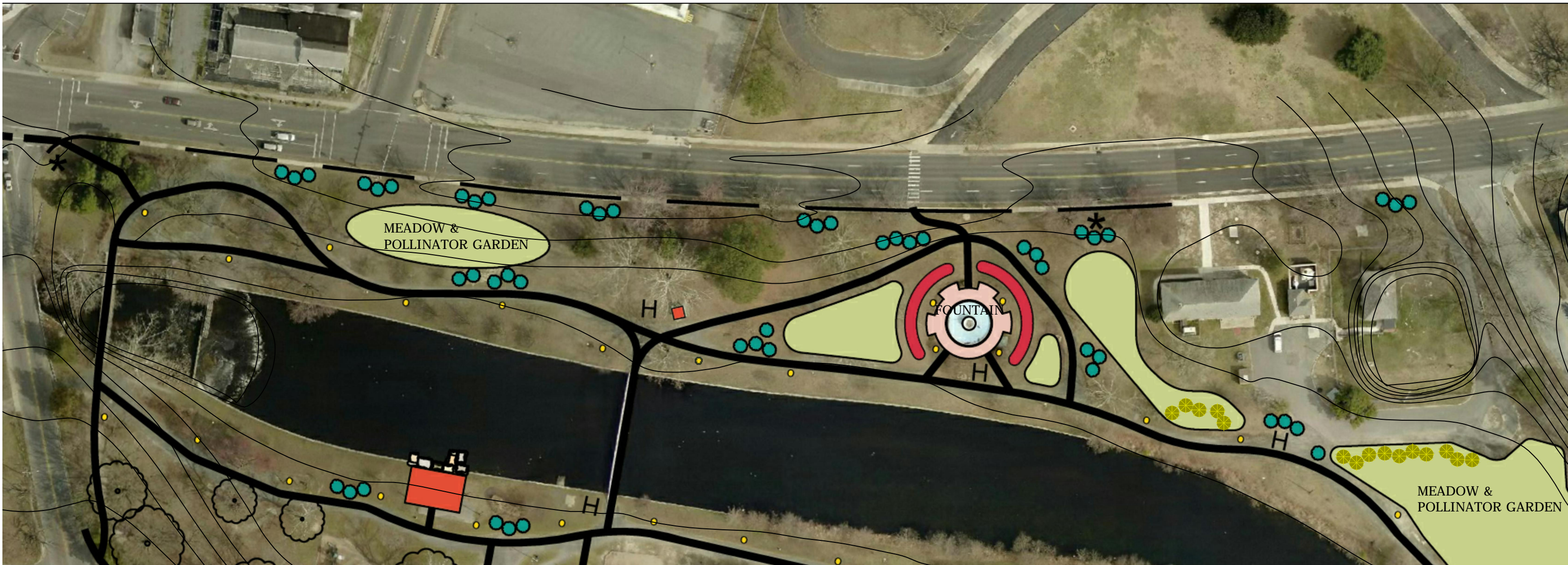
SIGNAGE

- (2) Park Identification Signs
- Park Rules Sign
- (2) Historic Information Signs

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RECREATION ZONE  
CONVERT BEAVERDAM BASEBALL FIELD  
to PARKING LOT:

**GOALS:**

- Remove little-used Ballfield and replace with pervious paving Parking Lot  
Up to 125 spaces (4 ADA) possible
- Provide Bus Parking spaces  
Up to 6 spaces possible
- Improve water quality by managing stormwater runoff in a Rain Garden.

**LIGHTING**

- Pole Lights @ 100' OC along Trail
- Pole Lights in Parking Bays

**SIGNAGE**

- Park Identification Sign
- Park Rules Sign





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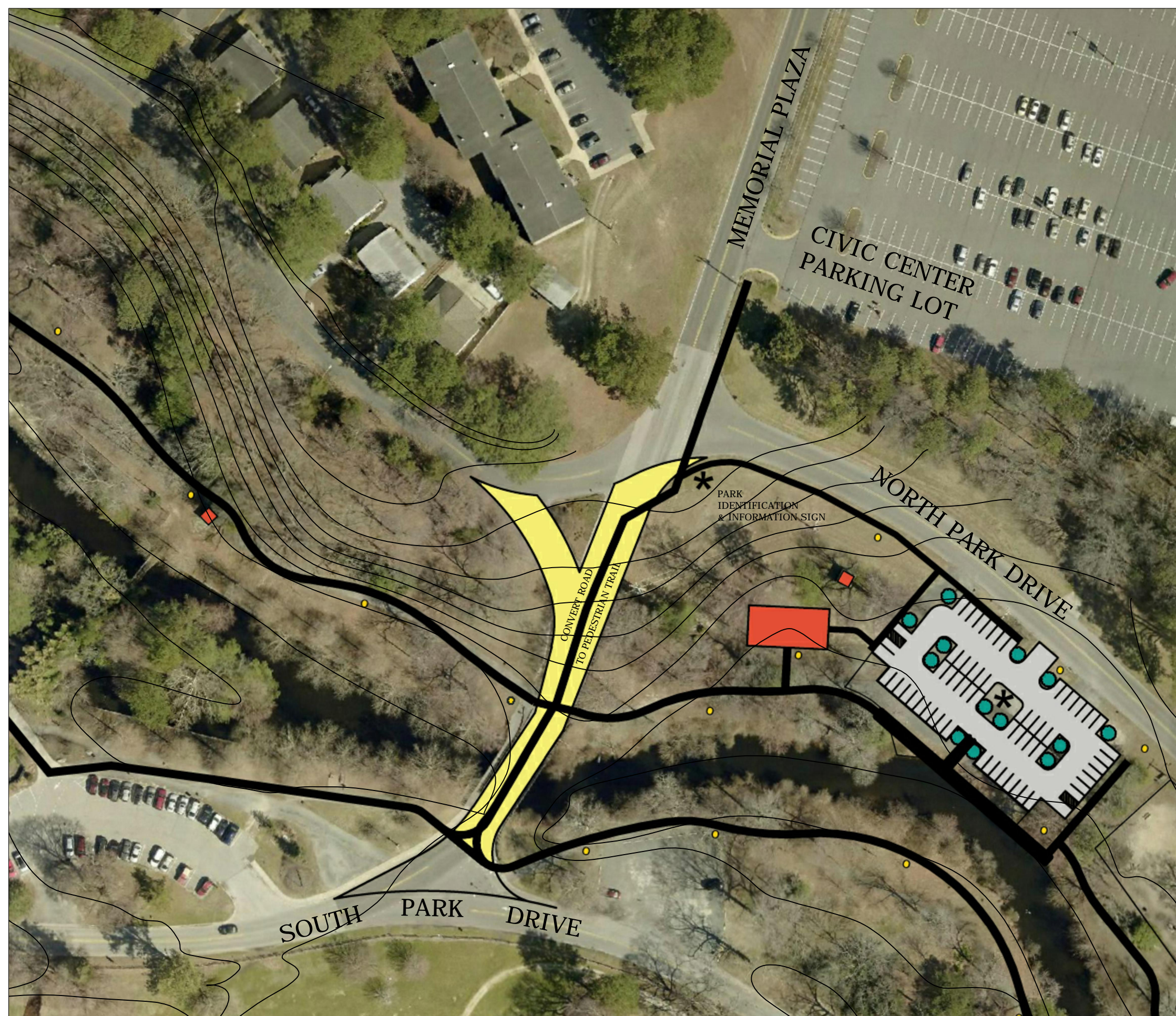
RECREATION ZONE  
PARK ENTRANCE: MEMORIAL PLAZA

**GOAL:**

- Close Memorial Plaza from Parking Lot to South Park Drive to improve pedestrian safety.  
Add bollards / Remove roadway
- Extend Urban Trail to connect to Parking
- Install Park Identification and Information Signage

**LIGHTING**

- Pole Lights @ 100' or 200' OC along Trail



PLAN: Close memorial Plaza

APPROXIMATE SCALE 1"= 100'-0"



RECREATION ZONE  
KIWANIS PAVILION

GOAL:

- Replace Pavilion - locate among existing Trees
- Replace Parking Lot providing up to 66 Spaces (4 ADA)
- Install Bioretention area / Rain garden
- Provide Boardwalk Fishing Access
- Provide Pedestrian Bridge

DOG PARK

GOAL:

- Provide Doggie Drinking Fountain

SITE FURNISHINGS:

- Provide benches, Trash Receptacles and Bike Rack

LIGHTING

- Pole Lights @ 100' OC along Trail

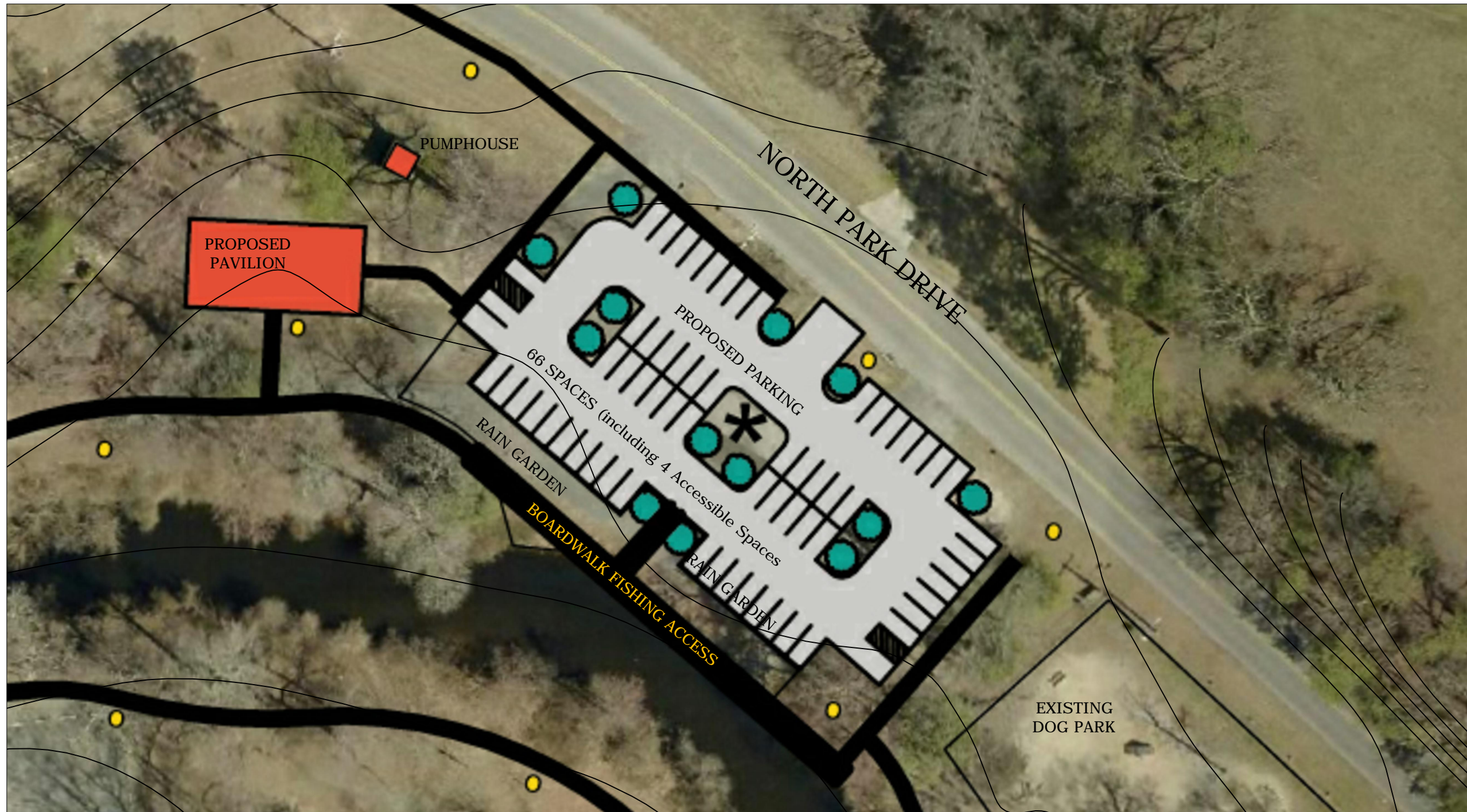
SIGNAGE

- Park Identification Sign
- Park rules Sign

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RECREATION ZONE  
DISC GOLF COURSE

**GOAL**

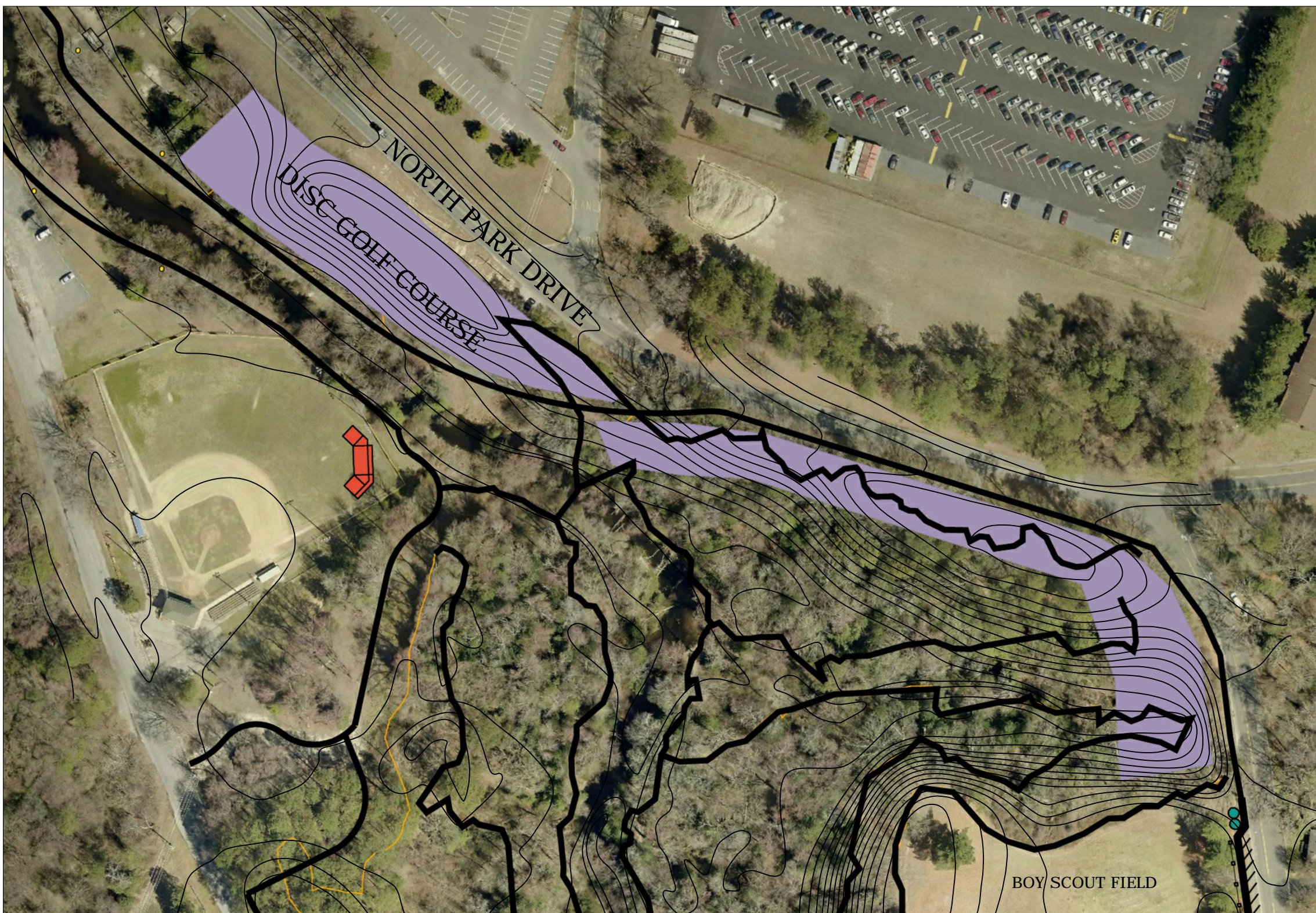
- Provide 9-hole Disc Golf Course  
Final Layout to avoid existing trees and steep slopes
- Fairways 40' wide x 260' to 490' long
- Tee 5' wide x 12' long

**LIGHTING:**

- Pole Light @ 100' OC along Trail

**SIGNAGE:**

- Rules Sign



PLAN: Disc Golf Course

APPROXIMATE SCALE 1" = 50'-0"





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RECREATION ZONE  
BOY SCOUT PARK

**GOAL:**

- Relocate sidewalk and Provide on-street parking 22 Spaces (including 1 accessible space)
- Remove existing bollards and Provide split-rail fence
- Renovate Lawn

**SITE FURNISHINGS**

- Provide Benches and Trash Receptacles

**LIGHTING**

- Pole Lights @ 100' OC along Trail

**SIGNAGE**

- Park Identification Sign

PLAN: Boy Scout Field  
APPROXIMATE SCALE 1"= 50'-0"



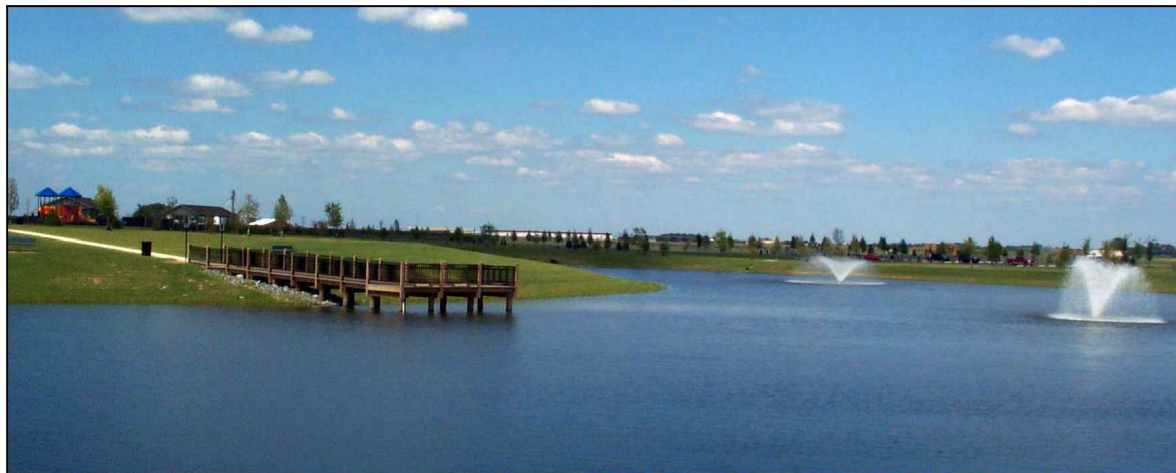
ALL ZONES  
CREEK

GOALS

- Improve water quality
- Improve aeration
- Improve wildlife habitat
- Provide recreation opportunities

ISSUES

- Unchecked erosion causing Sedimentation at Historic Zone
- Channelization (concrete edge) at Historic Zone
- Stormwater Pipes discharging in Resource Protection Zone



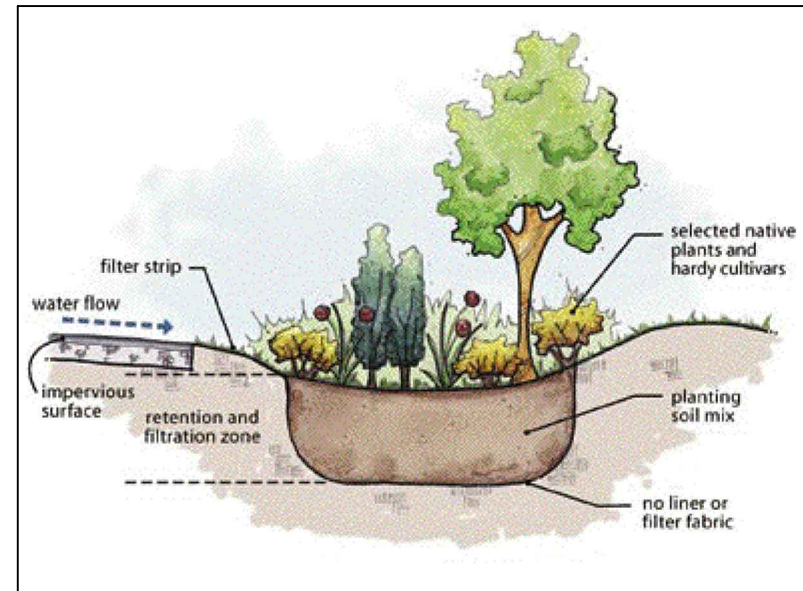
Consider adding AERATORS in Main Creek to improve oxygenation and thermal mixing of water.



Channelization (concrete edge) Repair or replace with Natural Edge.

Maintain existing Stream Buffer Plantings to improve health and aesthetics and allow views to Creek.  
Remove invasive volunteer plants (Honeysuckle, Privet, etc.)  
Cut back native shrubs (Redtwig Dogwood, Viburnum, Winterberry Holly, etc.) to 3' height and Remove dead stems.

Consider adding Aerators to improve oxygenation, thermal mixing and aesthetics.



BIORETENTION / INFILTRATION



Stormwater Pipes discharging sediment & pollutants. Install Settling Basin to catch sediments and install Plants to remove pollutants prior to discharge into the Creek.



Unchecked erosion causing Sedimentation. Upgrade lawn areas by amending soils and selecting proper seed mix. Install biodegradable matting to stabilize soils. Begin yearly lawn maintenance / renovation at high-traffic areas. Convert lawn to native grass meadow where grades are too steep to maintain lawn.

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ALL ZONE  
LANDSCAPE TREES and SHRUBS

GOALS

- Improve health and aesthetics of Park Landscape
- Provide four-season color and interest
- Improve wildlife habitat while minimizing wildlife impact to Recreation Activities

Implement a Forest Maintenance Plan

Fertilize and aerate existing Trees  
Plant 'next generation' native Canopy Trees (Oak, Beech, Sycamore)  
to replace mature Trees as they fail and are removed.  
Plant flowering Understory Trees to add interest  
Plant Evergreen Trees to screen unattractive views

Implement a Reforestation Plan  
for Park areas not used for Recreation.

Reduce maintenance of traditional lawn areas

Benefits include erosion control, oxygenation,  
provide shading and improve water clarity

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OX-EY DAISEY



BLACK-EYED SUSAN



BROOMSEGE



SWITCHGRASS



CONEFLOWER



LITTLE BLUESTEM



PURPLE LOVEGRASS



SHEEP FESCUE



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OAKs



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PENNSYLVANIA SEDGE



SWAMP AZALEA



CHERRY LAUREL



BLUEBERRY



DOGWOOD



WINTERBERRY HOLLY





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ALL ZONE  
SITE FURNISHINGS

GOALS:

- Provide Benches, Trash Receptacles and Bike Racks with Salisbury Logo.
- Create Donation Program for Site Furnishings. Offer Commemorative Plaques for donators.

HISTORIC ZONE  
PUMPHOUSES and OTHER OUTBUILDINGS

GOALS:

- Renovate and Repurpose Pumphouses

POSSIBLE USES

- Restroom
- Studio Space
- Free Mini Library
- Information Station with WiFi
- Police Station
- Shoppes
- Equipment Storage



PUMPHOUSE at FOUNTAIN





City of  
**Salisbury**  
Parks and Recreation Committee

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DAM ROAD at WARD MUSEUM

**GOALS:**

- Rehabilitate closed, unsafe Dam Road into extension of Urban Greenway.
- Reduce width & Install Trail and Rain Gardens for Stormwater Management
- Paint Dam walls and Install Safety Railing
- Provide new Boat Launch

LIGHTING: Pole Lights @ 100' OC

SIGNAGE: Park Identification and Rules sign